





# We are proud to serve those who serve Texas

That's why we're committed to keeping our retirement system strong.

At TCDRS, we serve the people who serve the counties and districts that define the unique character of the Lone Star State.

TCDRS members provide valuable services that make our communities better and safer places to live. They are nurses, mechanics, road crew workers, sheriffs, attorneys, office workers, jailers and judges. You can find them in our ports, parks, urban areas and rural towns.

That's why we're committed to keeping our retirement system strong. Our distinctive features distinguish us from traditional pension plans and help make us one of the best-funded retirement systems in the nation.

Members save for their own retirement over the course of their careers, and each employer has the flexibility to create a plan that suits its needs and budget. Benefits are responsibly funded, with each employer paying 100% of their required contribution each year. At the end of 2019, we had nearly \$34 billion in net assets under management.

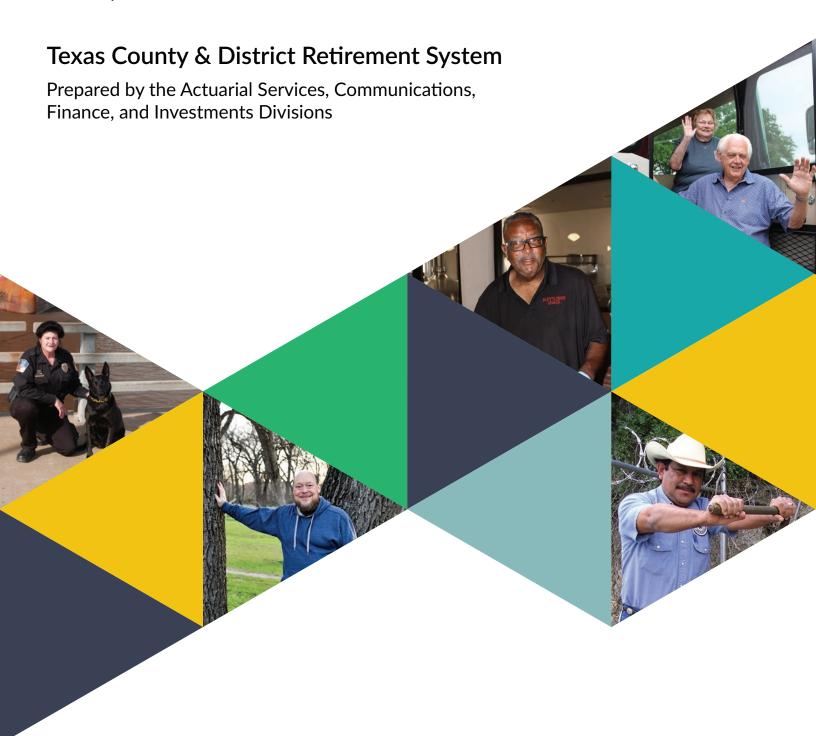
TCDRS strives to be responsible and accountable stewards of our members' financial futures. We take pride in doing retirement right.

Our members work hard in service to our communities, and we do our best to educate and support them as they plan for one of the biggest decisions in their lives: retirement.

On the coming pages, you'll meet a few TCDRS members who have dedicated their careers to serving Texas.

# Comprehensive Annual Financial Report

For the years ended December 31, 2019 & 2018



# **TCDRS: At A Glance**

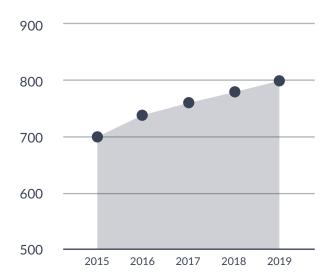
All figures as of Dec. 31, 2019, except where noted.

### Serving Our Membership



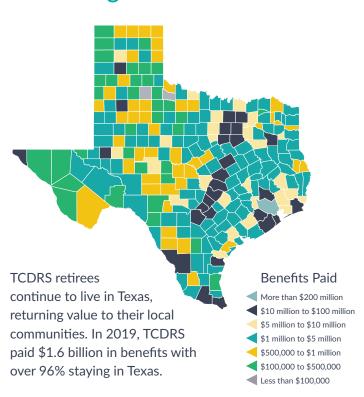
We serve a membership of more than 320,000, including over 70,000 retirees and beneficiaries.

### **Participating Employers**



Since 1967, the system has grown to include nearly 800 counties and districts.

### **Benefiting Texas**



### **Benefits Paid and Withdrawals**



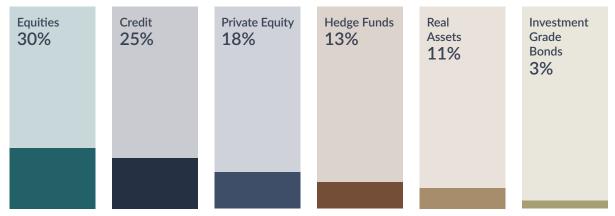


#### **Retiree Profile**

A	Average Age at	Average Years	Average Annual
	Retirement	of Service	Benefit
	61	18	\$24,468

### **Investing for the Long Term**

**Asset Allocation Targets** as of April 2019



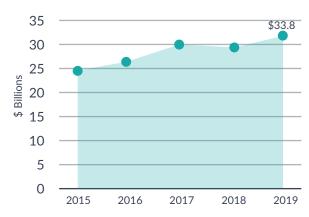
Broad diversity in our investment portfolio reduces possible overall losses due to negative experience in any single asset class or investment.

### Total Fund Return - Net of all Fees

1	5	10	20	30
Year	Year	Year	Year	Year
16.6%	7.0%	8.1%	7.2%	8.0%

Our investments have achieved our target return of 8% over the long term.

### **Fiduciary Net Position**



Fiduciary net position totaled \$33.8 billion.

### **Funding Plans Responsibly**

### Benefit Funding (estimated)

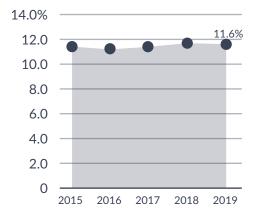


10¢ Employee Deposits

13¢ Employer
Contributions

77¢ Investment Earnings

### Average Required Employer Contribution Rates



### **Funded Ratio**



Investment earnings fund nearly 80¢ of every dollar of benefits. Employers must pay 100% of their required contributions every year. Each plan is funded independently by a county or district and its employees. Our conservative funding methods ensure any debt is paid down to zero within 20 years. This means money is there when needed and debt is not pushed to future generations.

All figures as of Dec. 31, 2019, except where noted.

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# Introductory

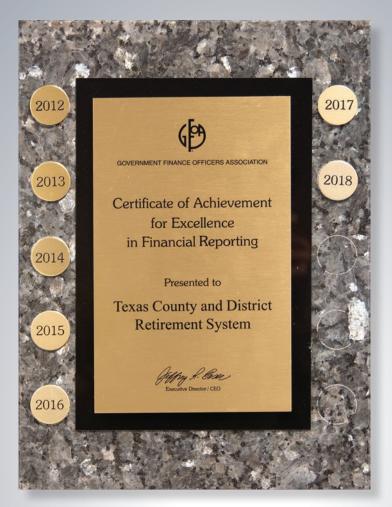
# **David Daigle**

TCDRS member since 2008

For David Daigle, working as a captain for Travis County Emergency Services District #1 is more than a job — it's a chance to save lives. "I can't imagine doing anything else," David says.

David is one of the more than 320,000 county and district employees saving for a secure retirement benefit with TCDRS. They are our nurses, firefighters, road crew workers, sheriffs, attorneys, office workers, jailers and judges. Each one strives to make their community a better place.





The Certificate of Achievement for **Excellence in Financial** Reporting was presented by the Government Finance Officers Association of the United States and Canada for the fiscal year ended Dec. 31, 2018. This was the 27th consecutive year that TCDRS has received this prestigious award, which recognizes comprehensive annual financial reports that have achieved the highest standards in government accounting and reporting.



**Public Pension Coordinating Council** 

Public Pension Standards Award For Funding and Administration 2019

Presented to

### Texas County & District Retirement System

In recognition of meeting professional standards for plan funding and administration as set forth in the Public Pension Standards.

Presented by the Public Pension Coordinating Council, a confederation of

National Association of State Retirement Administrators (NASRA) National Conference on Public Employee Retirement Systems (NCPERS) National Council on Teacher Retirement (NCTR)

Alan H. Winkle
Program Administrator

TCDRS was awarded the Public Pension Coordinating Council's Public Pension Standards award for the 17th consecutive year. This award is in recognition of meeting professional standards for plan funding and administration as set forth in the Public Pension Standards.



Barton Oaks Plaza IV Suite 500 901 S. MoPac Expy. Austin, TX 78746 Tel. 800-823-7782 512-328-8889 Fax 512-328-8887 TCDRS.org

### **LETTER OF TRANSMITTAL**

June 5, 2020

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of the Texas County & District Retirement System (TCDRS) for the year ended Dec. 31, 2019.

TCDRS members provide valuable services that make our local communities better and safer places to live. We proudly serve over 320,000 Texans as they plan for one of the most important decisions of their life: retirement. We are committed to growing a strong, sound fund that provides members with a secure benefit and with excellent service.

Our unique features help make us one of the best-funded retirement systems in the nation. Savings-based benefits that are responsibly funded in advance, as well as flexibility and local control, contribute to the system's success.

TCDRS has grown into a nearly \$34 billion trust partnering with nearly 800 counties and governmental districts to provide reliable retirement, disability and survivor benefits. The number of participating employers continues to grow and, for the 10-year period ended Dec. 31, 2019, has increased by 33%. Over the past decade our membership has risen by 47%.

The TCDRS Board of Trustees provides leadership for the system. Our nine-person board is appointed by the governor and confirmed by the Texas Senate. The board appoints an executive director, who is responsible for all day-to-day operations, and a chief investment officer, who manages investment operations.

#### **WE DO RETIREMENT RIGHT**

Our savings-based plan helps employers provide reliable benefits at a predictable cost. Members save for their own retirement over the length of their careers. At retirement, benefits are based on a member's final savings balance and employer matching. This plan design makes costs more predictable for employers and provides excellent portability for our members.

In 2019, we paid \$1.6 billion in benefits to retirees and former members. Over 96% of these benefits went to Texas addresses. That income serves as an economic engine to our local economies. On average, our current retirees start their benefit payments at age 61 after working 18 years. The average annual benefit for current retirees is \$24,468 as of Dec. 31, 2019. The number of retirees has increased over the past decade by 84%.

### **INVESTMENTS**

Because members and employers are saving in advance for retirement, they are getting the maximum power of investment earnings over time. Investment earnings fund almost 80 cents of every benefit dollar our members receive.

TCDRS is a long-term investor with a fully diversified portfolio. The TCDRS Board of Trustees constructs the investment portfolio to achieve our long-term investment return goal of 8%. In 2019, the TCDRS portfolio returned 16.6%, net of all fees. Our 30-year return was 8.0% for the period ended Dec. 31, 2019. We have consistently exceeded our portfolio benchmark.

The board has adopted and periodically reviews an investment policy that defines and restricts investment authority. The policy also emphasizes the importance of a long-term investment philosophy with minimization of risk.

### **MAJOR INITIATIVES**

2019 was a year of remarkable growth and reflection. The increasing size of our portfolio led to more investment commitments, and increased customer

### LETTER OF TRANSMITTAL

engagement led to record-breaking demand for services. At the same time, we evaluated our infrastructure, information security and business processes to ensure that we are prepared to improve and support future demand, services and customer experiences.

Our progress this past year includes:

- Online retirement and withdrawal application —
   Members can now apply online for retirement
   or withdrawal after signing into their account at
   TCDRS.org. Members can track the status of their
   application and see the date of their upcoming
   payment. In addition, retirees can change banking
   information online.
- Economic modeling for employers Economic modeling shows employers how their required rates could change under different economic conditions. By continuing to provide economic modeling, we support employers in their annual retirement plan review. It also demonstrates the value of adopting elected rates and making additional contributions to build reserves that help weather market dips.
- Enhancing our information security program We continued significant efforts to enhance our information security program. This helps ensure that our policies and technology are evolving and continuing to protect data and member information. Those efforts included improved authentication in our call center and website.
- Engaged and highly skilled workforce Our expanded training programs and an employee recognition program help us grow an engaged and highly skilled workforce to better serve our members and employers.

### **FUNDING**

As of Dec. 31, 2019, TCDRS was 89.4% funded in aggregate. The actuarial value of assets and actuarial liabilities totaled \$32.79 billion and \$36.67 billion, respectively. The fiduciary net position for pension benefits at year end 2019 and 2018 was \$33.83 billion and \$29.26 billion, respectively, an increase of \$4.57 billion (15.6%). The system also maintains a reserves position to help keep rates stable and to offset future adverse experience. TCDRS is funded at 92% when the reserves are considered.

TCDRS does not receive funding from the State of Texas. Each plan is funded by our employers, members and investment earnings. TCDRS has one of the most conservative funding policies in the nation, ensuring that our employers fund their

plans responsibly. By paying 100% of their required contribution rate every year, employers are paying for their current employees' future benefits and are paying down any unfunded liabilities within 20 years. The weighted average amortization period of TCDRS plans is 11.3 years, one of the lowest in the state.

TCDRS employers have tools to help manage their risk of providing benefits. More than one-third of TCDRS' participating employers make additional contributions over the required amounts in order to prefund benefits or to build up reserves within their plan to mitigate negative plan experience. Every year, each employer can adjust benefits and costs prospectively based on local workforce needs and budgets. This flexibility and local control is unique among public pension plans.

Cash flow from deposits and contributions is slightly less than the amounts required to meet annual benefits paid to TCDRS retirees, member account withdrawals and the administrative expenses of the organization in 2019. The negative net cash flow is expected as the system matures. Investment returns and changes in employer plans also affect annual cash flow and the change in net position.

To help better understand TCDRS' financial strength, the recent history of net investment income, contributions and deposits, benefit payments, and administrative costs is shown in the Statistical Section, which begins on page 80. Information on funding progress for all employers as a group is in the Actuarial Section, Table 6: Funding Progress, on page 70.

### MANAGEMENT RESPONSIBILITY FOR FINANCIAL REPORTING

This report fulfills the requirements established by the Texas Government Code for public retirement systems to publish an annual financial report. TCDRS management is responsible for the accuracy of the data, as well as the completeness and fairness of its presentation, within this report.

The financial statements have been prepared in accordance with the principles of governmental accounting and reporting set forth by the Governmental Accounting Standards Board (GASB).

A comprehensive framework of internal controls exists to provide reasonable assurance regarding the safekeeping of assets and fair presentation of the financial statements and supporting schedules. Internal controls also provide reasonable, rather than absolute, assurance that the financial statements are

### **LETTER OF TRANSMITTAL**

free of any material misstatements. The concept of reasonable assurance recognizes that first, the cost of a control should not exceed the benefits likely to be derived; second, the valuation of the cost and benefits requires estimates and judgments by management.

KPMG LLP, Certified Public Accountants, has issued an unmodified ("clean") opinion on TCDRS' financial statements for the year ended Dec. 31, 2019. The independent auditor's opinion is located at the front of the Financial Section of this report (see page 20).

Immediately following the independent auditor's opinion, Management's Discussion and Analysis (MD&A) provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A complements the Letter of Transmittal and should be read in conjunction with it.

### **AWARDS AND ACKNOWLEDGMENTS**

TCDRS proudly accepted a Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association of the United States and Canada (GFOA) for the fiscal year ended Dec. 31, 2018. This was the 27th consecutive year that the system achieved this prestigious award, which recognizes comprehensive annual financial reports that are readable and efficiently organized, and that satisfy accepted accounting principles and applicable legal requirements.

TCDRS was also awarded the Public Pension Coordinating Council's (PPCC) Public Pension Standards Award for 2019, which is the 17th consecutive year that the system received this award in recognition of meeting professional standards for plan funding and administration.

### **SUMMARY**

Our members inspire us every day with the incredible service, spirit, capability, diversity and achievement that they represent. At TCDRS, we are proud to work on behalf of our members to ensure that TCDRS remains strong. We thank everyone who has made TCDRS a model for retirement and a benefit that can be counted on by Texans.

Sincerely,

Robert A. Eckels

Chair

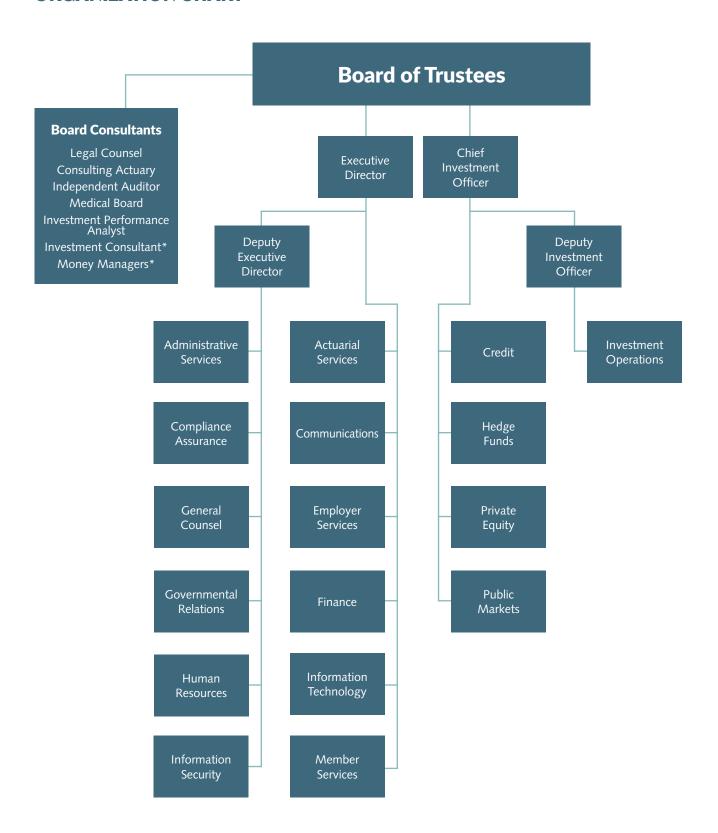
Amy Bishop

**Executive Director** 

Casey Wolf

Chief Investment Officer

### **ORGANIZATION CHART**



<sup>\*</sup> For information regarding investment professionals' fees, see Tables 8-9 in the Investment Section.



CHAIR
Robert A. Eckels
Retiree
Harris County Judge
(retired)
Term expired Dec. 31, 2019



VICE-CHAIR
Mary Louise Nicholson
Tarrant County Clerk
Term expires Dec. 31, 2023



Chris Davis Cherokee County Judge Term expires Dec. 31, 2021



**Susan Fletcher**Collin County Commissioner
Term expires Dec. 31, 2023



Chris Hill
Collin County Judge
Term expires Dec. 31, 2021



**Deborah Hunt**Williamson Central
Appraisal District Board
of Directors
Term expires Dec. 31, 2021



Bridget McDowell Retiree Taylor County Auditor (retired) Term expired Dec. 31, 2019



**Kara Sands** Nueces County Clerk Term expires Dec. 31, 2023



**Bob Willis**Polk County Commissioner
Term expired Dec. 31, 2019

### **EXECUTIVE STAFF AND PROFESSIONAL ADVISORS**

### **INVESTMENT STAFF**



**Casey Wolf**Chief Investment Officer



**Sandra Bragg**Deputy Investment Officer

### **ADMINISTRATIVE STAFF**



**Amy Bishop** Executive Director



**Tom Harrison**Deputy Executive Director



**Ann McGeehan** General Counsel

### **PROFESSIONAL ADVISORS**

### **Investment Counsel**

Vinson & Elkins LLP Bradshaw & Bickerton PLLC DLA Piper LLP

### **Consulting Actuary**

Milliman, Inc.

### **Investment Performance Analyst**

Bank of New York Mellon

### **Investment Consultant**

Cliffwater LLC

### **Independent Auditor**

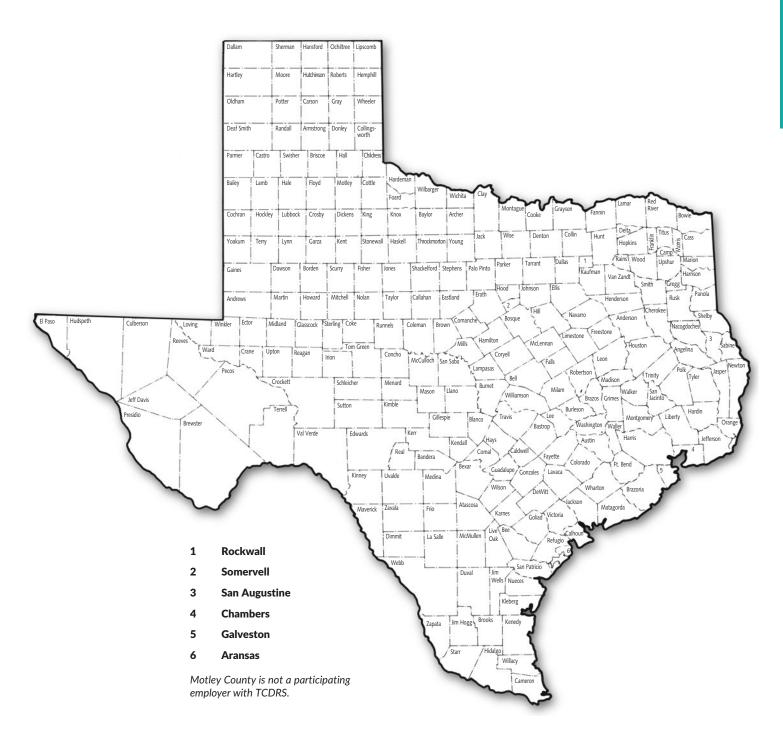
**KPMG LLP** 

# Fiduciary & Benefit Plan Administration Counsel

Jackson Walker LLP

### **Medical Board**

Ace Alsup, M.D., Chairman Shelby H. Carter, M.D. Frank E. Robinson, M.D.



Α

Acton Municipal Utility District

Agua Special Utility District

Alamo Area Council of Governments

Alliance Regional Water Authority

Anderson County

Anderson County Central Appraisal District

**Andrews County** 

Andrews County Appraisal District

Angelina and Nacogdoches Counties WC & ID #1

A -- -- U-- -- C -- -- -- t--

Angelina County

Angelina County Appraisal District

Angleton Drainage District

Aquilla Water Supply District - Hill County

Aransas County

Aransas County Appraisal District

Aransas County Navigation District

**Archer County** 

Archer County Appraisal District

Ark-Tex Council of Governments

Armstrong County

**Armstrong County Appraisal District** 

Atascosa Central Appraisal District

Atascosa County

Athens Municipal Water Authority

**Austin County** 

Austin County Appraisal District

Austin County Emergency Communications
District

В

**Bacliff Municipal Utility District** 

**Bailey County** 

Ballinger Memorial Hospital District

Bandera County

Bastrop Central Appraisal District

Bastrop County

Bastrop County Emergency Services District #1

Bastrop County Emergency Services District #2

Bastrop County Water Control and Improvement District 2

**Baylor County** 

Baylor County Appraisal District

Bayview Irrigation District #11

Bayview Municipal Utility District

Bee County

Bell County

Bell County Appraisal District

Bell County Water Control and Improvement District #1

Bell County Water Control and Improvement District 3

Benbrook Water Authority

Bexar Appraisal District

Bexar County

Bexar County Emergency Service District No. 2

Bexar County Emergency Services District #6

Bexar County Emergency Services District 7

Bexar County Emergency Services

District No. 8

Bexar County Emergency Services District #10

Bexar County Water Control and Improvement District #10

Bexar Metro 9-1-1 Network District

Bexar-Medina-Atascosa WCID #1

Bistone Municipal Water Supply District -Limestone County

Blanco County

Blanco County Emergency Services District No. 2

Bluebonnet Groundwater Conservation District

**Borden County** 

Borden County Appraisal District

**Bosque County** 

Bosque County Central Appraisal District

Bowie County

Brazoria County

Brazoria County Appraisal District

Brazoria County Conservation and Reclamation District #3

Brazoria County Drainage District #4

Brazoria County Drainage District #5

Brazoria County Emergency Services District No. 3

Brazos Central Appraisal District

Brazos County

Brazos County Emergency Communications District

Brazos Regional Public Utility Agency

Brazos River Authority

Brazos Transit District

Brazos Valley Council of Governments

Brazos Valley Groundwater Conservation District

**Brewster County** 

**Brewster County Appraisal District** 

Bright Star-Salem Special Utility District

Briscoe County

**Brookeland Fresh Water Supply District** 

Brookesmith Special Utility District

**Brooks County** 

Brookshire - Katy Drainage District

Brookshire Municipal Water District

Brown County

Brownsville Irrigation District

Brush Country Groundwater Conservation District

Brushy Creek Municipal Utility District - Williamson County

Burleson County

**Burleson County Appraisal District** 

Burnet Central Appraisal District

**Burnet County** 

C

Caldwell County

Caldwell County Appraisal District

Calhoun County

Calhoun County Appraisal District

Calhoun County E911 Emergency Communications District

Callahan County

Callahan County Appraisal District

Cameron County

Cameron County Appraisal District

Cameron County Drainage District #1

Cameron County Drainage District #3

Cameron County Drainage District #5
Cameron County Emergency Communication

District

Cameron County Irrigation District #2

Cameron County Irrigation District #6

Cameron County Regional Mobility Authority

Camp Central Appraisal District

Camp County

Caney Creek Municipal Utility District

Canyon Lake Community Library District

Canyon Regional Water Authority

Carson County

Cass County

Cass County Appraisal District

Castro County

Central Appraisal District of Bandera County

Central Appraisal District of Johnson County

Central Appraisal District of Taylor County

Central Texas Groundwater Conservation District

Central Texas Regional Mobility Authority

Central Water Control and Improvement

District - Angelina County

Chambers County
Chambers County Appraisal District

Chambers County Public Hospital District

Cherokee County

Childress County

Childress County Appraisal District

Childress County Hospital District

Clav County

Clay County Appraisal District

Coastal Bend Groundwater Conservation

District
Coastal Plains Groundwater Conservation

District

Cochran County

Cochran County Appraisal District

Coke Central Appraisal District

Coke County Soil and Water Conservation

District #219

Coleman County

Collin County

Collin County Central Appraisal District

Collingsworth County

Collingsworth County Appraisal District

Colorado County Comal Appraisal District

Comal County

Comal County Emergency Services District #3

Comanche Central Appraisal District

Comanche County

Combined Consumers Special Utility District

Concho Central Appraisal District Concho County

Concho County Hospital District

Concho Valley Council of Governments

Cooke County

Cooke County Appraisal District

Coryell County

Cottle County
Cow Creek Groundwater Conservation District

Crane County

Crane County Appraisal District

Crane County Hospital District Crockett County

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Crockett County Appraisal District Crockett County Water Control and Improvement District #1

Crosby County

Crosby County Appraisal District Crosby Municipal Utility District

Cross Roads Special Utility District

Crystal Clear Special Utility District

**Culberson County** 

Cypress Springs Special Utility District

D

**Dallam County** 

Dallam County Appraisal District

Dallas Central Appraisal District

**Dallas County** 

Dallas County Park Cities Municipal Utility District

Dawson County

Dawson County Central Appraisal District

**Deaf Smith County** 

**Deaf Smith County Hospital District** 

Deep East Texas Council of Governments

Delta County

Delta County Appraisal District

Delta County Municipal Utility District

Delta Lake Irrigation District

Denco Area 9-1-1 District - Denton County

Denton Central Appraisal District

**Denton County** 

Denton County Fresh Water Supply District 1A

Denton County Fresh Water Supply District #10

**Denton County Transportation Authority** 

DeWitt County

DeWitt County Appraisal District

Dickens County

Dickens County Appraisal District

Dimmit County

**Donley County** 

**Duval County** 

**Duval County Appraisal District** 

Duval County Groundwater Conservation District

Е

East Fork Special Utility District

East Harris County Emergency Services Joint Powers Board

East Medina County Special Utility District

Eastland County

Eastland County Appraisal District

Ector County

Ector County Appraisal District

**Ector County Hospital District** 

Edwards Aquifer Authority - Bexar County

Edwards Central Appraisal District

**Edwards County** 

El Paso Central Appraisal District

El Paso County

El Paso County 9-1-1 District

El Paso County Emergency Services District #1

El Paso County Emergency Services District #2

El Paso County Hospital District

El Paso County Water Improvement District No. 1

El Paso Mental Health and Mental Retardation

Electra Housing Authority

Ellis Appraisal District

Ellis County

Emerald Bay Municipal Utility District

Emergency Communication District of Ector County

**Erath County** 

**Erath County Appraisal District** 

F

Falls County

Falls County Appraisal District

Fannin Central Appraisal District

Fannin County

Fayette County

Fern Bluff Municipal Utility District

Fisher County

Fisher County Hospital District

Floyd County

Foard County

Fort Bend Central Appraisal District

Fort Bend County

Fort Bend County Emergency Services District 2

Fort Bend County Emergency Services
District #4

Fort Bend County Water Control and

Improvement District #2
Fort Clark Municipal Utility District

Fort Griffin Special Utility District

Four Way Special Utility District

Franklin County

Freer Water Control & Improvement District

Freestone County

Freestone County Appraisal District

Frio County

Frio County Appraisal District

G

**Gaines County** 

Gaines County Appraisal District

Galveston Central Appraisal District

Galveston County

Galveston County Consolidated Drainage District

Galveston County Drainage District #1

Galveston County Drainage District #2

Galveston County Emergency Communication

Galveston County Fresh Water Supply District #6

Galveston County Health District

Galveston County Water Control and Improvement District #1

Galveston County Water Control & Improvement District No. 8

Garza Central Appraisal District

Garza County

Garza County Health Care District

Gillespie Central Appraisal District

Gillespie County

Gillespie County Soil and Water Conservation District Glasscock County

Glasscock County Appraisal District

**Goliad County** 

Gonzales Central Appraisal District

**Gonzales County** 

Graham Regional Medical Center

**Gray County** 

**Gray County Appraisal District** 

Grayson Central Appraisal District

Grayson County

Greater Harris County 9-1-1 Emergency Network

Greenbelt Municipal & Industrial Water Authority - Donley County

Gregg County

Grimes County

Grimes County Appraisal District

Guadalupe Appraisal District

Guadalupe County

Guadalupe County Groundwater Conservation
District

Guadalupe-Blanco River Authority

Gulf Coast Water Authority - Galveston County

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Hale County

Hall County

Hall County Appraisal District

Hamilton County

Hamilton County Appraisal District

Hansford County

Hansford County Hospital District

Hardeman County

Hardin County

Hardin County Appraisal District

Hardin County Emergency Services District # 2

Harlingen Irrigation District Cameron

County #1

Harris County

Harris County Appraisal District

Harris County Emergency Services District 9 Harris County Emergency Services District 10

Harris County Emergency Services District 12

Harris County Emergency Services

District No. 13

Harris County Emergency Services District 17

Harris County Emergency Services District #24

Harris County Emergency Services District #29 Harris County Emergency Services District

No. 46

Harris County Emergency Services District #48

Harris County Emergency Services District #50 Harris County Fresh Water Supply District 61

Harris County Housing Authority Harris County Sports & Convention

Corporation
Harris County Water Control and Improvement

District #1
Harris County Water Control and Improvement

District #36
Harris County Water Control and Improvement

District #50 Harrison County

Hartley County

Hartley County Appraisal District

Haskell County

Haskell Memorial Hospital District

Hays County

Hays County Emergency Services District #5

Hays County Emergency Services District #6

Hays County Emergency Services District #8

Heart of Texas Council of Governments

Hemphill County

Hemphill County Appraisal District

Hemphill County Hospital District

Hemphill County Underground Water Conservation District

Henderson County

Henderson County 9-1-1 Communications
District

Henderson County Appraisal District

Hidalgo and Cameron Counties Irrigation
District #9

Hidalgo County

Hidalgo County Appraisal District

Hidalgo County Drainage District #1

Hidalgo County Emergency Services District No. 2

Hidalgo County Irrigation District #1

Hidalgo County Irrigation District #2

Hidalgo County Irrigation District #6

Hidalgo Municipal Utility District #1

High Plains Underground Water Conservation District # 1

High Point Special Utility District

Hill County

**Hockley County** 

Hockley County Appraisal District

Hood Central Appraisal District

**Hood County** 

Hopkins County

Hopkins County Appraisal District

Housing Authority of Starr County

Housing Authority of the City of Edinburg Texas

Housing Authority of the City of Kirbyville

Housing Authority of the City of Knox City

Housing Authority of the City of

Mercedes

Housing Authority of the City of Munday

Housing Authority of Travis County

Houston County

Houston County Appraisal District

Howard County

**Hudspeth County** 

**Hunt County** 

**Hunt County Appraisal District** 

Hurst Creek Municipal Utility District

**Hutchinson County** 

Hutchinson County Appraisal District

Iraan General Hospital District

Irion County

Irion County Appraisal District

Jack County

Jack County Appraisal District

Jackson County

Jackson County Appraisal District

Jackson County County-Wide Drainage
District

Jackson County Emergency Services
District No. 3

Jasper County

Jasper County Appraisal District

Jasper County Water Control and Improvement District #1

Jeff Davis County

Jefferson Central Appraisal District

Jefferson County

Jefferson County Drainage District #3

Jefferson County Drainage District #6

Jefferson County Drainage District #7

Jefferson County Water Control and Improvement District #10

Jim Hogg County

Jim Hogg County Appraisal District

Jim Hogg County Emergency Services District #1

Jim Hogg County Water Control and Improvement District #2

Jim Wells County

Johnson County

Jonah Water Special Utility District

Jones County

Jones County Appraisal District

К

Karnes County

Karnes County Appraisal District

Karnes County Hospital District

Kaufman County

Kaufman County Appraisal District

Kendall Appraisal District

Kendall County

Kendall County Water Control and Improvement District #1

Kenedy County

Kenedy County Central Appraisal District

Kenedy County Fire & Emergency Services District No. 1

Kent County

Kent County Tax Appraisal District

Kerr County

Kerr County Soil and Water Conservation District

Kerr Emergency 9-1-1 Network

Kimble County

King County

King County Appraisal District

Kinney County

Kinney County Appraisal District

Kleberg County

Knox County

\_\_\_\_

La Salle County

La Salle County Appraisal District

Laguna Madre Water District -Cameron County

Lake Cities Municipal Utility Authority

Lake Kiowa Special Utility District

Lakeway Municipal Utility District -

Travis County

Lamar County

Lamar County Appraisal District

Lamb County

Lampasas Central Appraisal District

Lampasas County

Lavaca County

Lavaca - Navidad River Authority - Jackson County

Lee Central Appraisal District

Lee County

Leon County

Leon County Central Appraisal District

Liberty County

Liberty County Central Appraisal District

Limestone County

Limestone County Appraisal District

Lipscomb County

Live Oak County

Live Oak County Appraisal District

Llano Central Appraisal District

Llano County

Loving County

Loving County Appraisal District

Lower Trinity Groundwater Conservation District

Lower Valley Water District

Lubbock Central Appraisal District

Lubbock County

Lubbock County Water Control and Improvement District #1

**Lubbock Emergency Communication District** 

Lubbock Reese Redevelopment Authority Lumberton Municipal Utility District

Lynn County

Lynn County Appraisal District

Lynn County Hospital District

M

Macedonia - Eylau Municipal Utility District -Bowie County

Mackenzie Municipal Water Authority -Briscoe County

Briscoe Coun

Madison County Madison County Appraisal District

Marion County

Marion County Appraisal District

Marion-Cass Soil and Water Conservation
District

Marshall-Harrison County Health District

Martin County

Martin County Appraisal District

Mason County

Mason County Soil & Water Conservation

District #223

Matagorda County Matagorda County Appraisal District

Matagorda County Drainage District

Matagorda County Hospital District

Matagorda County Navigation District #1 Maverick County

Maverick County Hospital District

Maverick County Water Control and Improvement District #1

McCamey County Hospital District

McCulloch County

McCulloch County Appraisal District

McLennan County

McLennan County 9-1-1 Emergency Assistance District

McLennan County Appraisal District

McLennan County Water Control and Improvement District #2

McMullen Central Appraisal District

McMullen County

Medical Arts Hospital - Dawson County

Medina County

Medina County 911 District

Medina County Appraisal District

Memorial Medical Center - Calhoun County

Menard County

Menard County Underground Water District

Mesa Underground Water Conservation
District

Middle Rio Grande Development Council

Midland Central Appraisal District

Midland County

Midland Emergency Communication District

Milam Appraisal District

Milam County

Mills Central Appraisal District

Mills County

Mitchell County

Mitchell County Appraisal District

Monahans Housing Authority

Montague County

Montague County Tax Appraisal District

Montgomery Central Appraisal District

Montgomery County

Montgomery County Emergency Communication District

Montgomery County Emergency Service District No. 3

Montgomery County Emergency Services District #4

Montgomery County Emergency Services
District 7

Montgomery County Emergency Services
District #8

Montgomery County Emergency Services District 9

Montgomery County Emergency Services District No. 10

Montgomery County ESD 1

Montgomery County Hospital District

Montgomery County Housing Authority

Moore County

Moore County Appraisal District

Moore County Hospital District

Morris County

Mustang Special Utility District

#### N

Nacogdoches County

Navarro Central Appraisal District

Navarro County

Newton Central Appraisal District

**Newton County** 

Nolan County

Nortex Regional Planning Commission

North Blanco County Emergency Services District No. 1

North Central Texas Municipal Water Authority

North East Texas Regional Mobility Authority

North Hunt Special Utility District

North Plains Groundwater Conservation

North Texas Emergency Communication Center

North Texas Tollway Authority

Northeast Texas Municipal Water District

Northeast Texas Public Health District

Northern Trinity Groundwater Conservation District

**Nueces County** 

**Nueces County Appraisal District** 

Nueces County Drainage District #2

Nueces County Emergency Services District #2

Nueces County Water Control and Improvement District #3

Nueces County Water Control and Improvement District #4

#### O

Ochiltree County

Ochiltree County Appraisal District

Oldham County

Oldham County Appraisal District

Orange County

Orange County Appraisal District

Orange County Drainage District

Orange County Emergency Services

Orange County Emergency Services District #2

Orange County Navigation and Port District

Orange County Water Control and Improvement District #1

#### Р

Palo Duro Water District

Palo Pinto Appraisal District

Palo Pinto County

Palo Pinto Soil and Water Conservation District

Panola County

Parker County

Parker County Appraisal District

Parker County Emergency Services District No. 1

Parker County Hospital District

Parker County Special Utility District

Parmer County

Parmer County Appraisal District

Pecan Valley Groundwater Conservation District

**Pecos County** 

Pecos County Appraisal District

Pecos County Water Control & Improvement District #1

Permian Basin Regional Planning Commission

Permian Regional Medical Center

Pineywoods Groundwater Conservation

Polk Central Appraisal District

Polk County

Polk County Fresh Water Supply District #2

Port of Bay City Authority

Port of Beaumont Navigation District

Port of Corpus Christi Authority

Port of Port Arthur Navigation District

Post Oak Savannah Groundwater Conservation District

Potter County

Potter - Randall County Emergency Communication District

Prairielands Groundwater Conservation District

Presidio Appraisal District

Presidio County

#### R

Rains County

Rains County Appraisal District

Randall County

Randall County Appraisal District

Rankin County Hospital District - Upton County

Rayburn Country Municipal Utility District

Reagan County

Reagan Hospital District

Real County

Red Bluff Water Power Control District -

Reeves County

Red River Appraisal District

Red River Authority

Red River County

Red River County Soil and Water Conservation District

Reeves County

Reeves County Appraisal District

Reeves County Hospital District

Refugio County

Refugio County Drainage District #1

Rio Grande Council of Governments

Riverside Special Utility District

Roberts County

Robertson County

Robertson County

Robertson County Appraisal District

Robertson County Emergency Services District

Rockwall Central Appraisal District

Rockwall County

Runnels County Rusk County

Rusk County Appraisal District

Rusk County Groundwater Conservation
District

Sabine County

Sabine County Appraisal District

Sabine County Appraisal Di

Sabine Pass Port Authority
Sabine-Neches Navigation District of Jefferson

County Texas
San Augustine County

san Augustine Cou

San Jacinto County
San Jacinto County Central Appraisal District

San Jacinto County Emergency Services
District

San Patricio County

San Patricio County Appraisal District

San Patricio County Drainage District

San Patricio County Navigation District #1

San Patricio Municipal Water District San Saba County

Santo Special Utility District

Schleicher County

**Scurry County** 

Scurry County Appraisal District

Scurry County Hospital District

Shackelford County

Shackelford County Appraisal District

Shelby County

Shelby County Appraisal District

Sherman County

Sherman County Appraisal District

Smith County

Smith County 9-1-1 Communications District

Smith County Appraisal District

Smith County Emergency Services District #2

Somervell County

Somervell County Central Appraisal District

Somervell County Water District

South Plains Association of Governments

South Rains Special Utility District

South Texas Development Council

Southeast Texas Groundwater Conservation
District

**STAR Transit** 

Starr County

Starr County Appraisal District

Stephens County

Stephens County Tax Appraisal District

Sterling County

Sterling County Appraisal District

Stonewall County

Stonewall County Appraisal District

Stonewall Memorial Hospital District

Stratford Hospital District - Sherman County

Sutton County

Sutton County Hospital District

**Swisher County** 

Swisher County Appraisal District

T

Talty Special Utility District

Tarrant Appraisal District

Tarrant County

Tarrant Co. 9-1-1 Emergency Assistance District

Tax Appraisal District of Cottle County

**Taylor County** 

Terrell County

Terrell County Water Control & Improvement District #1

Terry County

Terry Memorial Hospital District

Texas Association of Counties

Texas County & District Retirement System

Texas Eastern 9-1-1 Network

The City of Quanah Housing Authority

The Housing Authority of the City of Abilene

The Housing Authority of the City of Huntington

The Housing Authority of the City of Pharr Texas

The Housing Authority of the County of Hidalgo Texas

Throckmorton County

Titus County

Titus County Appraisal District

Titus County Fresh Water Supply District

Tom Green County

Travis Central Appraisal District

Travis County

Travis County Emergency Services District #1

Travis County Emergency Services District #2

Travis County Emergency Services District #5

Travis County Emergency Services
District No. 11

Travis County Emergency Services District 12

Tri-County Special Utility District

Trinity Bay Conservation District

Trinity County

Trinity County Appraisal District

Trinity Glen Rose Groundwater Conservation
District

Trophy Club Municipal Utility District No. 1

Two Way Special Utility District

Tyler County

Tyler County Appraisal District

u

United Irrigation District - Hidalgo County Upper Brushy Creek Water Control and

Improvement District
Upper Leon River Municipal Water District
Upper Sabine Valley Solid Waste Management

District

Upper Tripity Groundwater Conservation

Upper Trinity Groundwater Conservation District

Upshur County

**Upton County** 

**Upton County Appraisal District** 

**Uvalde County** 

V

Val Verde County

Valley Municipal Utility District #2 -Cameron County

Valwood Improvement Authority -Dallas County

Van Zandt County

Van Zandt County Appraisal District

Velasco Drainage District - Brazoria County

Victoria County

Victoria County Drainage District #3

Victoria County Groundwater Conservation District

W

Walker County

Walker County Appraisal District

Walker County Special Utility District

Waller County

Waller County Appraisal District

Ward County

Ward County Central Appraisal District

Ward Memorial Hospital

Washington County

Webb County

Webb County Appraisal District

West Central Texas Council of Governments

West Central Texas Municipal Water District

West Jefferson County Municipal Water District

West Nueces - Las Moras Soil and Water Conservation District #236 West Travis County Public Utility Agency

Wharton County

Wharton County Central Appraisal District

Wharton County Water Control and Improvement District #1

Wharton County Water Control and Improvement District No. 2

Wheeler County

Wheeler County Appraisal District

White River Municipal Water District - Dickens County

Wichita Appraisal District

Wichita County

Wichita County Water Improvement District #2

Wichita-Wilbarger 9-1-1 District

Wickson Creek Special Utility District - Brazos County

Wilbarger County

Wilbarger County Appraisal District

Wilbarger County Hospital District

Willacy County

Willacy County Appraisal District

Willacy County Housing Authority

Williamson Central Appraisal District

Williamson County

Williamson County Emergency Services District #3

Williamson County Emergency Services District No. 4

Williamson County Emergency Services
District #5

Williamson County Emergency Services District #7

Wilson County

Will County

Wilson County Appraisal District

Wilson County Emergency Services District #1 Wilson County Emergency Services District #3

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Winkler County

Winkler County Appraisal District

Winkler County Hospital District Wintergarden Groundwater Conservation

District

Wise County
Wise County Appraisal District

Wood County

vvood County

Wood County Appraisal District
Wylie Northeast Special Utility District

Yoakum County

Yoakum County Appraisal District

Young County

Z

Zapata County

Zapata County Appraisal District

Zapata Soil and Water Conservation District

Zavala County

Zavala County Appraisal District

### **Financial**

# **Carol Gaultney**

TCDRS member since 1992

During the 10 years she served as Montgomery County Elections Administrator, TCDRS retiree Carol Gaultney ate, slept and breathed elections.

When Carol was injured during a kayaking accident in 2011, she needed the kind of recovery time only retirement could provide.

"After my accident, while I was not yet eligible for Social Security, I was able to retire with my TCDRS benefits. It enabled me to concentrate on my therapy and fully recover from my injury," says Carol.





KPMG LLP Suite 1900 111 Congress Avenue Austin, TX 78701-4091

#### Independent Auditors' Report

The Board of Trustees
Texas County & District Retirement System:

We have audited the accompanying financial statements of the Texas County & District Retirement System (TCDRS), as of and for the years ended December 31, 2019 and 2018, which comprise the statements of fiduciary net position as of December 31, 2019 and 2018, and the related statements of changes in fiduciary net position for the years then ended, and the related notes to the financial statements, which collectively comprise TCDRS' basic financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Texas County & District Retirement System as of December 31, 2019 and 2018, and the changes in fiduciary net position for the years then ended in accordance with U.S. generally accepted accounting principles.

KPMG LLP is a Delaware limited liability partnership and the U.S. membe firm of the KPMG network of independent member firms affiliated with KPMG International Cooperative ("KPMG International"), a Swiss entity.



#### **Other Matters**

### Required Supplementary Information

U.S. generally accepted accounting principles require that the Management's Discussion and Analysis and Schedule of Money-Weighted Rates of Return on pages 22–25 and 45, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements as a whole. The Introductory Section on pages 1–18; Other Supplementary Information – Changes in Fiduciary Net Position by Fund and Interfund Transfers, Changes in Endowment Fund, Changes in Income Fund, Administrative Revenues and Expenses, Investment Expenses, and Professional and Consulting Services on pages 46–52; the Investment Section on pages 53–62; the Actuarial Section on pages 63-78; and the Statistical Section on pages 79-90 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplementary Information – Changes in Fiduciary Net Position by Fund and Interfund Transfers, Changes in Endowment Fund, Changes in Income Fund, Administrative Revenues and Expenses, Investment Expenses, and Professional and Consulting Services is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information – Changes in Fiduciary Net Position by Fund and Interfund Transfers, Changes in Endowment Fund, Changes in Income Fund, Administrative Revenues and Expenses, Investment Expenses, and Professional and Consulting Services is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Introductory, Investment, Actuarial, and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

KPMG LLP

Austin, Texas June 5, 2020

### INTRODUCTION

This section provides an overview and analysis of the system's financial position and performance, focusing on the current year's results, changes in those results (including three-year trends), and other currently known information. Readers are encouraged to consider this information in conjunction with information provided in other areas of the Financial Section, as well as information presented in the Letter of Transmittal in the Introductory Section.

### OVERVIEW OF THE FINANCIAL STATEMENTS

The basic financial statements consist of the Statements of Fiduciary Net Position, Statements of Changes in Fiduciary Net Position and the Notes to the Financial Statements. Required Supplementary Information and Other Supplementary Information are also presented.

- The Statements of Fiduciary Net Position report the assets less liabilities and the resulting net position restricted for pension or insurance benefits at the end of 2019, compared to 2018.
- The Statements of Changes in Fiduciary Net Position report the transactions that occurred during 2019 and 2018 for which additions less deductions equal the net increase or decrease in fiduciary net position.
- Notes to the Financial Statements include additional information not readily evident in the statements themselves. The notes are considered essential to a full understanding of the information provided in the financial statements.
- Required Supplementary Information provides the money-weighted rate of return information.
- Other Supplementary Information provides detailed information, including activity by fund, administrative and investment expenses, and professional and consultant fees and services. These schedules support summary data presented in the basic financial statements.

TCDRS operates two trusts, both of which are accounted for as fiduciary funds. The Pension Trust Fund accounts for and provides retirement, disability and survivor benefits to the employees of participating employers. The Group Term Life Fund (GTLF or Group Term Life) provides a program of group term life insurance for the employees and, if covered, retirees of electing employers. No assets of the Pension Trust Fund may be used to pay any

insurance benefit due from the GTLF, nor may assets of the GTLF be used to pay any benefit due from the Pension Trust Fund. Discussion and analysis is provided separately for each of the two trusts.

The Statements of Fiduciary Net Position and Statements of Changes in Fiduciary Net Position show financial information for both the Pension Trust Fund and the GTLF.

### FINANCIAL ANALYSIS: PENSION TRUST FUND

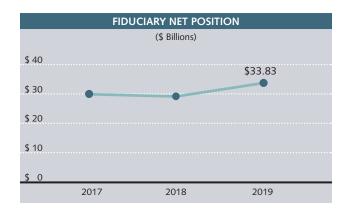
The Pension Trust Fund is comprised of six individual funds, each with a specific operational purpose. Note A in the Notes to the Financial Statements has additional information about each of these funds.

Summary information about fiduciary net position and the changes in fiduciary net position showing comparative detail for 2019, 2018 and 2017 is presented on page 23.

Net position (the amount that assets exceed liabilities) restricted for pensions at year end 2019 totaled \$33.83 billion. The 2018 amount was \$29.26 billion and for 2017 was \$30.00 billion. In 2019 the fiduciary net position increased by \$4.57 billion, and in 2018 decreased by \$0.74 billion and in 2017 increased by \$3.71 billion.

The increase in 2019 fiduciary net position was primarily due to a net investment gain of \$4.81 billion, a 16.6% overall return, net of all fees. Net investment results for 2019 consist of the appreciation in fair value of investments of \$4.64 billion, plus \$206 million in interest and dividends, net income from securities-lending activity of \$3 million, less \$39 million of investment activity expenses. Net investment loss in 2018 was \$559 million and in 2017 was a gain of \$3.84 billion.

2019 was a strong year for investment markets with all major asset classes increasing in value. The



### SUMMARY INFORMATION ABOUT FIDUCIARY NET POSITION

Pension Trust Fund
(\$ Millions)

		(	\$ IVIIIIONS	)						
	Dec. 31,						2019	- 2018	2018	- 2017
	2019 2018 2017					\$	Change	% Change	\$ Change	% Change
Assets										
Investments, at Fair Value	\$ 33,733	\$	29,156	\$	29,878	\$	4,577	15.7%	\$ (722)	(2.4)%
Invested Securities-Lending Collateral	438		349		336		89	25.5	13	3.9
Receivables, Cash and Cash Equivalents, Other	159		156		175		3	1.9	(19)	(10.9)
Capital Assets, Net	17		21		21		(4)	(19.0)	0	0.0
Total Assets	34,347		29,682		30,410		4,665	15.7	(728)	(2.4)
Liabilities										
Securities-Lending Collateral	438		349		336		89	25.5	13	3.9
Other Liabilities	75		72		74		3	4.2	(2)	(2.7)
Total Liabilities	513		421		410		92	21.9	11	2.7
Net Position Restricted for Benefits	\$ 33,834	\$	29,261	\$	30,000	\$	4,573	15.6%	\$ (739)	(2.5)%

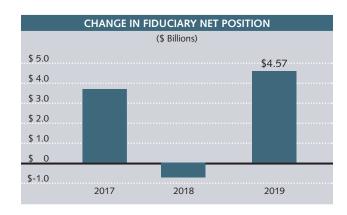
Due to rounding, totals and detail may not equal. Percentages shown are based on rounded amounts and may differ slightly from actual.

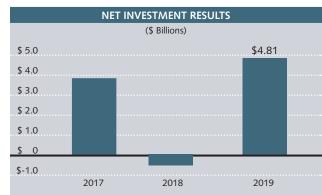
### SUMMARY INFORMATION ABOUT CHANGES IN FIDUCIARY NET POSITION

Pension Trust Fund (\$ Millions)

		(\$ Millions)					
	Ye	ears Ended Dec.	31,	2019	- 2018	2018 -	- 2017
	2019	2018	2017	\$ Change	% Change	\$ Change	% Change
Additions							
Employee Deposits	\$ 498	\$ 470	\$ 453	\$ 28	6.0%	\$ 17	3.8%
Employer Contributions	939	870	824	69	7.9	46	5.6
Net Investment Results	4,807	(559)	3,837	5,366	(959.9)	(4,396)	(114.5)
Other Income	2	2	2	0	0.0	0	0.0
Total Additions	6,246	783	5,116	5,463	696.7	(4,333)	(84.7)
Deductions							
Benefits Paid	1,551	1,409	1,293	142	10.1	116	9.0
Withdrawals	92	86	86	6	7.0	0	0.0
Administrative Expenses	26	23	20	3	13.0	3	15.0
Other Expenses	5	4	4	1	25.0	0	0.0
Total Deductions	1,674	1,522	1,403	152	10.0	119	8.5
Net Increase (Decrease) in Fiduciary Net Position	4,572	(739)	3,713	5,311	(718.7)	(4,452)	(119.9)
Net Position Restricted for Benefits	\$ 33,834	\$ 29,261	\$ 30,000	\$ 4,573	15.6%	\$ (739)	(2.5)%

Due to rounding, totals and detail may not equal. Percentages shown are based on rounded amounts and may differ slightly from actual.





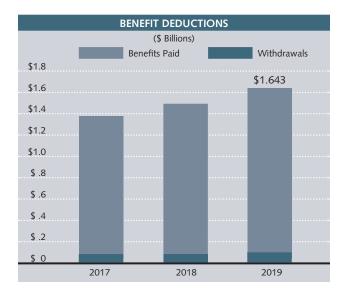
combination of a lower starting point caused by the increased volatility in 2018 and the Federal Reserve reducing interest rates drove equities higher throughout 2019. Bond returns were positive having also benefited from the actions of the federal reserve. The results from investing activities for all asset classes, net of all fees, are presented on page 57.

Additions to fiduciary net position in 2019 included \$498 million in employee deposits and \$939 million in employer contributions. Employee deposits increased \$28 million and employer contributions rose \$69 million over 2018 amounts. In 2018, employee deposits increased by \$17 million and employer contributions rose by \$46 million. Together, employee deposits and employer contributions increased during 2019 by 7.2% and in 2018 by 4.9% over the previous year's amounts, primarily due to growth in covered payroll.

Deductions for benefits paid and withdrawals for 2019 were \$1.64 billion, a 9.9% increase over the previous year. These deductions for 2018 were \$1.50 billion, an 8.4% increase over 2017, and in 2017, these deductions were \$1.38 billion, an 11.3% increase over 2016. Higher deductions in 2019 and 2018 were due to several factors, including increases in the number of retiree and beneficiary accounts in 2019 (a 5.1% increase) and in 2018 (a 6.0% increase) along with higher average benefits. Withdrawals increased by \$6 million in 2019, but were flat in 2018.

### OTHER CURRENTLY KNOWN INFORMATION: PENSION TRUST FUND

TCDRS' investment return for 2019 was 16.6% net of fees, exceeding its benchmark return of 15.9% by 0.7%.



# FINANCIAL ANALYSIS: GROUP TERM LIFE FUND (GTLF)

The GTLF provides an optional program of group term life insurance for the employees and, if covered, retirees of electing employers. An actuarial valuation is performed annually to determine employers' premium rates and to maintain adequate funding over the long term. Based on actuarial analysis, the amount of fiduciary net position is expected to be sufficient to cover any adverse experience that may occur.

Summary information about fiduciary net position and the changes in fiduciary net position showing comparative detail for 2019, 2018 and 2017 is presented on page 25.

The net position restricted for insurance benefits at year end 2019 was \$41.4 million, an increase of \$2.6 million (6.8%) over the 2018 amount. The increase is due to an interest allocation of \$2.7 million, along with a \$0.1 million decrease in operating income (lower employer premiums than insurance benefits). For the year ended 2019, employer premiums

	SUMMARY INFO	ORMATION ABOU	UT FIDUCIARY N	ET POSITION	
		Group Term I	Life Fund		
		Dec. 31,		2019 – 2018	2018 – 2017
	2019	2018	2017	\$ Change % Change	\$ Change % Change
Total Assets	\$ 42,316,669	\$ 39,458,130	\$ 36,720,448	\$ 2,858,539 7.2%	\$ 2,737,682 7.5%
Total Liabilities	922,073	682,681	593,065	239,392 35.1	89,616 15.1
Net Position Restricted for Benefits	\$ 41,394,596	\$ 38,775,449	\$ 36,127,383	\$ 2,619,147 6.8%	\$ 2,648,066 7.3%

SUMM	AR'	Y INFORMAT	IOI	N ABOUT CH	IAN	GES IN FIDUC	IARY	NET POSI	TION			
				Group Term	Life	Fund						
Years Ended Dec. 31, 2019 – 2018 2018 – 2017												
		2019		2018		2017		\$ Change	% Change		\$ Change %	% Change
Additions												
Employer Premiums	\$	4,357,410	\$	4,518,735	\$	4,467,382	\$	(161,325)	(3.6%)	\$	51,353	1.1%
Income Allocation from Pension Trust Fund		2,715,200		2,527,808		2,359,682		187,392	7.4		168,126	7.1
Total Additions		7,072,610		7,046,543		6,827,064		26,067	0.4		219,479	3.2
Deductions												
Insurance Benefits		4,453,463		4,398,477		4,345,197		54,986	1.3		53,280	1.2
Total Deductions		4,453,463		4,398,477		4,345,197		54,986	1.3	_	53,280	1.2
Net Increase in Fiduciary Net Position		2,619,147		2,648,066		2,481,867		(28,919)	) (1.1)		166,199	6.7
Net Position Restricted for Benefits	\$	41,394,596	\$	38,775,449	\$	36,127,383	\$	2,619,147	6.8%	\$	2,648,066	7.3%

decreased \$0.2 million (-3.6%), while insurance benefits rose \$0.1 million (1.3%) related to active members having claims with a higher average benefit (up 9.8%).

At year end 2018, the net position restricted for insurance benefits was \$38.8 million, which was an increase of \$2.6 million (7.3%) over the 2017 amount.

For the year ended 2018, employer premiums increased \$0.1 million while insurance benefits rose \$0.1 million.

### **REQUESTS FOR INFORMATION**

This annual report is designed to provide a general overview of TCDRS' finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to TCDRS, Finance Division, Barton Oaks Plaza IV, Ste. 500, 901 S. MoPac Expy., Austin, TX 78746.

### **BASIC FINANCIAL STATEMENTS**

OF FIDUCIARY I	

_		Dec. 31, 2019		Dec. 31, 2018							
	Pension Trust Fund	Group Term Life Fund	Total	Pension Trust Fund	Group Term Life Fund	Total					
ASSETS											
Cash and Cash Equivalents	\$ 34,594,734	\$ —	\$ 34,594,734	\$ 34,272,648	\$ —	\$ 34,272,648					
Receivables:											
Contributions	103,246,450	_	103,246,450	98,583,964	_	98,583,964					
Investment Interest and Dividends	14,784,842	_	14,784,842	17,012,217	_	17,012,217					
Securities-Lending Interest	325,152	_	325,152	245,845	_	245,845					
Foreign Currency & Exchange Contra	acts 4,533	_	4,533	2,482,493	_	2,482,493					
Employer Premiums	_	142,264	142,264	_	207,152	207,152					
Other	214,050	_	214,050	226,034	_	226,034					
Total Receivables	118,575,027	142,264	118,717,291	118,550,553	207,152	118,757,705					
Prepaid Expenses and Other Assets Investments, at Fair Value:	5,567,941	_	5,567,941	2,812,550	_	2,812,550					
U.S. Equities	5,039,253,372	_	5,039,253,372	3,848,616,601	_	3,848,616,601					
International Equities	5,288,865,462	_	5,288,865,462	5,099,457,727	_	5,099,457,727					
Global Equities	884,720,760	_	884,720,760	515,860,118	_	515,860,118					
Hedge Funds	4,776,204,676	_	4,776,204,676	5,198,714,924	_	5,198,714,924					
Credit	6,806,624,173	_	6,806,624,173	4,905,229,142	_	4,905,229,142					
Private Equity	5,568,217,165	_	5,568,217,165	4,507,412,961	_	4,507,412,961					
REITs	840,227,556	_	840,227,556	652,041,392	_	652,041,392					
Master Limited Partnerships	1,328,733,460	_	1,328,733,460	1,171,877,105	_	1,171,877,105					
Private Real Estate Partnerships	951,017,320	_	951,017,320	709,954,951	_	709,954,951					
Investment-Grade Bonds	1,781,631,373	_	1,781,631,373	1,629,653,442	_	1,629,653,442					
Cash and Cash Equivalents	467,064,761	_	467,064,761	917,519,475	_	917,519,475					
Total Investments	33,732,560,078	_	33,732,560,078	29,156,337,838	_	29,156,337,838					
Invested Securities-Lending Collateral	437,957,863	_	437,957,863	348,708,174	_	348,708,174					
Funds Held by Pension Trust Fund	_	42,174,405	42,174,405	_	39,250,978	39,250,978					
Capital Assets, Net	17,434,616	_	17,434,616	20,966,536	_	20,966,536					
Total Assets	34,346,690,259	42,316,669	34,389,006,928	29,681,648,299	39,458,130	29,721,106,429					
LIABILITIES											
Accounts and Investments Payable	33,047,462	_	33,047,462	33,142,889	_	33,142,889					
Insurance Benefits Payable	_	922,073	922,073	_	682,681	682,681					
Funds Held for Group Term Life Fund	42,174,405	_	42,174,405	39,250,978	_	39,250,978					
Securities-Lending Collateral	437,957,863	_	437,957,863	348,708,174		348,708,174					
Total Liabilities	513,179,730	922,073	514,101,803	421,102,041	682,681	421,784,722					
Net Position Restricted for Benefits	\$ 33,833,510,529	\$41,394,596	\$33,874,905,125	\$29,260,546,258	\$38,775,449	\$ 29,299,321,707					

See accompanying Notes to the Financial Statements.

### **BASIC FINANCIAL STATEMENTS**

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_	Yea	r Ended Dec. 31,	2019	Year Ended Dec. 31, 2018								
	Pension Trust Fund	Group Term Life Fund	Total	Pension Trust Fund	Group Term Life Fund	Total						
ADDITIONS												
Contributions and Deposits												
Employee Deposits	\$ 498,343,448	\$	\$ 498,343,448	\$ 469,786,710	\$ —	\$ 469,786,710						
Employer Contributions	939,026,347	_	939,026,347	869,683,305	_	869,683,305						
Employer Premiums	_	4,357,410	4,357,410		4,518,735	4,518,735						
Total	1,437,369,795	4,357,410	1,441,727,205	1,339,470,015	4,518,735	1,343,988,750						
Investment Income												
From Investment Activities												
Net Appreciation (Depreciation)												
in Fair Value of Investments	4,637,205,521	_	4,637,205,521	(681,834,758)	_	(681,834,758)						
Interest and Dividends	206,226,774		206,226,774	156,282,790		156,282,790						
Total Investment Activity Income (Loss)		_	4,843,432,295	(525,551,968)	_	(525,551,968)						
Less Investment Activity Expenses	39,143,435		39,143,435	37,213,170		37,213,170						
Net Income (Loss) from Investment Activities	4,804,288,860	_	4,804,288,860	(562,765,138)	_	(562,765,138)						
From Securities-Lending Activities												
Securities-Lending Income	14,129,723	_	14,129,723	11,254,347	_	11,254,347						
Less Securities-Lending Expenses:												
Borrower Rebates and Agent Fees	11,346,602	_	11,346,602	7,381,566	_	7,381,566						
Net Income from Securities-Lending Activities	2,783,121	_	2,783,121	3,872,781	_	3,872,781						
Total Net Investment Income (Loss)	4,807,071,981	_	4,807,071,981	(558,892,357)	_	(558,892,357)						
Building Operations and Miscellaneous Income	1,976,896	_	1,976,896	1,871,879	_	1,871,879						
Income Allocation from Pension Trust Fund	_	2,715,200	2,715,200	_	2,527,808	2,527,808						
Total Additions	6,246,418,672	7,072,610	6,253,491,282	782,449,537	7,046,543	789,496,080						
DEDUCTIONS												
Benefits Paid	1,551,157,559	_	1,551,157,559	1,408,718,893	_	1,408,718,893						
Withdrawals	91,784,504	_	91,784,504	85,652,792	_	85,652,792						
Terminating Employers SAF Refunds	37,835	_	37,835	92	_	92						
Interest Allocation to Group Term Life Fund	2,715,200	_	2,715,200	2,527,808	_	2,527,808						
Insurance Benefits	_	4,453,463	4,453,463	_	4,398,477	4,398,477						
Administrative Operations Expenses	25,623,203	_	25,623,203	23,219,377	_	23,219,377						
Building Operations Expenses	2,136,100	_	2,136,100	2,154,698	_	2,154,698						
Total Deductions	1,673,454,401	4,453,463	1,677,907,864	1,522,273,660	4,398,477	1,526,672,137						
Net Increase (Decrease) in Net Position	4,572,964,271	2,619,147	4,575,583,418	(739,824,123)	2,648,066	(737,176,057)						
Net Position Restricted for Benefits:												
Beginning of Period, Jan. 1	29,260,546,258	38,775,449	29,299,321,707	30,000,370,381	36,127,383	30,036,497,764						
End of Period, Dec. 31	\$ 33,833,510,529	\$ 41,394,596	\$ 33,874,905,125	5,125 \$ 29,260,546,258 \$ 38,775,449 \$ 29,29								

See accompanying Notes to the Financial Statements.

### A: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### **Reporting Entity**

The Texas County & District Retirement System (TCDRS or system) was created in 1967 by the Texas Legislature. The system partners with Texas counties and districts to provide their employees with retirement, disability and survivor benefits. TCDRS is governed by the Texas Legislature and overseen by an independent board of trustees, which is responsible for the administration of the system. TCDRS does not receive state funding. Each plan is funded independently by the county or district, its employees and by investment earnings.

The TCDRS Board of Trustees provides leadership for the system, which serves more than 320,000 TCDRS members and retirees. Our independent, ninemember board is comprised of system members and retirees appointed by the governor and confirmed by the Texas Senate. TCDRS trustees serve staggered six-year terms and have oversight of all system operations, including the annual budget, policy determination, legislative proposals and investment policy. The board appoints an executive director to manage the day-to-day operations of TCDRS and chief investment officer to manage TCDRS investments.

The financial statements of TCDRS have been prepared to conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB). The accompanying financial statements report the operations of TCDRS, which consists of two fiduciary funds: the Pension Trust Fund and the Group Term Life Fund (GTLF). The Pension Trust Fund is used to provide retirement, survivor, disability and withdrawal benefits and to pay the operating expenses of the system. The GTLF is used to operate a voluntary program of group term life insurance benefits.

### **New Accounting Pronouncements**

In June 2017, GASB issued Statement No. 87, Leases, whose objective is to better meet the informational needs of financial statement users by improving accounting and financial reporting for leases by governments. The statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment

provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement will be implemented for fiscal years beginning after December 15, 2019. Management has determined that the implementation of GASB 87 will have no material impact.

### **Basis of Accounting**

The system's funds are maintained on the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when incurred, regardless of when payment is made. Employee deposits and employer contributions are recognized in the period the employer reports compensation for its employees pursuant to statutory requirements. Benefit payments are recognized when due and payable in accordance with the plans' terms.

The preparation of financial statements in accordance with accounting principles generally accepted in the United States requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

The system invests in a diversified portfolio of assets. Investments, in general, are exposed to various risks, such as interest rate, credit and market volatility. It is possible that changes in the values of investments will occur in the near term and that such changes could materially affect the amounts reported in the financial statements.

### **Basis of Presentation**

TCDRS maintains separate funds and accounts in accordance with the TCDRS Act. This is done to help ensure observance of limitations and restrictions on the use of resources available to TCDRS.

In the Pension Trust Fund, the assets of all employer plans are pooled for investment purposes. However, each employer's plan is accounted for separately, so that each employer's assets are used only for the funding of its individual plan.

The costs of administering TCDRS are paid from investment earnings and general reserves of the pooled assets of all plans.

The TCDRS Act requires that all assets of the retirement system be credited to one of the following funds and accounts, according to the purpose for which they are held:

### **Employees Saving Fund**

The Employees Saving Fund (ESF) contains an account for each member. Each account is increased as a member makes deposits and earns interest. Accounts are reduced for payments due to withdrawals and benefit payments.

#### Subdivision Accumulation Fund

The Subdivision Accumulation Fund (SAF) receives employer contributions and contains an account for each participating employer to fund retirement benefits. An account is increased as an employer makes contributions and decreased as employers pay benefits. Annually, the board decides on the income allocation to each employer's account based on investment earnings and the employer's plan assets. Employer accounts increase if there is a positive allocation of earnings; accounts decrease if there is a negative allocation.

### **Closed Subdivision Annuity Reserve Fund**

The Closed Subdivision Annuity Reserve Fund (CSARF) is used to pay benefits to retirees of terminated plans. When a member retires from an employer that is terminated, amounts are transferred from the member's account to the CSARF to fund the member's retirement annuity.

### **Endowment Fund**

The Endowment Fund contains accounts that hold the general reserves of the system, inactive accounts from the ESF and reserves to transfer to the Expense Fund for subsequent year operating expenses. Refer to the schedule of Changes in Endowment Fund on page 48.

General reserves are maintained in the Endowment Fund and have been used to keep rates stable and to help offset future adverse experience. The Endowment Fund may increase or decrease based on allocation decisions to or from the general reserves by the board of trustees.

### **Income Fund**

All investment income is credited to the Income

Fund. It accounts for investment earnings and expenses, and annual allocations to other funds. The fund is reduced by investment expenses and by the statutory allocation of interest to the ESF, CSARF and GTLF. In addition, the board makes an allocation to the SAF.

If any excess exists after all allocations are made, the remainder is transferred to the Endowment Fund. Refer to the Changes in Income Fund schedule on page 49 for additional information.

### **Expense Fund**

TCDRS pays administrative and investment operating expenses from this fund. As mentioned in the Endowment Fund and the Income Fund, operating expenses are financed from general reserves at the beginning of the year, and the Income Fund finances the investment expenses.

The Group Term Life Fund reports the net position available to pay insurance benefits for covered participants. Premiums paid by employers and an annual allocation are added to the fund, while insurance benefits are paid from the fund.

### **Investments**

Investments consist of a diversified portfolio, including equities, hedge funds, credit investments, private equity, real assets and investment-grade bonds along with cash and cash equivalents. The portfolio is further diversified within each of the asset classes.

Investment purchases and sales are recorded as of their trade dates. Separately managed fixed income, equity and debt securities are reported at fair value, and are primarily valued using ICE Data Services (formerly known as Interactive Data Corporation). U.S. and international commingled funds, hedge fund investments, real estate funds or similar private limited partnership investment vehicles that do not actively trade through established exchange mechanisms are valued by a general or managing partner. Security transactions and any resulting gains or losses are accounted for by the specific identification method on a tradedate basis.

For the years ended Dec. 31, 2019 and 2018, the annual money-weighted rate of return on investments, net of investment expenses, was 16.58% and -1.85%, respectively. The money-weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested. In the

Required Supplementary Information is a table of the annual money-weighted rates of return for the 10-year period ended Dec. 31, 2019.

### **Capital Assets**

Capital assets, which consist of land, building and improvements, software, and equipment and furniture are reported at historical cost and are depreciated on a straight-line basis over the estimated useful lives. TCDRS has elected to capitalize items that individually exceed \$5,000 and have a useful life of greater than one year. The estimated useful lives for building and improvements range from 5 to 40 years, for furniture, fixtures and equipment 3 to 10 years, and for leasehold improvements 3 to 40 years.

### **B: PLAN DESCRIPTION**

### **Pension Trust Fund**

TCDRS is a statewide, agent multiple-employer, public-employee retirement system. The system serves nearly 800 participating counties and districts throughout Texas. Each employer maintains its own customized plan of benefits. Plan provisions are adopted by the governing body of each employer, within the options available in the TCDRS Act. Employers have the flexibility and local control to adjust benefits annually and pay for those benefits based on their needs and budgets.

Each employer has a defined benefit plan that functions similarly to a cash balance plan. The assets of the plans are pooled for investment purposes, but each employer's plan assets may be used only for the payment of benefits to the members of that employer's plan. In accordance with Texas law, it is intended that the pension plan be construed and administered in a manner that the retirement system will be considered qualified under Section 401(a) of the Internal Revenue Code. All employees (except temporary staff) of a participating employer must be enrolled in the plan. Membership in TCDRS as of Dec. 31, 2019 and 2018 is summarized in Table 1 on page 31.

#### **Benefits**

A percentage of each employee's paycheck is deposited into his or her TCDRS account.

That percentage (from 4% to 7%) is set by the employer.

The employee's savings grow, by law, at a rate of 7%, compounded annually. The employer selects

a matching rate — at least "dollar for dollar," up to \$2.50 per \$1.00 in the employee's account. At retirement, the employee's account balance is combined with employer matching and converted into a lifetime monthly benefit.

Employees receive a month of service time for each month that they make a deposit into their account. The amount of service an employee needs to earn a future benefit is called the vesting requirement. When an employee is vested, he or she has the right to a monthly benefit, which includes employer matching, at age 60 or older. Employers may choose 5-, 8- or 10-year vesting. In addition, employees may retire before age 60 if they meet one of the following requirements, set by the employer:

- "Rule of" eligibility: Under these rules, a vested employee can retire if their age plus years of service time add up to at least 75 or 80.
- 20-year or 30-year retirement at any age: This lets employees retire when they have at least 20 or 30 years of service time.

Retirees elect to receive their lifetime benefit by choosing one of seven actuarially equivalent payment options, which are detailed on page 74.

Employers may elect to provide other optional benefits. Prior service gives employees monetary credit for time worked for an organization before it joined the system. Buybacks allow current employees to re-establish a closed TCDRS account from previous service with an employer. Partial lump-sum payments at retirement allow employees to withdraw part of their TCDRS account balance as a lump sum at retirement with a reduced monthly benefit.

In addition, an employer may choose to adopt a cost-of-living adjustment (COLA) for its retirees. This adjusts retiree benefits to restore purchasing power lost due to the effects of inflation.

### **Contributions**

A combination of three elements funds each employer's plan: employee deposits, employer contributions and investment income.

- The deposit rate for employees is 4%, 5%, 6% or 7% of compensation, as adopted by the employer's governing body.
- Participating employers are required, by law, to contribute at a minimum the actuarially required rates, which are determined annually.
- Investment income funds a large part of the benefits employees earn.

TABLE 1: MEMI	BERSHIP								
Dec. 31,									
Pension Trust Fund:	2019	2018							
Retirees and Beneficiaries Currently Receiving Benefits	70,852	67,429							
Inactive Plan Members Entitled to But Not Yet Receiving Benefits:	25.722	24.666							
Vested Accounts Nonvested Accounts	25,723 81,224	24,666 75,684							
Total	106,947	100,350							
Active Plan Members:									
Vested Accounts	66,526	66,027							
Nonvested Accounts	75,739	71,501							
Total	142,265	137,528							
Number of Plans:									
Counties	253	253							
Districts	545	528							
Inactive Plan	1	1							
Total	799	782							
Group Term Life Fund:									
Retirees	8,685	8,872							
Terminated Employees:									
Vested	7,458	7,436							
Current Employees:									
Vested	16,698	17,367							
Nonvested	19,277	19,326							
Total	35,975	36,693							
Number of Plans:									
Counties	127	128							
Districts	209	201							
Total	336	329							

Employers have the option of paying more than the required contribution rate each year. Extra contributions can help employers "pre-fund" benefit increases, such as a cost-of-living adjustment to retirees, and they can be used to help offset or mitigate future increases in the required rate due to negative plan experience. There are two approaches for making extra contributions: (a) paying an elected contribution rate higher than the required rate and (b) making an extra lump-sum contribution to the employer account.

Administrative costs of TCDRS are financed through the system's general reserves, which are part of the Endowment Fund.

### **Group Term Life Fund (GTLF)**

TCDRS also administers the Group Term Life program, a group term life insurance. The fund for this benefit is a separate trust administered by the board. The fund receives monthly participating employers' premiums and pays benefits when due. The obligations of the program are payable only from this fund, and are not an obligation of, or a claim against, the TCDRS Pension Trust Fund. The fund's assets are pooled with those of the Pension Trust Fund under provisions of the TCDRS Act and annually receive an allocation of income based on the fund value. This optional program provides group term life insurance coverage to currently employed members, and if elected by employers, to retirees. Participation in the Group Term Life program as of Dec. 31, 2019 and 2018 is summarized in Table 1.

### **Benefits**

Current employees of participating employers are insured for an amount equivalent to the employee's current annual compensation. Employers may also choose to cover retirees. Retirees are insured for \$5,000. Life insurance proceeds are payable as a lump sum. The coverage provided to retirees is a postemployment benefit other than pension benefits (OPEB).

### **Contributions**

Each participating employer contributes to the Group Term Life program at a contractually required rate. An annual actuarial valuation is performed and the contractual rate is equal to the cost of providing one-year term life insurance. The premium rate is expressed as a percentage of the covered payroll of members employed by the participating employer. There is a one-year delay between the actuarial valuation that serves as the basis for the employer contribution rate and the calendar year when the rate goes into effect.

The Group Term Life program is voluntary and employers can cease participation at any time. Therefore, the funding policy of the program is to ensure that adequate resources are available to meet all insurance benefit payments for the upcoming year. It is not the intent of the funding policy to pre-fund retiree term life insurance during employees' entire careers.

### C: TCDRS AS EMPLOYER

### **Pension Trust Fund**

TCDRS, as an employer, participates in the Texas County & District Retirement System. A brief description of benefit terms:

- 1. All full- and part-time employees in a non-temporary position participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.
- 2. The plan provides retirement, disability and survivor benefits.
- 3.TCDRS is a savings-based plan. For TCDRS, as an employer, 7% of each employee's pay is deposited into his or her TCDRS account. By law, employee accounts earn 7% interest on the beginning of year balances annually. At retirement, the account is matched at an employer set percentage (current match is 200%) and is then converted to an annuity.
- 4. There are no automatic COLAs. Each year, TCDRS, as an employer, may elect an ad hoc COLA for its retirees. There are two COLA types, each limited by actual inflation.
- 5. Benefit terms are established under the TCDRS Act. They may be amended as of Jan. 1 each year, but must remain in conformity with the Act.

TCDRS, as an employer, has a contribution rate that is calculated annually on an actuarial basis, although the employer may elect to contribute at a higher rate. The contribution rate is based on the TCDRS funding policy adopted by the TCDRS Board of Trustees and must conform with the TCDRS Act. Contributions to the pension plan from TCDRS, as an employer, for 2019, were based on the elected rate of 10.5%, plus a one-time lump-sum amount of \$200,000.

### **Group Term Life Fund**

TCDRS participates in the Group Term Life program. For a general explanation of the Group Term Life program, turn to page 31. TCDRS provides coverage to current eligible employees and to retired employees.

TCDRS, as an employer, contributes to the Group Term Life program at a contractually required rate.

TCDRS' contributions, as an employer, to the Group Term Life program for the years ended Dec. 31, 2019 and 2018 were \$31,249 and \$29,459, respectively, which equaled the required contributions each year.

# TCDRS Bridge Program Health Reimbursement Arrangement

TCDRS adopted the TCDRS Bridge Program Health

Reimbursement Arrangement (Bridge Program) for its employees. The program is open to all former TCDRS employees who meet all three conditions: (a) employed with TCDRS on or after Jan. 1, 2007; (b) accumulated at least 10 years of full-time employment with TCDRS; and (c) an active TCDRS employee on or after attaining age 58½.

The Bridge Program is a self-insured medical expense reimbursement plan that provides a maximum credit of \$550 per month for 60 consecutive months. Coverage begins on the first day of the month immediately after the eligible former employee reaches age 60 or has separated from employment with TCDRS, whichever occurs later.

As of Dec. 31, 2018, the measurement date, the Bridge Program OPEB (other postemployment benefit) liability was \$947,403. The plan is unfunded and the discount rate at Dec. 31, 2018, was 4.10% with 133 active members. TCDRS' contributions as an employer pays the benefits under the Bridge Program by reimbursing eligible expenses. For the years ended Dec. 31, 2019 and 2018, benefits paid were \$79,210 and \$76,177, respectively.

### **Deferred Compensation**

The employees of TCDRS may participate in a deferred compensation plan created in accordance with Internal Revenue Code Section 457. This plan, available to all employees of TCDRS, permits the deferral of a portion of their salary until future years. The deferred compensation is not available to the employees until termination, retirement, death or certain unforeseeable emergencies. All compensation deferred under the plan is held by a custodian for the exclusive benefit of participants and beneficiaries.

### D: CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of funds on deposit with a financial institution in interest-bearing demand deposit accounts. They are invested on an overnight basis (sweep) in a U.S. dollar-denominated investment under a repurchase agreement. The funds are collateralized at 102% using U.S. Treasury, government or agency securities. Cash held in (1) demand deposit accounts, (2) the overnight sweep, and (3) the JPMorgan U.S. Government Money Market Fund (an open-end institutional money market fund) is available to pay benefits, operational expenses and funds awaiting transfer to investment management.

Custodial credit risk is the risk that in the event of a bank failure, the system's deposits may not be returned to it. A discussion of custodial credit risk

pertaining to cash and cash equivalents can be found in Note G, beginning on page 35.

### **E: INVESTMENTS**

Investment decisions of the board are subject to Section 67, Article XVI of the Texas Constitution, and to the applicable statutory provisions of the Texas Trust Code that provide for a "prudent person" standard of care. Investment authorization is restricted by the investment policy adopted by the board that emphasizes the importance of a long-term investment philosophy with minimization of risk while targeting a long-term investment return of 8%. The board has determined that a diversified portfolio will offer the best opportunity to produce the desired 8% investment return. Accordingly, the TCDRS investment portfolio includes investments in the following asset classes:

### **Equity Holdings**

The system's U.S. equities and a portion of its developed international and emerging market equities are passively managed in commingled index funds designed to replicate the performance of broad market indices. The remaining developed international, emerging market and global equities are actively managed in commingled funds or limited partnerships.

### **Hedge Funds**

The vehicles for hedge fund investments are typically commingled vehicles, such as limited partnerships, limited liability companies or offshore corporations. At Dec. 31, 2019, the system's hedge fund portfolio consisted of 27 partnerships with a fair value totaling \$4.8 billion.

### **Credit Investments**

The board has divided the credit asset class into three portions.

- The strategic credit portfolio is driven primarily by credit risk and includes a combination of traded non-investment-grade bonds and private credit opportunities. These assets provide potential for high returns and exhibit low correlation to the broader credit markets. As the market environment changes, various credit strategies move in and out of favor. TCDRS alters investment concentration among strategies to optimize the opportunity set for any given market environment.
- Distressed debt partnerships invest in securities of companies whose debt has declined in value because they are experiencing financial stress. Typical holdings are senior and subordinated debt instruments.
- Direct lending partnerships consist of privately originated debt made to small and medium-sized companies or to real estate investors in order to take advantage of dislocations in the capital markets.

Table 2 lists the committed and unfunded capital to strategic credit, distressed debt and direct lending investments at Dec. 31, 2019. During the first quarter of 2020, TCDRS made additional commitments of \$200 million to strategic credit, \$50 million to distressed debt and \$467 million to direct lending partnerships.

### **Private Equity**

TCDRS' private equity investments consist of partnerships that (a) take public companies private in order to improve their operations and then resell them in the future; (b) invest in start-up companies with new ideas or technologies; (c) invest in both traditional and renewable energy discovery and production; and (d) invest in real estate. As of Dec. 31, 2019, TCDRS had committed \$10.2 billion of capital to 244 private equity partnerships.

Table 2 lists the committed and unfunded capital to private equity investments at Dec. 31, 2019. During the first quarter of 2020, an additional \$772 million has been committed to private equity partnerships.

	Dec. 31, 2019					
Investment Category	Total Commitment	Unfunded Commitment	Fair Value			
Strategic Credit	\$ 4,318,791,764	\$ 599,890,311	\$ 3,772,421,293			
Distressed Debt	1,685,914,357	552,960,278	478,887,872			
Direct Lending	4,263,383,928	1,969,934,748	2,425,743,960			
Private Equity	10,202,006,576	4,210,961,402	5,568,217,165			
Private Real Estate	3,292,074,329	1,972,606,520	951,017,320			
Total Contingent Commitments	\$ 23,762,170,954	\$ 9,306,353,259	\$ 13,196,287,610			

### **Real Assets**

- Real estate investment trusts (REITs) are companies that own and operate income-producing real estate, such as commercial office buildings, apartments, malls, warehouses and storage facilities. Under provisions of the U.S. tax law, if REITs pay out most of their income in dividends, they are not required to pay income taxes. Consequently, substantial amounts of income can be received from investing in REITs.
- Private real estate partnerships acquire and operate commercial properties including office buildings, apartments, hotels, malls and residential real estate. Private real estate investments are illiquid and typically have expected holding periods of 10 to 12 years. As reported in Table 2, at Dec. 31, 2019, TCDRS had committed \$3.3 billion to 52 private real estate partnerships.
- Master Limited Partnerships (MLPs) are publicly traded partnership interests authorized by Congress to encourage investment in domestic energy infrastructure. At the entity level, these interests are tax free provided that 90% of their income comes from natural resources such as oil, natural gas, coal, timber and other depletable resources.

### **Investment-Grade Bonds**

The investment-grade bond portfolio consists of debt instruments issued by the United States Treasury and governmental agencies, asset-backed securities, and corporate bonds that are rated investment grade by the major ratings agencies. Additionally, this portfolio may contain minimal investments in short-term instruments, non-rated securities, private placement securities, convertible bonds and preferred stock.

The portfolio should exhibit an overall dollar-weighted average quality rating of AA with no investment rated lower than BBB- or equivalent as rated by Standard & Poor's (S&P), Moody's Investor Service or Fitch Investor's Service at the time of purchase or, if not rated, be deemed by the manager to be of similar quality.

### **Cash and Cash Equivalents**

The TCDRS Board of Trustees may select one or more commercial banks, depository trust companies or other entities to serve as custodian or custodians of the system's cash, cash equivalents and short-term investments, and may authorize the custodian to invest the cash in such short-term investments as the board determines. TCDRS has authorized its custodian to invest cash, on an overnight basis, in the custodian's Collective Trust Government Short-Term Investment Fund (STIF). The investment objective

of the STIF is to provide safety of principal, daily liquidity and competitive returns. The STIF owns high-quality debt instruments (which include U.S. government or U.S. government agencies, repurchase agreements, floating-rate notes, etc.). At Dec. 31, 2019, the dollar-weighted average maturity of the STIF was 29 days with an average current yield of 1.38%.

The investment officer manages cash in the STIF together with new contributions until they are allocated to a portfolio.

### F: SECURITIES LENDING

State statutes and the board's policies permit TCDRS to use its investments to enter into securities-lending transactions — loans of securities to broker-dealers and other entities in exchange for collateral with a simultaneous agreement to return the collateral for the same securities in the future. The system's custodian, The Bank of New York Mellon Corp. (BNY Mellon), is engaged as the lending agent to lend securities from the system's REITs, MLPs, High-Yield and Investment-Grade Bond portfolios for collateral of a minimum of 102% of the fair value of securities loaned.

Collateral, either cash or U.S. government securities, is initially pledged for the securities on loan and additional collateral is required from the borrower by the close of the next business day if its value falls to less than 100% of the fair value of the securities on loan. TCDRS does not have the ability to pledge or sell securities received as collateral unless the borrower defaults. At Dec. 31, 2019 and 2018, BNY Mellon held \$78,604,368 and \$35,347,800 of non-cash collateral, respectively.

Cash collateral is invested in short-term fixedincome instruments in accordance with the system's securities-lending guidelines. Table 3 lists the categories of cash-collateral investments at Dec. 31, 2019 and 2018.

TABLE 3:
INVESTED SECURITIES-LENDING CASH-COLLATERAL

Dec. 31,					
Investment Type	201	19	2018		
Cash and Other Liquid Assets	\$ 1,04	1,636 \$	884,667		
Asset-Backed Securities	63,63	5,713	48,153,074		
Agencies	364,687	7,659	286,200,691		
Repurchase Agreements	8,592	2,855	13,469,742		
Total Invested					
Securities-Lending Collateral	\$ 437,957	7,863 \$ 3	348,708,174		

#### TABLE 4: CREDIT RISK BY QUALITY

Dec. 31,

	Inv	estment-Gra	de Fixed Incom	e		High-Yield Bonds <sup>1</sup>				
Based on Moody's ratings	2019		201	2018		19	2018			
Rating	Fair Value (\$ Millions)	% of Total	Fair Value (\$ Millions)	% of Total	Fair Value (\$ Millions)	% of Total	Fair Value (\$ Millions)	% of Total		
Aaa	1,129.9	63	967.5	59	_	0	_	0		
Aa	59.3	3	66.2	4	_	0	_	0		
Α	206.8	12	166.9	10	_	0	_	0		
Ваа	311.4	18	319.1	20	2.6	2	0.6	1		
Ва	48.8	3	43.1	3	36.7	28	26.9	23		
В	_	0	_	0	67.4	52	62.8	54		
Less than B	_	0	_	0	10.1	8	14.8	13		
Not Rated - Bonds	25.4	1	66.8	4	12.8	10	10.4	9		
Total	\$ 1,781.6	100%	\$ 1,629.7	100%	\$ 129.6	100%	\$ 115.5	100%		

<sup>&</sup>lt;sup>1</sup> Included in the fair value of Credit investments reported in Statements of Fiduciary Net Position on page 26.

At the end of years 2019 and 2018, TCDRS had no credit risk exposure to borrowers because the amounts the system owed to borrowers (cash plus non-cash collateral) exceeded the amounts the borrowers owed to TCDRS. The contract with the lending agent requires the agent to indemnify TCDRS if borrowers fail to return the securities (and if the collateral is inadequate to replace the securities on loan) or fail to pay TCDRS for income distributions while the securities are on loan. At Dec. 31, 2019 and 2018, the fair value of securities on loan for cash and non-cash collateral was \$504,324,419 and \$374,607,249, respectively.

Additionally, TCDRS invests in two commingled domestic and international equity portfolios that participate in securities-lending programs managed by State Street Global Advisors. TCDRS receives a proportionate share of the securities-lending income generated from these activities.

#### **C: DEPOSIT AND INVESTMENT RISK**

Identification of credit risk, custodial credit risk, concentration of credit risk, interest rate risk and foreign currency risk is mandated by GASB Statement No. 40.

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. At Dec. 31, 2019 and 2018, according to Standard and Poor's (S&P) evaluations, the investment-grade bond

portfolio exhibited an overall quality rating of A+ and AA-, respectively. The Bloomberg Barclays U.S. Aggregate Bond Index is the benchmark for performance measurement of the investment-grade bond portfolio. At Dec. 31, 2019 and 2018, the Bloomberg Barclays U.S. Aggregate Bond Index had an average S&P quality rating of AA- and AA, respectively.

At both Dec. 31, 2019 and 2018, according to S&P evaluations, the high-yield portion of the credit portfolio exhibited an overall quality rating of B+. The FTSE High-Yield Cash-Pay Capped Index is the benchmark for performance measurement of the credit portfolio. At Dec. 31, 2019 and 2018, according to S&P evaluations, the benchmark exhibited an average quality rating of BB+ and B+, respectively.

The investment policy does not explicitly outline an acceptable level of credit risk for the investment-grade bond or credit portfolios, but the board's adoption of their respective benchmark indices is an implicit adoption of the market risk inherent in these portfolios.

Table 4 lists the credit risk associated with the investment-grade bond portfolio and the high-yield bond portion of the credit investments portfolio.

At Dec. 31, 2019, according to Moody's Investors Service evaluations, the BNY Mellon STIF contained short-term securities with quality ratings of P-1 (Prime-1), which exhibit a superior ability for repayment of senior short-term debt obligations,

#### TABLE 5: INTEREST RATE RISK — FIXED-INCOME PORTFOLIOS

Dec. 31,

	2019		2018			
Asset Class	Fair Value	Effective Duration in Years	Fair Value	Effective Duration in Years		
Investment-Grade Bonds	\$ 1,781,631,373	5.5	\$ 1,629,653,442	5.2		
High-Yield Bonds <sup>1</sup>	129,571,048	3.1	115,480,535	4.1		

<sup>&</sup>lt;sup>1</sup> Included in Credit investments reported in the Statements of Fiduciary Net Position on page 26.

and long-term investments (maturity date greater than one year) with an average quality rating of Aaa. Based upon the fair value of the fund at Dec. 31, 2019, 56% of the instruments were rated P-1, 44% of the instruments were rated Aaa and less than 1% was held in cash.

At Dec. 31, 2018, according to Moody's Investors Service evaluations, the BNY Mellon STIF exhibited average short-term quality ratings of P-1 and an average long-term quality rating of Aaa with 75% of the instruments rated P-1, 25% of the instruments rated Aaa and less than 1% was held in cash.

Custodial credit risk is the risk that, in the event of the failure of a depository financial institution, TCDRS will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. TCDRS requires that demand deposit accounts be fully collateralized. Funds received by its master custodian are invested on an overnight basis or, if the funds are received late during a business day, are maintained in a U.S. dollar-denominated interest-bearing deposit account insured by the FDIC.

TCDRS investments, evidenced by securities in physical or book entry form and not on loan, are registered and held in safekeeping for TCDRS by its custodian bank.

Concentration of credit risk is the risk of loss attributed to the magnitude of investment in a single issuer. Investment guidelines established with the individual investment managers generally address concentration risk limits. At Dec. 31, 2019 and 2018, TCDRS did not have investments in any one issuer which were greater than 5% of net investments.

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. The values of portfolios of longer duration are more affected by interest rate changes than are those of shorter duration. Increases in bond market yields result in fair value losses; decreases result in fair value gains. Multiplying the change in market yield by the duration of the portfolio can approximate the size of the gain or loss in fair value. For example, if one owned a portfolio of investment-grade bonds that had a duration of 6.5 years and if the yields within the bond market were to immediately fall 1%, the fair value gain of the portfolio would approximate 6.5%. This change in fair value indicates the level of interest rate risk inherent in the portfolio.

Table 5 discloses the level of interest rate risk inherent in the TCDRS fixed-income portfolios by reporting the effective duration of those portfolios.

The effective duration of the Bloomberg Barclays U.S. Aggregate Bond Index at Dec. 31, 2019 and 2018 was 5.9 and 5.7 years, respectively.

The high-yield bond portion of the credit portfolio is measured against the FTSE High-Yield Cash-Pay Capped Index. The effective duration of the FTSE High-Yield Cash-Pay Capped Index at Dec. 31, 2019 and 2018 was 3.1 and 4.2 years, respectively.

TCDRS does not have a formal policy governing interest rate risk, but the board's adoption of the respective benchmark indices used to measure the investment-grade bond and credit portfolios against is an implicit adoption of the market risk inherent in these portfolios.

The maturities of the investments made with cash collateral may not match the maturities of securities on loan. Any material interest rate risk on investments from cash collateral received from securities lending is mitigated by maintaining an investment yield higher than the rebate rate owed to borrowers. Further, to reduce risk, investment guidelines require floating-rate instruments to reset no less frequently than 90 days or limit maturity of fixed-rate instruments to no more than 18 months.

TABLE 6: FOREIGN CURRENCY RISK											
Dec. 31,											
	REITs / MLPs		Credit In	Credit Investments		Equity & eal Estate	Total				
	2019	2018	2019	2018	2019	2018	2019	2018			
AUSTRALIAN DOLLAR	1,661	1,663	-	-	-	-	1,661	1,663			
BRITISH POUND STERLING	-	-	1,150,972	3,516,719	74,828,174	55,803,004	75,979,146	59,319,723			
CANADIAN DOLLAR	62,547,869	72,140	-	-	-	-	62,547,869	72,140			
EURO CURRENCY UNIT	26,948	29,332	82,663,683	75,898,163	517,554,367	389,433,368	600,244,998	465,360,863			
NORWEGIAN KRONE	6,903	7,006	-	-	-	-	6,903	7,006			
SWISS FRANC	26,705	26,232	-	-	-	-	26,705	26,232			
Total subject to currency risk	\$ 62,610,086	\$ 136,373	\$ 83,814,655	\$ 79,414,882	\$ 592,382,541	\$ 445,236,373	\$ 738,807,282	\$ 524,787,627			

Due to rounding, totals and detail may not equal.

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or deposit. The asset allocation plan adopted in the investment policy includes a 19.5% allocation to international and global equities, a 2% allocation to distressed debt, a 2% allocation to REITs, a 3% allocation to MLPs, an 11% allocation to direct lending, a 6% allocation to private real estate partnerships and an 18% allocation to private equity, all of which allow non-U.S. dollar-denominated investments. TCDRS does not have a formal policy governing foreign currency risk. Accordingly, the foreign currency risks inherent in the benchmark indices assigned to these asset classes have been implicitly adopted as an acceptable level of foreign currency risk.

Table 6 lists the foreign currency risk associated within the REITs, MLPs, credit investments, private equity and private real estate partnerships portfolios.

Additionally, at Dec. 31, 2019 and 2018, the international equity portfolio contained seven commingled funds subject to foreign currency risk with an aggregate fair value of \$5,288,865,462 and \$5,099,457,727, respectively.

Derivative instruments are financial contracts whose values depend on the values of one or more underlying assets, reference rates or financial indexes. The investment policy does not explicitly outline the use of derivatives, but investment guidelines allow the investment-grade bond managers the use of exchange-traded treasury futures to replicate cash investments or to manage yield curve or other risk positions within their portfolio. In 2015, the board approved the

implementation of a currency overlay program to the passive developed international equity and emerging market allocations managed by State Street Global Advisors using foreign currency forward contracts which are over-the-counter (OTC) instruments used to hedge volatility in currency exchange rates on assets held within these portfolios. TCDRS' derivative instruments are considered investments and not hedges for accounting purposes. In 2016, the overlay program was suspended but may be re-engaged at a future date.

Table 7, on page 38, lists TCDRS' exposure to derivative instruments at Dec. 31, 2019.

# H: FAIR VALUE MEASUREMENT AND APPLICATION

TCDRS categorizes fair value measurements of investment assets and liabilities within the fair value hierarchy established by generally accepted accounting principles as mandated by GASB Statement No. 72. These investments are valued through industry standard practices for the respective type of security at a price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The hierarchy classifications are based on the transparency of inputs to the valuation techniques used and should not be perceived as the particular investment's risk. These classifications are summarized into three broad levels, arranged from highest to lowest:

Level 1 - Unadjusted inputs using quoted prices in active markets or exchanges for identical investments.

#### **TABLE 7: FUTURES CONTRACTS**

Dec. 31, 2019

Futures Contract	Expiration Date	Contracts	Value Per Point	Price Per Contract	Exposure	Base Notional Cost	Unrealized Gain/(Loss)
U.S. 10Yr Ultra Future	Mar 2020	-21.00	1,000	140.7031	\$ (2,954,766)	\$ (2,990,184)	\$ 35,418
U.S. Treas Bd Future	Mar 2020	-920.00	1,000	155.9063	(143,433,750)	(146,754,375)	3,320,625
U.S. Treas Bd Future	Mar 2020	-6.00	1,000	155.9063	(935,438)	(952,242)	16,804
U.S. 10Yr Note Future	Mar 2020	-435.00	1,000	128.4219	(55,863,516)	(56,313,158)	449,642
U.S. 10Yr Note Future	Mar 2020	2.00	1,000	128.4219	256,844	257,000	(156)
U.S. 5Yr Note Future	Mar 2020	245.00	1,000	118.6094	29,059,297	29,115,480	(56,183)
U.S. 5Yr Note Future	Mar 2020	1,407.00	1,000	118.6094	166,883,391	167,582,984	(699,593)
U.S. 2Yr Note Future	Mar 2020	201.00	2,000	107.7500	43,315,500	43,334,291	(18,791)
U.S. 2Yr Note Future	Mar 2020	1,090.00	2,000	107.7500	234,895,000	235,093,509	(198,509)
U.S. Ultra Bond	Mar 2020	11.00	1,000	181.6563	1,998,219	2,043,563	(45,344)
U.S. Ultra Bond	Mar 2020	263.00	1,000	181.6563	47,775,594	49,322,051	(1,546,457)
Total				-	\$ 320,996,375	\$ 319,738,919	\$ 1,257,456

Due to rounding, totals and detail may not equal.

Level 2 - Other significant observable inputs including quoted prices of securities that are comparable in coupon, rating, maturity and industry. Inputs other than quoted prices that are observable take into account operational, market, financial and non-financial factors (interest rates, yield curves, credit risk, and default rates) or other market corroborated inputs that are observable at commonly quoted intervals for the full term of the investment.

Level 3 – Significant inputs that are not observable and cannot be corroborated by observable market data (assumptions, cash flows or earnings multiples).

In instances where inputs used to measure fair value fall into different levels in the fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The assessment of the significance of particular inputs to their fair value measurements requires judgment and considers factors specific to each asset.

In 2019 and 2018, there were no changes in valuation techniques that had a significant impact on the result.

#### **Short-Term Securities**

Holdings in short-term securities at Dec. 31, 2019 and 2018 consist of a Government Short-Term Investment Fund (STIF) which invests principally

or entirely in securities or other obligations issued by or guaranteed by the U.S. government or its agencies and repurchase agreements collateralized by securities or other obligations issued by or guaranteed by the U.S. government. The value of the fund is reported at cost plus accrued interest which approximates fair value. TCDRS classifies the STIF at level 2 based on the availability of a daily value, traded in an inactive market.

#### **Equity, Debt and Other Securities**

Equity and debt securities classified in level 1 are valued using prices quoted in active markets. Investments classified in level 2 are derived using either a bid evaluation or a matrix pricing technique. Bid evaluations may include market quotations, yields, maturities, call features and ratings. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Index-linked securities are valued by using multiples of the external market price and the index ratio. Level 3 debt securities at Dec. 31, 2019 and 2018 are impaired assets and are valued using unobservable inputs in inactive markets, such as proprietary information or single source pricing.

Commingled funds are valued daily or monthly through an exchange or provided by the investment manager. Funds where pricing is obtained daily are considered to be in an active market and are listed in level 1, and monthly priced funds are listed in level 2.

# Investments Measured at the Net Asset Value (NAV)

For assets that are measured at the NAV per share (or its equivalent), the non-lagged year-end valuation provided by the fund manager is used. All partnerships provide audited financial statements with unmodified opinions, along with unaudited quarterly reports. In addition, as part of the annual audit, a confirmation is obtained which includes additional information regarding the underlying holdings and TCDRS' ownership percentage of the total limited partnership.

#### **Commingled Funds**

The commingled funds with fair values reported at NAV per share (or its equivalent), such as member units or an ownership interest in partners' capital to which a proportionate share of net assets is attributed, are reported in Tables 8 and 9 disclosures on pages 40–43, along with their redemption restrictions.

#### **Hedge Funds & Strategic Credit Funds**

Most hedge funds and strategic credit funds are organized as limited partnerships under the laws of Delaware and use partnership accounting methodologies. These partnerships may invest their assets directly or through a master fund and may also use a wider range of investment techniques such as leverage, short selling and derivatives to achieve their objectives. The fair value of these investments has been determined using the NAV per share or its equivalent. Due to the inherent uncertainty of valuations of investments that are determined to be illiquid and/or do not have readily ascertainable fair values, the estimates of fair value may differ from the values ultimately realized by the partnership, and those differences can be material. The amount of notice the investor is required to give to the general partner in order to redeem ranges from two to 180 days. For hedge funds, investors are generally able to sell their interest in the partnerships at regular intervals ranging from monthly to every two years. Strategic credit funds can be organized using a traditional hedge fund structure, which provides investors regular intervals to sell their interest in the partnership ranging from quarterly to every two years, or organized using a shorter-duration, private-equity structure which allows for a two-year investment period, one-year harvest period, and an optional one- to two-year extension. Certain funds may allow for the creation of "special investments," which are investments the investment manager believes lack a readily ascertainable fair value, are illiquid, or should be

held until the resolution of a special event or circumstance.

TCDRS targets 35% of its hedge fund allocation to equity long/short funds in which the equity securities maintain some level of market exposure (either net long or net short); however, the level of exposure may vary through time. TCDRS targets 5% of its hedge fund allocation to a market neutral strategy designed to maintain no net exposure to the overall direction of the equity market. Event-driven funds, which are targeted at 10% of TCDRS' hedge fund allocation, focus on identifying and analyzing securities that can benefit from the occurrence of an extraordinary corporate transaction or event such as mergers, acquisitions, buyouts, stock splits and bankruptcies. Credit/ distressed debt funds can come in the form of bonds, mutual funds or the distressed firm itself. TCDRS targets 30% of its hedge fund allocation to this strategy which has a low correlation with factors that affect the stock markets. The global macro strategy structures its holdings, such as long and short positions, in order to take advantage of shifts in macroeconomic trends; TCDRS targets 15% of hedge funds to this strategy. The remaining 5% uses a multi-strategy approach, which represents a mix of the other hedge fund strategies.

#### **Private Equity**

Private equity is risk capital provided outside of the public markets. Investments are illiquid and traded only on acquisition or exit. The term private equity is very broad and includes many types of investments. TCDRS targets 50% of its private equity allocation to buyout funds which include investments in acquisitions, growth equity, recovery investments, and special situations (a class which represents a diversified strategy across many sub-classes). Buyouts use leverage (debt), aggressive restructuring and the purchase of large controlling stakes in the portfolio companies. Venture capital includes funds that invest in companies in a range of stages of development from start-up/seed-stage, early stage, and later/ expansion stage. TCDRS targets 20% of its private equity allocation to venture capital funds. TCDRS targets 10% of its private equity allocation to real assets. Funds that invest in real assets have a return linked to inflation, such as energy or other commodity-based investments. The remaining allocation to private equity targets non-U.S. investments. These may be buyout, venture capital or real assets.

			Fair Value Measurem	ents Using		
Investment Description	Investment Portfolio	Fair Value 12/31/2019	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservabl Inputs Level 3	
Short-Term Securities						
Collective US Gov. STIF	Investment-Grade Bonds	\$ 28,911,946	\$ —	\$ 28,911,946	\$ -	
	Master Limited Partnerships	50,884,264	_	50,884,264	_	
	Credit	2,914,868	_	2,914,868	_	
	REITs	1,530,908	_	1,530,908	_	
	Cash and Cash Equivalents	467,102,588		467,102,588		
Total Short-Term Securities		551,344,574	_	551,344,574	_	
Equity Securities						
Corporate Stock - Preferred	Investment-Grade Bonds	11,177,558	_	11,177,558	_	
	Credit	822,746	_	822,746	_	
Corporate Stock - Common	Master Limited Partnerships	1,292,471,511	1,292,471,511	_	_	
	Credit	1,750,412	1,750,412	_	_	
	REITs	519,120,585	519,120,585	_	_	
Domestic Equity/Commingled	US Equities	5,039,253,372	5,039,253,372	_	_	
Internat'l Equity/Commingled Funds	Credit	5,297,187	_	_	5,297,187	
	REITs	312,705,776	312,705,776	_	_	
	Hedge Funds	199,700,919	199,700,919	_	_	
	International Equities	5,121,381,825	4,677,269,583	444,112,242	_	
Total Equity Securities		12,503,681,890	12,042,272,157	456,112,546	5,297,187	
Debt Securities						
Corp. Debt Instruments	Investment-Grade Bonds	767,879,811	_	767,850,735	29,077	
	Credit	118,941,763	_	118,920,664	21,099	
Government Non-US	Investment-Grade Bonds	11,580,181	_	11,580,181	_	
Municipals	Investment-Grade Bonds	21,016,380	_	21,016,380	_	
US Government Securities	Investment-Grade Bonds	948,957,577	_	948,957,577	_	
Bond Futures/Swaps	Investment-Grade Bonds	1,257,457	1,257,457	<u> </u>		
Total Debt Securities		1,869,633,170	1,257,457	1,868,325,537	50,176	
Other Investments						
Invested Securities-Lending Collatera		437,957,863	_	437,957,863	_	
		437,957,863	_	437,957,863	_	
Leveled Assets at Fair Value		\$ 15,362,617,496	\$ 12,043,529,614	\$ 3,313,740,519	\$ 5,347,363	
Investments Measured at the Net Asset		40-100-00-				
Internat'l Equity/Commingled Funds	Emerging	167,483,637				
0. 1 0 15.1 0 1 1.	Global	884,720,760				
Private Real Estate Partnerships		951,017,320				
Private Equity Partnerships		5,568,217,165				
Hedge Funds		4,576,503,757				
Strategic Credit Distressed Debt		3,772,421,293				
		478,887,872				
Direct Lending  Total Investments Measured at the NAV		2,425,743,960	_			
	Pavables Not Included Above	18,824,995,764				
Investment-related Cash, Receivables and I Total Investments and Securities-Lending C		(17,095,319) \$ 34,170,517,941	<u> </u>			
		4 - 1,11,010 11,10-11				

TABLE 8: LIQUID	DITY INFORMATION FOR INV	ESTMENTS MEAS	URED AT THE NET	ASSET VALUE (NAV)	
		Fair Value 12/31/2019	Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Internat'l Equity/Commingled Funds	Emerging	\$ 167,483,637		Monthly, Quarterly	15-60 days
	Global	884,720,760		Monthly	45 days
Private Real Estate Partnerships		951,017,320	\$ 1,972,606,520	Not eligible	
Private Equity Partnerships	Buyout	3,103,327,301	3,612,647,784	Not eligible	
	Venture Capital	2,038,638,410	348,276,226	Not eligible	
	Real Assets	426,251,454	250,037,392	Not eligible	
Hedge Funds	Equity Long/Short	1,397,027,152		Monthly, Quarterly, Annually	30-65 days
	Event Driven	732,354,613		Quarterly, Semi-annual, Annually	60-65 days
	Credit/Distressed	1,252,420,496		Quarterly, Annually, Rolling 3-Yr	45-90 days
	Global Macro	682,898,095		Monthly, Quarterly	3-45 days
	Multi-Strategies	502,159,737		Monthly, Quarterly, Semi-annual	45-180 days
	Terminating Funds/In Liquidation	9,643,664			
Strategic Credit		3,499,647,714	272,664,274	Monthly, Quarterly, Annually	60-90 days
Strategic Credit - not eligible for redempti	ion	272,773,579	327,226,037	Not eligible	
Distressed Debt		478,887,872	552,960,278	Not eligible	
Direct Lending		2,425,743,960	1,969,934,748	Not eligible	
Total Investments Measured at the NA	v	18,824,995,764	\$ 9,306,353,259		

Due to rounding, totals and detail may not equal.

			Fair Value Measurem	ents Using	
Investment Description	Investment Portfolio	Fair Value 12/31/2018	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
Short-Term Securities					
Collective US Gov. STIF	Investment-Grade Bonds	\$ 62,660,823	\$ —	\$ 62,660,823	\$ -
	Master Limited Partnerships	6,946,198	_	6,946,198	_
	Credit	3,101,462	_	3,101,462	_
	REITs	6,281,141	_	6,281,141	_
	Cash and Cash Equivalents	917,219,483	_	917,219,483	_
Commercial Paper	Investment-Grade Bonds	450,302	_	450,302	_
Total Short-Term Securities		996,659,408	_	996,659,408	_
Equity Securities					
Corporate Stock - Preferred	Investment-Grade Bonds	7,893,774	_	7,893,774	_
·	Credit	214,200	_	214,200	_
Corporate Stock - Common	Master Limited Partnerships	1,167,184,158	1,167,184,158	_	_
•	Credit	1,542,471	1,542,471	_	_
	REITs	399,338,368	399,338,368	_	_
Domestic Equity/Commingled	US Equities	3,848,616,601	3,848,616,601	_	_
Internat'l Equity/Commingled Funds	•	4,652,814	4,652,814	_	_
. ,	REITs	247,397,263	247,397,263	_	_
	Hedge Funds	190,928,797	190,928,797	_	_
	International Equities	4,632,693,028	4,279,217,566	353,475,462	_
Total Equity Securities	·	10,500,461,474	10,138,878,038	361,583,436	_
Debt Securities					
Corp. Debt Instruments	Investment-Grade Bonds	752,309,479	_	752,266,054	43,425
	Credit	107,038,469	_	107,001,600	36,86
Government Non-US	Investment-Grade Bonds	13,602,092	_	13,602,092	_
Municipals	Investment-Grade Bonds	21,795,175	_	21,795,175	_
US Government Securities	Investment-Grade Bonds	820,625,832	_	820,625,832	_
Bond Futures/Swaps	Investment-Grade Bonds	(1,168,417)	(1,168,417)	_	_
Total Debt Securities		1,714,202,631	(1,168,417)	1,715,290,753	80,29
Other Investments					
Invested Securities-Lending Collateral	I	348,708,174	_	348,708,174	
		348,708,174	_	348,708,174	_
Leveled Assets at Fair Value		\$ 13,560,031,687	\$ 10,137,709,621	\$ 3,422,241,772	\$ 80,294
Investments Measured at the Net Asset	Value (NAV)				
Internat'l Equity/Commingled Funds	Emerging	466,764,699			
	Global	515,860,118			
Private Real Estate Partnerships		709,954,951			
Private Equity Partnerships		4,507,412,961			
Hedge Funds		5,007,786,127			
Strategic Credit		2,605,117,201			
Distressed Debt		495,377,559			
Direct Lending		1,689,253,847			
Total Investments Measured at the NAV		15,997,527,463			
Investment-related Cash, Receivables and F	Payables Not Included Above	(52,513,138)			
·	•				

			Fair Value 12/31/2018	Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Internat'l Equity/Commingled Funds	Emerging	\$	466,764,699		Monthly, Quarterly	15-60 days
	Global		515,860,118		Monthly	45 days
Private Real Estate Partnerships			709,954,951	\$ 1,578,776,539	Not eligible	
Private Equity Partnerships	Buyout		2,441,785,868	2,201,457,035	Not eligible	
	Venture Capital		1,600,943,480	646,820,903	Not eligible	
	Real Assets		464,683,613	307,777,625	Not eligible	
Hedge Funds	Equity Long/Short		1,237,959,618		Monthly, Quarterly	30-65 days
	Market Neutral		107,108,753		Quarterly	60 days
	Event Driven		789,417,525		Quarterly, Semi-annual, Annually	30-65 days
	Credit/Distressed		1,524,213,065		Monthly, Quarterly, Annually	60-180 days
	Global Macro		828,478,022		Monthly, Quarterly	2-90 days
	Multi-Strategies		509,076,370		Monthly, Quarterly, Semi-annua	d 45-180 days
	Terminating Funds/In Liquidation	1	11,532,774			
Strategic Credit			2,361,938,027	325,137,492	Monthly, Quarterly, Annually	60-90 days
Strategic Credit - not eligible for redempti	ion		243,179,174	322,880,557	Not eligible	
Distressed Debt			495,377,559	511,451,220	Not eligible	
Direct Lending			1,689,253,847	1,654,509,044	Not eligible	
Total Investments Measured at the NA	- V	\$ ^	15,997,527,463	\$ 7,548,810,415	•	

Due to rounding, totals and detail may not equal.

Fair value for these funds is determined by reference to observable valuation measures for comparable companies or transactions, adjusted for differences between the investment and the referenced comparable, and in some instances by reference to option pricing models or other similar methods. Inputs may include, but are not limited to, significant developments such as meaningful third-party transactions, material progress or slippage in the development of the investee company's business, a change in the cash or debt on a company's balance sheet, dividend accretion on certain types of securities, valuation of comparable publicly traded companies, significant changes in the overall market environment and discounts for lack of marketability.

Private equity investments are illiquid and typically have expected holding periods of 10 to 12 years. These investments are not eligible for redemption. Distributions from each fund are received as the underlying investments in the funds are liquidated.

#### **Distressed Debt**

Distressed debt includes investments in the debt instruments of companies which may be publicly traded or privately held that are financially distressed and are either in bankruptcy or likely candidates for bankruptcy. Typical holdings are senior and subordinated debt instruments and bank loans. Gains can be realized by holding the debt until there are some payments by the company at maturity or through distributions of cash, restructured debt or equity resulting from the bankruptcy process. Distressed debt investments are not eligible for redemption. Distributions are received as the underlying investments in the funds are liquidated. Investments are typically made in years one through five with capital typically returned in years three through ten.

#### **Direct Lending**

Direct lending partnerships invest primarily in privately originated debt and preferred equity instruments to small and mid-sized companies and privately originated senior and mezzanine debt for real estate. Direct lending investments may also include other types of yield-oriented non-correlated funds including, but not limited to, royalty streams and aviation leases. Direct lending investments are not eligible for redemption. Distributions are received as the underlying investments in the funds are liquidated, which may take up to three to five years.

#### **Private Real Estate**

Private real estate may behave as highly debt-like securities or as highly equity-like securities, depending on the characteristics of the property. Core properties tend to be held for a long time to take full advantage of the lease and rental cash flows that they provide. Value-added and opportunistic real estate achieve a substantial portion of their return from appreciation in value. Value-added real estate can involve repositioning, renovation, and redevelopment of existing properties while opportunistic real estate includes all of these activities as well as the purchase of raw land and ground-up development. These investments are not eligible for redemption. Distributions from each fund will be received as the underlying investments in the funds are liquidated. As a private, non-exchangetraded asset, private real estate funds are illiquid. The life of a private real estate fund is typically 10 to 12 years.

#### I. SUBSEQUENT EVENTS

In March 2020, the World Health Organization declared the outbreak of COVID-19, a novel strain of Coronavirus, a global pandemic. This outbreak is causing major disruptions to businesses and markets worldwide as the virus spreads. The extent of the effect on TCDRS' operational and financial performance will depend on future developments, including the duration, spread and intensity of the pandemic, and governmental, regulatory and private sector responses, all of which are uncertain and difficult to predict. TCDRS is unable to estimate the financial effect of the pandemic at this time, but maintained a General Reserves balance of \$997 million at December 31, 2019, that would be available to mitigate the impact. The financial statements do not reflect any adjustments as a result of the pandemic.

TCDRS has evaluated its subsequent events through June 5, 2020, the date on which the financial statements were available to be issued.

# **REQUIRED SUPPLEMENTARY INFORMATION AND NOTES**

The mone	y-weighted rate net of inves								nance,	
Annual money-weighted rate of return, net of	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
investment expenses	16.58%	-1.85%	14.72%	7.48%	-0.66%	6.84%	16.39%	12.63%	-1.15%	12.67%

Table 10 presents the money-weighted rate of return which provides information regarding TCDRS' investment performance, net of investment expenses, adjusted for the changing amounts actually invested.

### CHANGES IN FIDUCIARY NET POSITION BY FUND AND INTERFUND TRANSFERS

#### **Pension Trust Fund**

Twelve Month Period Ending December 31, 2019

	Employees Saving Fund	Subdivision Accumulation Fund
ADDITIONS	· unu	Tuna
Employee Deposits and Employer Contributions	\$ 498,343,448	\$ 939,026,34
Investment Income		
Net Depreciation in Fair Value of Investments	_	-
Interest and Dividends	_	-
Total Investment Activity Income		-
Less Investment Activity Expenses	_	
Net Income from Investment Activities		
Net Income from Securities-Lending Activities	_	
Total Net Investment Income		
Building Operations and Miscellaneous Income	_	
Total Additions	498,343,448	939,026,34
DEDUCTIONS		
Benefits Paid	_	1,549,730,95
Withdrawals	91,784,504	
Terminating Employer SAF Refunds	· · · <u> </u>	37,83
Interest Allocation to Group Term Life Fund	_	
Administrative Operations Expenses	_	
Building Operations Expenses	_	
Total Deductions	91,784,504	1,549,768,78
TRANSFERS OF FUNDS		
Retirement Transfers	(449,515,072)	448,960,09
Income Allocation	480,173,791	4,359,328,36
Terminating Employer Transfers	270,016	(348,95
Expense Fund Transfer	<u> </u>	
Escheated Accounts, Net	60,806	-
Allocation of General Reserves	· <u> </u>	
Net Transfers	30,989,541	4,807,939,50
Net Increase (Decrease) in Fiduciary Net Position	437,548,485	4,197,197,0
NET POSITION RESTRICTED FOR PENSION BENEFITS		
	7,153,449,394	20,991,498,1°
Beginning of Period	. ,	.,,, .

### CHANGES IN FIDUCIARY NET POSITION BY FUND AND INTERFUND TRANSFERS, continued

#### **Pension Trust Fund**

Twelve Month Period Ending December 31, 2019

Total	Expense Fund	Income Fund	Reserve Endowment nd Fund		osed Subdivision Annuity Reserve Fund
\$ 1,437,369,795	\$ _	\$ \$ —	_	\$	_
4,637,205,521	_	4,637,205,521	_		_
206,226,774	_	206,226,774	_		_
4,843,432,295	_	4,843,432,295	_		_
39,143,435	_	39,143,435	_		_
4,804,288,860	_	4,804,288,860	_		_
2,783,121	_	2,783,121	_		_
4,807,071,981	_	4,807,071,981	_		_
1,976,896	1,976,896	_	_		_
6,246,418,672	1,976,896	4,807,071,981	_		_
1,551,157,559	_	_	68,260		1,358,347
91,784,504	_	_	_		_
37,835	_	_	_		_
2,715,200	_	2,715,200	_		_
25,623,203	25,623,203	_	_		_
2,136,100	2,136,100	_	_		_
1,673,454,401	27,759,303	2,715,200	68,260		1,358,347
_	_	_	_		554,981
_	_	(4,840,357,161)	_		855,001
_	_	_	_		78,936
_	12,000,000	_	(12,000,000)		_
_	_	_	(60,806)		_
_	_	36,000,380	(36,000,380)		_
	12,000,000	(4,804,356,781)	(48,061,186)		1,488,918
4,572,964,271	(13,782,407)	_	(48,129,446)		130,571
	33,397,830	_	1,069,606,644		12,594,274
29,260,546,258	33,337,030		, , , .		

### CHANGES IN ENDOWMENT FUND

Pension Trust Fund Twelve Month Period Ending December 31, 2019

		General Reserves Account	Perpetual Endowment Account		Reserve for Expense Fund		Total
ADDITIONS							
Escheated Accounts	\$	_	\$ 414,925	\$	_	\$	414,925
Total Additions		0	414,925		_		414,925
DEDUCTIONS							
Transfer to Income Fund	\$	36,000,380	_		_		36,000,380
Transfer to Expense Fund		_	_		12,000,000		12,000,000
Reinstatements of Escheated Accounts		_	475,731		_		475,731
Uncollectible Benefits		68,260	_		_		68,260
Total Deductions		36,068,640	475,731		12,000,000		48,544,371
TRANSFERS							
Expense Allocation		(20,000,000)	_	:	20,000,000		_
Total Transfers		(20,000,000)	_	:	20,000,000		
Net Change in Fund		(56,068,640)	(60,806)		8,000,000		(48,129,446)
Beginning of Year	1	,052,999,403	4,607,241		12,000,000	1	,069,606,644
Balance — December 31, 2019	\$	996,930,763	\$ 4,546,435	\$	20,000,000	\$ 1	,021,477,198

#### CHANGES IN INCOME FUND

Pension Trust Fund Twelve Month Period Ending December 31, 2019

#### **INVESTMENT RESULTS**

Net Appreciation in Fair Value of Investments	\$ 4,637,205,521
Interest and Dividends	206,226,774
Net Income from Securities-Lending Activities	2,783,121
Investment Activity Expenses	(39,143,435)
Net Investment Results	4,807,071,981

#### STATUTORY ALLOCATIONS

Allocation of Current Year Interest:

Employees Saving Fund (480,173,791)
Closed Subdivision Annuity Reserve Fund (855,001)
Group Term Life Fund (2,715,200)

Total Statutory Allocations (483,743,992)

#### **BOARD OF TRUSTEES' ALLOCATIONS**

Subdivision Accumulation Fund(4,359,328,369)Transfer from General Reserves Account36,000,380Total Board of Trustees' Allocations(4,323,327,989)

Net Change in Fund

Beginning of Year — — End of Year \$ —

### ADMINISTRATIVE REVENUES AND EXPENSES

Year Ended Dec. 31, 2019

	Administrative Operations	Building Operations	Combined Operations
Administrative Revenues:			
Rental Income	\$ —	\$ 1,962,042	\$ 1,962,042
Other Income	14,854		14,854
Total Administrative Revenues	14,854	1,962,042	1,976,896
Administrative Expenses:			
Payroll and Temporary Employees	9,882,177	_	9,882,177
Payroll Taxes	667,595	_	667,595
Pension Expense	2,030,563	_	2,030,563
Employee Insurance & Benefits	1,411,396	_	1,411,396
Professional Fees/Outsourced Services	2,451,297	_	2,451,297
Software Support & Equipment Service	1,467,479	_	1,467,479
Building Operations	_	1,475,846	1,475,846
Office Supplies	12,369	_	12,369
Postage	277,494	_	277,494
Telephone	94,949	_	94,949
Printing	225,168	_	225,168
Records Management	15,484	_	15,484
Reference Materials and Memberships	83,336	_	83,336
Education and Training	92,183	_	92,183
Travel	378,153	_	378,153
Organization and Meetings	263,035	_	263,035
General Insurance	243,666	_	243,666
Depreciation and Amortization	6,026,858	660,254	6,687,112
Total Administrative Expenses	\$ 25,623,203	\$ 2,136,100	\$ 27,759,303

### INVESTMENT EXPENSES

Year Ended Dec. 31, 2019

#### INVESTMENT-ACTIVITY EXPENSES

INVESTMENT-ACTIVITY EXPENSES		
Department Operating Expenses		
Salaries	\$ 3,405,391	
Payroll Taxes	212,744	
Pension Expense	336,541	
Employee Insurance and Benefits	335,984	
Professional Fees/Outsourced Services	1,452,882	
Investment Data Systems	114,622	
Equipment Service and Repairs	4,424	
Office Supplies	32,681	
Telephone	9,076	
Reference Materials and Memberships	19,109	
Education and Travel	175,210	
Depreciation	4,396	
Total Department Operating Expenses	6,103,060	
Nondepartment Managers' Fees:		
Equities/Hedge Funds	12,643,272	
REITs	3,365,681	
Master Limited Partnerships	7,255,359	
Private Real Estate Partnerships	2,116,150	
Investment-Grade Bonds	2,818,266	
Credit	1,508,764	
Private Equity	84,844	
Total Nondepartment Managers' Fees	29,792,336	
Total Department Operating Expenses and Managers' Fees	35,895,396	
Custodial Fees — Mellon Trust	498,039	
Investment Consultant Fees — Cliffwater LLC	2,750,000	
Total Investment-Activity Expenses	\$ 39,143,435	
SECURITIES-LENDING EXPENSES		
Borrower Rebates and Agent Fees	\$ 11,346,602	

### PROFESSIONAL AND CONSULTING SERVICES

Year Ended Dec. 31, 2019

Professional/Consultant	Nature of Service	Administrative Operations	Investment Department <sup>1</sup>
Vinson & Elkins, LLP	Legal		\$ 1,133,867
Thought Leaders Group	Technology consulting	\$ 1,078,444	
Oshyn, Inc.	Technology consulting	1,031,658	
Evonsys, LLC	Technology consulting	974,800	
Milliman, Inc.	Actuary services	500,001	
Digital Results, LLC	Technology consulting	439,000	
Gartner, Inc.	Technology consulting	295,000	
Phidiax, LLC	Technology consulting	260,686	
DLA Piper US, LLP	Legal		248,633
KPMG, LLP	Audit services	221,390	
Agile Progress, LLC	Technology consulting	145,159	
JP Morgan Chase	Banking services	92,181	
McElvaney Public Affairs, LLC	Consultant	88,000	
Bradshaw & Bickerton, PLLC	Legal		82,680
Pegasystems Inc.	Technology consulting	70,800	
Icon Integration & Design, Inc.	Technology consulting	66,502	
Texhahn Media, Inc.	Media support	60,040	
Jackson Walker, LLP	Legal	42,310	9,947
Adjacent Technologies, Inc.	Technology consulting	32,296	

<sup>&</sup>lt;sup>1</sup> Pursuant to GFOA guidelines, investment advisor expenses are shown only on the investment expenses schedule on the preceding page. The members of the TCDRS Board of Trustees serve without compensation and are reimbursed for actual out-of-pocket travel expenses incurred.

# Investment

# Joe E. Vega

TCDRS member since 2002

Joe E. Vega, Director of the Cameron County Parks and Recreation Department, takes pride in maintaining and improving the county's robust park system. One project close to his heart was the 2018 completion of the county's first all-inclusive playground at La Esperanza Park in Brownsville.

"It's a place where special needs kids and able kids can play and interact together," Joe says. "That's part of improving the quality of life for all our residents of all abilities."

Texas communities can count on TCDRS members like Joe to take care of their needs, and Joe can count on TCDRS to take care of his retirement account. The TCDRS Board of Trustees constructs our investment portfolio to achieve a long-term investment return goal of 8%. In 2019, the TCDRS portfolio returned 16.6%





May 2020

Board of Trustees Texas County and District Retirement System 901 MoPac Expressway South Barton Oaks Plaza IV, Ste. 500 Austin, Texas 78746

To the members of the Board:

It is our pleasure to be the investment consultant for the Texas County and District Retirement System (hereinafter referred to as "TCDRS") and to report on your investment performance and activities for the year ending 2019. Retained in 2005, Cliffwater LLC provides investment policy development and review, asset allocation analysis, asset class structure analysis, investment manager searches and investment performance monitoring and evaluation to the Board and its staff. In calculating investment performance, TCDRS uses the industry standard time-weighted rate of return methodology (net of fees) based upon market values.

2019 was a high performing year for risk assets due to solid corporate earnings, strong consumer spending and improved global trade negotiations. As a result, the US Total Stock Market Index was +30.9%, developed international stocks (MSCI World Ex US net Index) +22.5% and emerging markets +18.4%. Due to concerns about the health of the economy entering into 2019, the Federal Reserve lowered rates throughout the year with the 10 Year US Treasury yield starting the year at 2.68% and ending the year at 1.92%. This benefited all yield-oriented asset classes, in particular REITs, that also benefited from solid real estate fundamentals. High yield bonds, entering the year with wider spreads due to market declines in the fourth quarter of 2018, also benefited from the decline in rates, strong corporate earnings as well as low default rates. Oil prices remained volatile throughout the year, dampening the return for MLPs and private energy funds. In private equity, it was also a strong performance year, in particular for venture capital backed companies that benefited from a robust exit environment. Private real estate performed in line with income generation as market fundamentals remained in balance.

TCDRS' diversified investment portfolio increased in total assets from \$29.2 billion to \$33.7 billion. The one-year total fund return was 16.6% after fees which was above the Board's Total Fund Policy Benchmark return of 15.9%. Over 10 years, the fund's 8.1% return exceeded the Board's Total Fund Policy Benchmark return of 7.1%. At the asset class level, TCDRS' passively-managed US equities portfolio returned 30.9% for the year. TCDRS' balance of active and passive developed international managers resulted in a 23.5% return, exceeding the benchmark return while the active global equity portfolio returned 34.4% vs. 27.7% for the benchmark. Emerging market equities had a 21.4% return compared to the benchmark of 18.4% with the outperformance due to active management. The active REIT portfolio's return of 28.6% exceeded the benchmark's 26.2% return while the MLP portfolio returned 12.9% compared to the benchmark's 6.6% exceeded the benchmark's 26.2% return while the MLP portfolio returned 12.9% compared to the benchmark's 6.6% return. The active core fixed income portfolio returned 9.1% relative to 8.7% for the benchmark and the hedge fund portfolio returned 10.7% compared to its benchmark return of 8.4%. The strategic credit asset class return of 7.9% trailed the benchmark's 14.0% return as this portfolio is more event-oriented and does not benefit as much as the overall high yield market from spread compression. The private equity program returned 17.3%, distressed debt returned 5.6%, direct lending returned 10.8% and the real estate program returned 7.6% for the year. Overall, aggregate manager outperformance contributed to the plan outperforming the total policy benchmark.

In terms of asset allocation, the TCDRS Board increased the strategic credit and direct lending exposure by 4% and 1%, respectively, while decreasing the hedge fund portfolio by the same amount. Overall public equity exposure was lowered by 2% with a corresponding increase in private equity. The fund added several strategic credit managers to increase diversification. The fund also committed to new private equity, private real estate, distressed debt and direct lending partnerships in accordance with its annual commitment budget.

Respectfully submitted,

Kathleen K. Barchick, Sr. Managing Director

# A: THE TCDRS ACT AND INVESTMENT POLICY

Investment decisions of the TCDRS Board of Trustees (board) are subject to the Texas Constitution, the TCDRS Act and the applicable statutory provisions of the Texas Trust Code that provide for a "prudent person" standard of care.

Additionally, the board has adopted, and reviews at least annually, an investment policy that defines investment authority and emphasizes the importance of a long-term investment philosophy with minimization of risk.

# B: INVESTMENT PHILOSOPHY AND STRATEGY

The board has established a long-term target investment return of 8% and has diversified the TCDRS portfolio to include:

- Equities
  - U.S., international developed, emerging markets, and global equities
- Hedge funds

#### • Credit investments

- Strategic credit, distressed debt and direct lending
- Private equity
- Real assets
  - Real estate investment trusts (REITs), commodities, private real estate partnerships, Treasury Inflation-Protected Securities (TIPS) and Master Limited Partnerships (MLPs)
- Investment-grade bonds

(For more information on these types of securities, please see the Glossary on page 87.)

The board uses a long-term, strategic approach to asset allocation based upon capital market assumptions that are reviewed and adopted annually. The assumptions in effect as of January 2019 are shown in Table 1 and include the long-term expected return and risk (standard deviation) for each asset class.

#### **C: ASSET ALLOCATION**

The board has established asset allocation targets for each asset class within the TCDRS portfolio. Table 2 shows the target allocations in effect during 2019 for each asset class.

#### TABLE 1: CAPITAL MARKET ASSUMPTIONS

As of Jan. 1, 2019

Asset Category (Portfolio)	Expected Return	Standard Deviation
Equities		
U.S. Equities	7.10%	17.00%
International Equities — Developed	7.10	18.00
International Equities — Emerging	7.60	26.00
Global Equities	7.40	17.70
Hedge Funds	5.60	4.45
Credit Investments		
Strategic Credit	6.09	5.86
Distressed Debt	8.90	11.00
Direct Lending	9.65	12.00
Private Equity	10.10	20.00
Real Assets		
REIT Equities	5.85	22.00
Commodities	4.25	18.00
Private Real Estate Partnerships	10.10	20.00
TIPS	2.70	7.00
Master Limited Partnerships (MLPs)	7.05	17.00
Investment-Grade Bonds	3.30	4.00
Cash and Cash Equivalents <sup>1</sup>	2.30	2.00

<sup>&</sup>lt;sup>1</sup> Money awaiting allocation to an asset category and deposited with the system's custodian.

TABLE 2: ASSET ALLOCATION TARGETS					
	Target Allocation Percentages in Effect at:				
Asset Category	Jan. 1, 2019	Dec. 31, 2019			
Equities					
U.S. Equities	11.5%	10.5%			
International Equities — Develope	ed 11.0	10.0			
International Equities — Emerging	8.0	7.0			
Global Equities	1.5	2.5			
Hedge Funds	18.0	13.0			
Credit Investments					
Strategic Credit	8.0	12.0			
Distressed Debt	2.0	2.0			
Direct Lending	10.0	11.0			
Private Equity	16.0	18.0			
Real Assets					
REIT Equities	2.0	2.0			
Private Real Estate Partnerships	6.0	6.0			
Master Limited Partnerships	3.0	3.0			
Investment-Grade Bonds	3.0	3.0			

The target allocation for TIPS and Commodities at 12/31/19 was 0.0%.

# TABLE 3: BENCHMARK PORTFOLIOS FOR PERFORMANCE MEASUREMENT

#### **Asset Category**

#### Benchmark Portfolio

**Equities** 

U.S. Equity Index

Dow Jones U.S. Total Stock

Market Index

Developed International Equity Index

MSCI World ex U.S. Index (net)

Emerging Market International Equity Index

MSCI EM (Emerging Markets)

Index (net)

**Global Equity Index** 

MSCI World Index (net)

Hedge Funds Hedge Fund Research, Inc. (HFRI) Fund of Funds

(HFRI) Fund of Funds Composite Index

Credit Investments

Strategic Credit Index

FTSE High-Yield Cash-Pay

Capped Index

Distressed Debt Index

Cambridge Associates
Distressed Securities Index<sup>1</sup>

**Direct Lending Index** 

S&P/LSTA Leveraged Loan

Index

Private Equity

Cambridge Associates Global Private Equity & Venture Capital Index²

Real Assets

**REIT Index** 

67% FTSE NAREIT All Equity

**REIT Index** 

33% S&P Global REIT (net)

Index

Commodities Index

Bloomberg Commodities Index

TIPS Index

Bloomberg Barclays U.S. 10-Year Breakeven Inflation Index

Private Real Estate Partnerships

Cambridge Associates Real Estate Index<sup>3</sup>

**MLP Index** 

Alerian MLP Index

Investment-Grade Fixed-Income

Bloomberg Barclays U.S. Aggregate Bond Index

# D: ASSET CLASSES, INVESTMENT STYLES AND INVESTMENT MANAGERS

TCDRS uses both active and passive styles of investment management. The passive style seeks to match the performance of an established market index by holding the same securities as the index. An active style seeks to exceed the performance of a benchmark by allowing the manager to actively trade securities that may be different from the index.

Asset classes managed actively are hedge funds, strategic credit, distressed debt, direct lending, private equity, REITs, TIPS, commodities, MLPs, private real estate partnerships, investment-grade bonds, global equities, and a portion of the developed international and emerging market equities portfolios. Asset classes managed passively are U.S. equities and the remainder of the developed international and emerging market equities.

The investment manager responsible for an externally managed portfolio holds any cash that portfolio generates in interest-bearing instruments or accounts until it is reinvested. The TCDRS Investment Officer manages cash as well as new contributions in a short-term investment fund until allocated to a portfolio.

#### **E: INVESTMENT RESULTS**

TCDRS retains a professional performance measurement analyst that regularly reports investment performance to the board for each investment manager, for the aggregate of all managers in each asset class and for the total portfolio.

#### **Performance Reporting**

Performance of each investment manager is measured against the performance of similar assets contained within a benchmark portfolio, as represented by a specific index. Comparisons indicate the value added by each manager, if any, in excess of the performance that was experienced by the specific benchmark index. When multiple investment managers are retained within a particular asset class, a benchmark portfolio is selected for measurement of the performance of the entire asset class. Table 3 identifies the benchmark portfolio associated with each asset class contained within the TCDRS investment portfolio.

A policy benchmark portfolio consisting of individual asset class benchmarks, weighted by asset class target allocation, is constructed for measurement of the performance of the entire portfolio.

 $<sup>^{\</sup>mbox{\scriptsize 1}}$  Includes vintage years 2005–present of Quarter Pooled Horizon IRRs.

<sup>&</sup>lt;sup>2</sup> Includes vintage years 2006–present of Quarter Pooled Horizon IRRs.

 $<sup>^{\</sup>scriptscriptstyle 3}$  Includes vintage years 2007–present of Quarter Pooled Horizon IRRs.

#### **Performance Results**

The TCDRS portfolio in 2019 returned +16.6% net of fees, outperforming its benchmark return of +15.9% by +0.7%. 2019 was a strong year for investment markets with all major asset classes increasing in value. TCDRS' U.S. equities (+30.9%), developed international equities (+23.5%), global equities (+34.4%), and emerging market equities (+21.4%) were all up significantly. Bond returns were also

positive, at +9.1%. Strategic credit was up +7.9%. The private asset classes also produced strong returns with private equity (+17.3%), distressed debt (+5.6%), private real estate (+7.6%) and direct lending (+10.8%). The hedge fund portfolio was positive at +10.7%. REITs were up significantly (+28.6%), and MLPs were also positive on the year (+12.9%). Cash returned +2.4%.

#### TABLE 4: RESULTS FROM INVESTING ACTIVITIES, NET OF ALL FEES<sup>1</sup>

Periods Ended Dec. 31, 2019

	2019	Annualized Returns			Annualized Returns		
TCDRS Portfolio/Benchmark Portfolio	Return	3-Year	5-Year	10-Year	20-Year	30-Year	
Total Fund Policy Benchmark Portfolio	16.6 15.9	9.5 8.7	7.0 6.2	8.1 7.1	7.2 6.2	8.0 6.9	
Equities							
U.S. Equities U.S. Equity Index Benchmark Portfolio	30.9 30.9	14.6 14.5	11.3 11.2	13.5 13.4	6.4 6.4	_	
International Equities - Developed Developed Intl Equity Index Benchmark Portfolio	23.5 22.5	9.8 9.3	6.3 5.4	6.3 5.3	3.7 3.3	_	
International Equities - Emerging Emerging Intl Equity Index Benchmark Portfolio	21.4 18.4	11.1 11.6	5.5 5.6	3.3 3.7	_	_	
Global Equity Global Equity Benchmark Portfolio	34.4 27.7	15.8 12.6	11.0 8.7	_	_	=	
Hedge Funds Hedge Fund Benchmark Portfolio	10.7 8.4	4.8 3.9	3.3 2.4	5.0 2.8	_	_	
Credit Investments							
Strategic Credit Strategic Credit Benchmark Portfolio	7.9 14.0	8.3 6.0	7.4 5.8	9.0 7.2	7.6 7.2	=	
Distressed Debt Distressed Debt Index Benchmark Portfolio	5.6 7.3	9.8 7.4	8.1 5.5	9.8 7.1	_	_	
Direct Lending Direct Lending Index Benchmark Portfolio	10.8 8.6	9.8 4.4	7.4 3.4	_	_	_	
Private Equity Private Equity Benchmark Portfolio	17.3 15.3	16.9 15.1	14.7 12.7	14.2 13.3	_	_	
Real Assets							
REITs REIT Index Benchmark Portfolio	28.6 26.2	10.0 8.9	7.5 7.2	11.1 11.4	11.3 11.0	=	
Private Real Estate Partnerships Private Real Estate Benchmark Portfolio	7.6 8.7	10.1 10.3	10.9 9.8	17.0 11.3	_	_	
MLPs MLP Index Benchmark Portfolio	12.9 6.6	-2.8 -4.5	-5.4 -7.0	_	_	=	
Investment-Grade Bonds Investment-Grade Bond Index Benchmark Portfolio	9.1 8.7	4.2 4.0	3.6 3.1	4.5 3.8	5.7 5.2	6.8 6.0	

<sup>&</sup>lt;sup>1</sup> Calculations of performance were prepared using time-weighted rates of return calculations and are reported net of all fees. Source: BNY Mellon Performance and Risk Analytics Fund Analysis, Fourth Quarter 2019

#### TABLE 5: LIST OF LARGEST EQUITY HOLDINGS<sup>1</sup>

Dec. 31, 2019 (\$ Millions)

Value
17.5
05.2
76.5
73.1
10.7
04.3
93.5
90.1
71.1
64.7

<sup>&</sup>lt;sup>1</sup> TCDRS invests in equity securities through separately managed and commingled equity vehicles. At Dec. 31, 2019, the largest equities contained in the U.S. Equities portfolio represent TCDRS' investment in a State Street U.S. Total Stock Market Index Fund which TCDRS owns a 96% undivided interest in. The remaining securities are individual shares held in the MLP portfolio.

#### F: LISTS OF LARGEST HOLDINGS

#### **Equity Holdings**

The system's exposure to equity markets is achieved through participation in commingled investment pools, such as State Street Global Advisors (SSgA) U.S. equity and international equity index funds, and direct investment in separately managed REIT and MLP portfolios. At Dec. 31, 2019, TCDRS' largest equity holdings were in the U.S. equity and MLP portfolios. Table 5 displays our exposure to the 10 largest equity holdings.

#### **Fixed-Income Holdings**

Table 6 presents the top 10 fixed-income securities owned by TCDRS. The securities are contained within the investment-grade bond portfolio. At Dec. 31, 2019, the aggregate fair value of the investment-grade bond portfolio was \$1,782 million.

# G: RESULTS OF SECURITIES-LENDING ACTIVITIES

TCDRS retains The Bank of New York Mellon Corp. as securities-lending agent to engage in lending securities from its portfolios. Securities-lending transactions consist of loans of securities to broker-dealers and other entities in exchange for collateral with a simultaneous agreement to return the collateral for the same securities in the future. The

# TABLE 6: LIST OF LARGEST FIXED-INCOME HOLDINGS

Dec. 31, 2019 (\$ Millions)

Description	Maturity	Interest Rate	Fair Value
US Treasury Note	5/15/2021	2.625%	\$36.43
US Treasury Note	5/15/2029	2.375%	32.76
US Treasury Note	11/15/2022	1.625%	28.67
US Treasury Bond	11/15/2047	2.750%	27.28
US Treasury Note	8/15/2029	1.625%	22.93
FNMA Pool #0AS9618	5/01/2047	4.500%	18.23
US Treasury Bond	8/15/2042	2.750%	18.00
US Treasury Note	5/15/2025	2.125%	17.35
US Treasury Bond	8/15/2049	2.250%	17.02
FMLH Pool #G6-1582	8/01/2048	4.000%	14.35

#### **TABLE 7: SECURITIES-LENDING ACTIVITY**

Year Ended Dec. 31, 2019

Tear Ended Dec. 51, 2015	
Elements of Securities-Lending Activity	Amount
Gross Earnings	\$ 12,896,462
Less Rebates from Lenders and Lending Agent's Share of Income	11,346,602
Net Securities-Lending Income (Separately Managed Accounts)	1,549,860
Securities-Lending Income (Commingled Funds)	1,233,261
Net Securities-Lending Income	\$ 2,783,121

gross income and expenses attributable to securitieslending activity and net lending income of \$1.5 million are shown in Table 7.

Additionally, SSgA passively manages the U.S. and international equity portfolios of TCDRS in commingled funds. The securities in these funds participate in the securities-lending program of SSgA with TCDRS receiving a proportionate share of the securities-lending income generated from this activity. Also shown in Table 7 is income of \$1.2 million representing TCDRS' share of the 2019 equity portfolios' securities-lending income.

#### **H: FEES AND COMMISSIONS**

Table 8 presents the 2019 investment managers' fees TCDRS incurred, excluding securities-lending fees.

Note that all returns presented throughout this CAFR are reported net of the amounts reported in Table 8, on page 59.

<sup>&</sup>lt;sup>1</sup> A complete listing of all securities TCDRS owned at Dec. 31, 2019, is available upon written request.

#### **TABLE 8: INVESTMENT MANAGERS' FEES**

Year Ended Dec. 31, 2019

	Fees Paid from the	Pension Trust Fund <sup>1</sup>	Fees Netted Against Returns		st Returns	
Asset Class	Management Fees	Performance Fees	Management Fees	Performance Fees	Fair Value at Dec. 31, 2019	
Equities	\$ 9,671,355	\$ 2,971,917	\$ —	\$ —	\$ 11,212,839,594	
MLPs	7,255,359	_	_	_	1,328,733,460	
REITs	3,365,681	_	_	_	840,227,556	
Investment-Grade Bonds	2,818,266	_	_	_	1,781,631,373	
Cash & Equivalents	_	_	_	_	467,064,761	
Alternative Investments	Management Fees	Performance Fees	Management Fees	General Partner Carried Interest	Fair Value at Dec. 31, 2019	
Private Equity	84,844	_	93,379,433	153,748,244	5,568,217,165	
Private Real Estate Partnerships	2,116,150	_	21,681,636	14,965,465	951,017,320	
Hedge Funds	_	_	44,417,941	60,895,033	4,776,204,676	
Strategic Credit	1,508,764	_	31,701,557	36,049,447	3,901,992,341	
Distressed Debt	_	_	8,567,943	2,946,875	478,887,872	
Direct Lending	_	_	22,129,394	31,669,247	2,425,743,960	
Total	\$ 26,820,419	\$ 2,971,917	\$ 221,877,904	\$ 300,274,311	\$ 33,373,560,078	

See Nondepartment Managers' Fees on page 51.

#### **Alternative Investment Fees**

The investment management fees included in Investment Activity Expenses presented in the Statement of Changes in Fiduciary Net Position represent only those paid directly from the Pension Trust Fund and do not include fees incurred and charged by general partners in partnerships investing in private equity, distressed debt, direct lending, strategic credit, private real estate and hedge funds as these types of fees are netted directly against returns for those investments in accordance with FASB ASC 820. In the interest of greater transparency, fees and profit shares associated with these types of investments are disclosed in Table 8, based on information requested and received from fund general partners in conjunction with the annual audit.

The investment expenses related to TCDRS' investments in partnerships investing in private equity, distressed debt, direct lending, strategic credit, private real estate and hedge funds fall into the categories of management fees and profit share (also called "carried interest").

Management fees typically range from 1.5% to 2% of the value of invested assets (hedge funds and strategic credit) or committed capital (private equity, private real estate, distressed debt and direct

lending) and are intended to compensate the general partner for its costs in operating the partnership.

Profit sharing or carried interest incentivizes and aligns the general partner's interest with TCDRS' interest. The carried interest represents the general partner's share of the partnership's profits, typically 20%, with 80% going to the limited partners such as TCDRS. Carried interest earned by hedge funds and strategic credit funds is generally accrued monthly and paid annually since the underlying investments are relatively liquid and more easily valued. Due to the long-term nature of private equity, private real estate, distressed debt and direct lending partnerships (typically 8 to 12 years) and the illiquidity associated with the underlying investments, carried interest is accrued over the life of the partnership but is usually not finalized until the fund is fully liquidated. Generally, an agreed rate of return, or preferred return, must first be surpassed before carried interest is earned by the general partner. To incentivize general partners to maintain performance over the life of a partnership, periods of negative performance may result in previously accrued carried interest being reduced or "clawed back". During such periods, negative carried interest expense would be reported.

The fees reported in Table 8 are those that directly impact TCDRS' various partnership investments.



General partners may receive additional economic benefits from their management of the partnerships in accordance with the partnerships' governing documents.

Table 9 presents the commissions paid to brokers by the system's equity managers. The managers executed trades of 72.7 million shares through 38 brokers. The \$1,444,000 in commissions earned by these brokers represents a cost of \$.02 per share traded.

#### I: ASSET CROWTH OF THE SYSTEM

As shown in Figure 1, the total value of TCDRS' investment assets, including accrued interest and dividends, has increased by \$9.1 billion over the past five years (from \$24.6 billion at Dec. 31, 2014 to \$33.8 billion at Dec. 31, 2019). The increase of investment assets in 2019 was attributable to a 16.6% investment return along with net cash outflows as the system has reached a stage in its maturity where cash flow from employee deposits and employer contributions is slightly less than the amounts required to meet annual benefits, withdrawals and administrative expenses.

#### J: INVESTMENT SUMMARY

The total value of the portfolio and each asset class at Dec. 31, 2019, is shown in Table 10 on page 61 and is composed of the fair value of the underlying investments plus the amount of accrued interest and dividends, if any. The values shown in each asset class under the column labeled "Fair Value" are the investment amounts presented in the Statements of Fiduciary Net Position shown on page 26 in the Financial Section of this CAFR.

# TABLE 9: BROKER COMMISSIONS PAID BY EQUITY MANAGERS

Year Ended Dec. 31, 2019

	Shares	Commissions		
Brokerage Firm (	Traded (Thousands)	(Thousands)	Per Share	
B. Riley and Co. LLC, New York	19,170	\$ 575	\$ 0.03	
Goldman Sachs & Co., NY	2,056	132	0.06	
Credit Suisse, New York (Csus	) 3,427	104	0.03	
RBC Capital Markets LLC, New York	8,851	85	0.01	
Jefferies & Co. Inc., New York	10,242	83	0.01	
National Finl. Svcs. Corp., New York	3,523	65	0.02	
Citigroup Global Markets, Inc. New York	1,507	47	0.03	
JP Morgan Securities LLC, New York	2,530	45	0.02	
Merrill Lynch Pierce Fenner Smith Inc. NY	2,240	44	0.02	
Morgan Stanley & Co. Inc., N	Y 2,138	43	0.02	
Bernstein Sanford C. & Co., New York	4,165	34	0.01	
Wells Fargo Securities, LLC, New York	4,552	32	0.01	
Barclays Capital Inc., New Yor	k 898	28	0.03	
Liquidnet Inc., New York	1,333	26	0.02	
UBS Securities LLC, Stamford	930	24	0.03	
Summary of Remaining Firms	5,112	77	0.02	
Totals	72,674	\$ 1,444	\$ 0.02	

# TABLE 10: INVESTMENTS BY ASSET SUBCLASS

Dec. 31, 2019

		500. 51, 2015		
Type of Investment	Fair Value	Interest, Dividends and Other Receivables	Total Value	% of Total Value
Equities				
US Equities	\$ 5,039,253,372	\$ O	\$ 5,039,253,372	14.9%
International Equities	5,288,865,462	0	5,288,865,462	15.7%
Global Equities	884,720,760	0	884,720,760	2.6%
Hedge Funds	4,776,204,676	0	4,776,204,676	14.2%
Credit Investments				
Strategic Credit	3,901,992,341	1,784,518	3,903,776,859	11.6%
Distressed Debt	478,887,872	0	478,887,872	1.4%
Direct Lending	2,425,743,960	0	2,425,743,960	7.2%
Private Equity	5,568,217,165	0	5,568,217,165	16.5%
Real Assets				
REITs	840,227,556	1,634,582	841,862,139	2.5%
Private Real Estate Partnerships	951,017,320	0	951,017,320	2.8%
MLPs	1,328,733,460	1,137,953	1,329,871,413	3.9%
Investment-Grade Bonds	1,781,631,373	9,710,803	1,791,342,176	5.3%
Cash and Cash Equivalents	467,064,761	521,519	467,586,279	1.4%
Total Investments Shown on				
Statements of Fiduciary Net Position	\$ 33,732,560,078	\$ 14,789,375	\$ 33,747,349,453	100.0%

# **READER'S NOTES**

# Actuarial

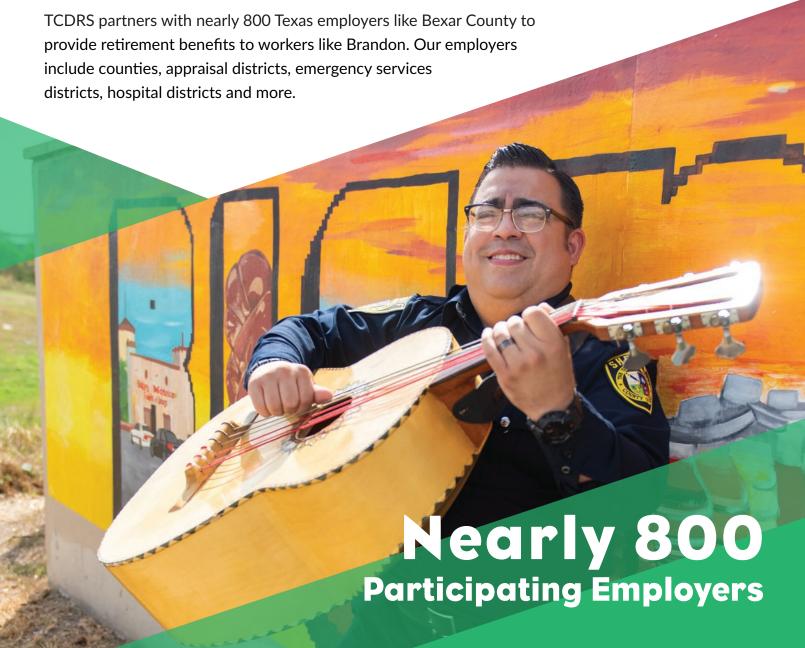
# **Brandon Rivas**

TCDRS member since 2014

Bexar County Sheriff's Deputy Brandon Rivas grew up immersed in San Antonio's vibrant music scene. He learned to play the upright bass at age 12 and even made it all the way to Carnegie Hall.

At 40, Brandon joined the sheriff's office to support his growing family — but his life was upended two years later by a cancer diagnosis. Thankfully, fellow musicians, deputies and veterans all stepped in to offer support.

"It was amazing," says Brandon, who went into remission and returned to work just one year after his diagnosis. Now, Brandon serves on the department's peer assistance team, supporting his fellow deputies when life gets hard.





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June 1, 2020

Board of Trustees Texas County & District Retirement System Austin, Texas

Dear Trustees:

In accordance with the Texas County & District Retirement System (TCDRS) Act, the annual actuarial valuation of the assets and liabilities of TCDRS has been completed as of December 31, 2019. This valuation was performed using actuarial assumptions that were adopted by the Board in December 2017.

We believe the assumptions individually and collectively represent reasonable expectations of experience over the long-term future and that all methods and assumptions used for funding and financial reporting are in compliance with the relevant Actuarial Standards of Practice. Nevertheless, the emerging costs of the TCDRS employers will vary from those presented to the extent that actual experience differs from that projected by the actuarial assumptions.

To test how well the financing objective for each plan is being achieved, annual actuarial valuations are made. These valuations recognize differences in the past year between the actuarial assumptions and the actual experience, and any benefit changes for each plan.

The financing objective for each TCDRS plan is to provide retirement, death and disability benefits for a county's or a district's employees financed by an employer contribution rate. This rate is determined annually and is designed to remain approximately level from year to year as a percent of the employer's covered payroll. The employer contribution rate consists of the normal cost contribution rate plus the unfunded actuarial accrued liability (UAAL) contribution rate. The UAAL as of December 31, 2008 and any subsequent gains and losses are amortized over closed 20-year periods (open 30-year period if the employer is in an overfunded position). Benefit increases are amortized over closed 15-year periods. The methods for calculating the required contribution rates are specified in the funding policy which has been adopted by the Board.

A separate actuarial valuation for each participating county and district was performed based on the plan benefits in effect on January 1, 2020. The aggregate results of the actuarial valuation of system-wide assets and liabilities are presented in the Actuarial Section in the Summary Actuarial Valuation Results schedule. The assumptions and methods used in this valuation are summarized in the actuarial section. The member, annuitant and asset data used in the valuation were all prepared and furnished by TCDRS. We relied on that data after examining it for general reasonableness and year-to-year consistency. Please refer to the December 31, 2019 System-wide Actuarial Valuation Report for further disclosures.

Milliman provided the information that TCDRS used in preparing the following tables and figures:

- Financial Section Table 1: Membership
- Financial Section Notes to the Financial Statements: TCDRS Bridge Program Health Reimbursement Arrangement
- Actuarial Section Table 1: Select Termination Rates
- Actuarial Section Table 2: Rates of Withdrawal Upon Termination
- Actuarial Section Table 3: Disability Rates
- Actuarial Section Table 4: Service Retirement Rates
- Actuarial Section Table 5: Annual Rate of Salary Increase
- Actuarial Section Summary Actuarial Data (Funding Status and Funding Progress)
- Actuarial Section Table 6: Funding Progress
- Actuarial Section Table 7: Employer Contributions



Board of Trustees June 1, 2020 Page 2

- Actuarial Section Table 8: Retiree and Beneficiary Data Accounts
- Actuarial Section Table 9: Retiree and Beneficiary Data Amounts
- Actuarial Section Table 10: Solvency Test
- Actuarial Section Table 11: Contribution Rate Information for Participating Employers
- Actuarial Section Table 12: Participating Employers and Depositing Members
- Actuarial Section Table 13: Analysis of Financial Experience
- Actuarial Section Table 14: Summary Actuarial Valuation Results
- Statistical Section Table 3: Average Benefits
- Statistical Section Table 4: Average Benefit Profile by Employer Type
- Statistical Section Table 5: Annuitants by Type of Benefit
- Statistical Section Figure 4: Number of Annuitants Grouped by Age

Sincerely,

Mark C. Olleman, FSA, EA, MAAA

Mark C Olleman

Consulting Actuary

Vick J. Collier, ASA, EA, MAAA

Consulting Actuary

#### RETIREMENT PLAN: SUMMARY OF ACTUARIAL ASSUMPTIONS AND METHODS

#### **A: ACTUARIAL ASSUMPTIONS**

The actuarial assumptions for funding valuation purposes described below were developed from an actuarial experience investigation of TCDRS over the years 2013-2016. They were recommended by Milliman, Inc., adopted by the TCDRS Board of Trustees in 2017 and first used in the Dec. 31, 2017 actuarial valuation. For new plans joining TCDRS, employer-specific assumptions for termination rates and payroll increases are assigned based on the size of the employer and other relevant factors.

#### **Termination Rates**

The termination rates are used to estimate future terminations of employment for reasons other than death, disability or retirement. The rates vary by length of service, entry-age group (age at hire), gender and termination group assignments, and do not apply after an employee is eligible for retirement. Sample rates for three of the seven termination groups are shown in Table 1.

Each employer was assigned to a termination group based primarily upon the termination characteristics of the members of that employer's plan during the years 2013-2016 relative to the termination characteristics of TCDRS membership system-wide during the same period.

For plans that have adopted the partial lump-sum payment option, adjustments are made to the termination rates. Rates are reduced at ages near

TABLE 1: SELECT TERMINATION RATES							
Entry Age	Years of Service	Male		Law	Female	LI: al-	
	Service	Low	Mid	High	Low	Mid	High
20 to 29	0	.267	.334	.401	.290	.362	.434
	3	.108	.135	.162	.117	.146	.175
	6	.070	.088	.106	.076	.095	.114
	9	.050	.062	.074	.054	.067	.080
	12	.035	.044	.053	.038	.047	.056
	15	.024	.030	.036	.026	.033	.040
30 to 39	0	.222	.278	.334	.242	.302	.362
	3	.092	.115	.138	.100	.125	.150
	6	.062	.077	.092	.066	.083	.100
	9	.045	.056	.067	.048	.060	.072
	12	.032	.040	.048	.035	.044	.053
	15	.023	.029	.035	.025	.031	.037
40 to 49	0	.190	.237	.284	.205	.256	.307
	3	.078	.098	.118	.085	.106	.127
	6	.052	.065	.078	.057	.071	.085
	9	.038	.047	.056	.041	.051	.061
	12	.027	.034	.041	.030	.037	.044
	15	.019	.024	.029	.022	.027	.032

retirement as it is anticipated that if the partial lump sum is available, members are less likely to terminate employment so they can withdraw their accounts.

#### Withdrawal Rates

Members who terminate employment with the county or district may either elect to leave their accounts with TCDRS or withdraw their accounts. The likelihood that an active member who terminates employment will elect to withdraw varies by length of service and vesting requirement. Sample withdrawal rates are shown in Table 2.

Members who have already terminated employment and are neither vested nor active with another TCDRS employer are assumed to withdraw their accounts. Otherwise, they are assumed to defer their benefit until retirement eligible.

#### **Disability Rates**

There are two types of disability rates, occupational disability rates (predicts disabilities that occur during the performance of job duties) and all-other-causes disability rates (predicts all disabilities that are not occupational). Sample disability rates are shown in Table 3. Before a member is vested, only the occupational disability rates are applicable. For members who are vested, but not eligible for service retirement, the rate of disablement is the sum of the occupational rate and the all-other-causes rate. Rates are assumed to be zero after the member is eligible for service retirement.

TAE	BLE 2: RATES O UPON TERM		\L	
Years of	Ve	esting Requireme	ent	
Service	5 Years	8 Years	10 Years	
0	100%	100%	100%	
4	100	100	100	
6	49	100	100	
8	47	47	100	
10	45	45	45	
15	40	40	40	
20	28	28	28	
25	18	18	18	
30 and over	0	0	0	

TABLE 3: DISABILITY RATES						
Age	Male and Female Occupational	Male and Female All Other Causes				
35	.00001	.00018				
40	.00002	.00042				
45	.00004	.00069				
50	.00010	.00125				
55	.00018	.00222				
60 and above	.00018	.00000				

#### RETIREMENT PLAN: SUMMARY OF ACTUARIAL ASSUMPTIONS AND METHODS

#### **Service Retirement Rates**

Retirement rates predict when active retirement eligible members will commence receiving benefit payments and are based on age. Retirement eligible members age 75 or older are assumed to commence receiving benefits immediately. Sample rates are shown in Table 4, and vary by age.

Non-depositing members are assumed to retire at the later of first retirement eligibility or age 60.

#### **Mortality Rates**

Depositing members:

90% of the RP-2014 Active Employee Mortality Table for males and 90% of the RP-2014 Active Employee Mortality Table for females, both projected from 2014 using 110% of the MP-2014 Ultimate scale.

Service retirees, beneficiaries and non-depositing members:

130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected from 2014 using 110% of the MP-2014 Ultimate scale.

#### Disabled retirees:

130% of the RP-2014 Disabled Mortality Table for males and 115% of the RP-2014 Disabled Mortality Table for females, both projected from 2014 using 110% of the MP-2014 Ultimate scale.

#### **Investment Return**

An 8% annual discount rate is used in the valuation based on the expected long-term investment return of 8%. The components of the 8% investment return assumption are a 2.75% rate of inflation and a 5.25% real rate of return. This rate of 8% is net of investment and administrative expenses.

#### **Salary Increases**

The salary increase assumption predicts salary increases for individuals over their projected careers. These rates vary by the employee's service and age at hire (entry age). Annual increase percentages consist of a general wage inflation component of 3.25% and a merit, promotion and longevity component that varies from 0.50% to 5.00% based on entry age and service. The 3.25% wage inflation component is based on the underlying price inflation assumption of 2.75% and 0.50% for assumed increases in productivity. The salary scale varies by entry age, with an approximately 4.90% average annual increase over a typical employee's entire career. Because the TCDRS benefit is not based on final average salary, this

TABLE 4: SERVICE RETIREMENT RATES						
Age	Male and Female					
40–44	0.045					
45–49	0.090					
50	0.100					
51–53	0.090					
54–57	0.100					
58–61	0.120					
62	0.200					
63–64	0.150					
65–66	0.250					
67	0.220					
68–69	0.200					
70–74	0.220					
75 & Over	1.000					

TABLE 5: ANNUAL RATE OF SALARY INCREASE					
Years	Entry-Age Group				
of Service	< 30	30-39	40-49	> 50	
1	7.6%	7.1%	6.6%	6.1%	
3	6.9	6.3	5.8	5.3	
5	6.2	5.9	5.5	5.0	
10	5.3	5.0	4.7	4.3	
15	4.8	4.5	4.2	4.1	
20	4.4	4.1	3.9	3.8	
25	4.1	3.9	3.8	3.8	

assumption is generally not as significant as for other defined benefit retirement systems. Refer to Table 5 for sample salary increase rates.

#### **Payroll Increase**

The payroll increase assumption projects the rate of growth of the employer's aggregate payroll. The rate varies by employer, with a maximum of 3.25%, or a smaller percentage as considered appropriate based on the employer's number of employees and prior experience. It also assumes no future growth in the number of employees.

#### **Cost-of-Living Adjustment**

An annual increase of 0% cost-of-living adjustment for retirees and beneficiaries is assumed. Within certain parameters, employers may elect cost-of-living adjustments for retirees and beneficiaries on an ad hoc basis.

#### **B: ACTUARIAL METHODS**

#### **Actuarial Cost Method**

For funding calculations, TCDRS uses an entry-age actuarial cost method assuming the current plan provisions have always been in place. The goal of this cost method is to fund benefits in an orderly manner for each participant over his or her career so that sufficient funds are accumulated by the time benefit payments begin. Under this approach, benefits are funded in advance as a level percentage of pay. This

#### **RETIREMENT PLAN: SUMMARY OF ACTUARIAL ASSUMPTIONS AND METHODS**

part of the contribution rate is called the normal cost rate and generally remains stable from year to year. A portion of the normal cost rate is paid by the employee (employee deposit rate) and the remainder is paid by the employer (employer-paid normal cost rate).

#### **Amortization Policy**

The portion of the contribution rate that funds any remaining unfunded amounts for benefits that are not covered by the normal cost is called the unfunded actuarial accrued liability (UAAL) rate. UAAL amounts occur when benefit enhancements are adopted, when actual investment or demographic experience varies from the actuarial assumptions (actuarial gains and losses), or when there are changes in actuarial assumptions or methods.

UAAL amounts are amortized on a level-percentageof-covered-payroll basis over a closed period with a layered approach. The closed periods ensure all unfunded liabilities are financed over no more than a 20-year period. Each year, new layers are established to amortize changes in the UAAL due to actuarial gains or losses, as well as any plan benefit changes elected by an employer for that year.

Benefit enhancements are amortized over a 15-year closed period. All other changes in the UAAL except for changes due to scheduled amortization are amortized over 20-year closed periods.

For newly participating districts that have five or fewer employees who are all within five years of retirement eligibility, any initial UAAL and any subsequent adoption of prior service credits are amortized over a five-year closed amortization period. This ensures that benefits are appropriately funded over the current generation of employees.

Extra contributions may be made by employers by choosing to pay an elected rate that is greater than the required funding rate or making ad hoc lump-sum contributions. If extra contributions over the required amount are made to a plan during the year, any extra contributions made as lump sums are first used to offset the UAAL increase, if any, related to plan changes elected during the current year. Any remaining extra contribution amounts are then used to pay down existing loss bases, in the order of oldest to most recent. After all existing loss bases have been paid off, any remaining extra contributions are incorporated into the actuarial gains or losses for the current year.

Notwithstanding the layered approach, the total UAAL payment may not be less than the required payment obtained by amortizing the entire UAAL over a 20-year period.

If a plan is overfunded, the overfunded actuarial accrued liability (OAAL) is calculated annually using a 30-year open amortization period.

#### Asset Valuation Method

When determining the actuarial value of assets used for determining required plan funding, TCDRS smooths each year's actuarial investment gains and losses in the following manner. First, any remaining unrecognized asset gains or losses from the previous year are updated to the current year to account for the time value of money using the investment return assumption. Then to the extent that there is a loss for the year and there are unrecognized gains from previous years, or to the extent that there is a gain for the year and there are unrecognized losses from previous years, the gain or loss for the year shall be used to offset unrecognized gains or losses from previous years in the order of oldest to most recent. Any remaining gain or loss for the year is recognized over a five-year period. This better reflects the system's long-term investment horizon and keeps employer contribution rates more stable. As actuarial asset investment gains and losses are recognized, they become part of the actuarial gains and losses for the year and are funded according to the amortization policy. This method ensures that an investment gain and loss for a year will be recognized within five years, helping to stabilize employer rates while still resulting in rates that are reasonably reflective of current market conditions. In addition, the board has the ability to set aside reserves from investment earnings that are used to help offset future negative economic cycles. These reserves are held separately and are not counted as part of a participating employer's plan assets until they are passed through to employers when determined necessary by the board. Reserves help maintain rate stability for employers. In addition, reserves ensure that employers do not adopt benefit increases based on a temporarily lower plan cost at a high point in a market cycle and, conversely, are not as pressured to immediately reduce benefit levels during a low point in a market cycle.

# C: CHANGES IN ACTUARIAL ASSUMPTIONS AND METHODS

There were no changes in assumptions reflected in the Dec. 31, 2019 actuarial valuation. There was one method change reflected in the Dec. 31, 2019 actuarial valuation. The asset valuation method was changed so that any remaining unrecognized asset gains or losses from the previous year are updated to the current year to account for the time value of money using the investment return assumption. There were no other changes made to the asset valuation method; please see the immediately preceding Asset Valuation Method description for more detail.

#### **RETIREMENT PLAN: SUMMARY ACTUARIAL DATA**

#### **SUMMARY ACTUARIAL DATA**

#### **Funded Status and Funding Progress**

#### **Pension Trust Fund**

The funded status of the pension plan as of Dec. 31, 2019, the most recent actuarial valuation date is:

	(\$ Millions)
Actuarial Value of Assets (a)	\$ 32,789.7
Actuarial Accrued Liability (AAL) – Entry Age (b)	\$ 36,670.2
Unfunded AAL (UAAL) (b-a)	\$ 3,880.4
Funded Ratio (a/b)	89.4%
Covered Payroll (c)	\$ 7,342.6
UAAL as a Percentage of Covered Payroll [(b-a) / c]	52.8%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and mortality. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress presents multi-year trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial calculations reflect a long-term perspective. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial values of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation for the retirement plan follows:

Valuation Date:	Dec. 31, 2019
Actuarial Cost Method:	Entry age
Amortization Method:	Level percent
Unfunded AAL	Closed
Overfunded AAL	Open

#### **Remaining Amortization Period:**

Unfunded AAL 20 years or less (varies by plan)
Overfunded AAL 30 years

#### **Asset Valuation Method:**

SAF	5-year smoothed value
ESF	Fund value
CSARF	Fund value

#### **Actuarial Assumptions:**

Investment Return 8.0%

Career Average Projected

Salary Increases 4.9% avg.<sup>1</sup>
Payroll Increase (varies by plan) 3.25% or less
Inflation 2.75%
Cost-of-Living Adjustments 0.0%

<sup>&</sup>lt;sup>1</sup> Includes inflation at the indicated rate

#### **RETIREMENT PLAN: SUMMARY ACTUARIAL DATA**

#### **TABLE 6: FUNDING PROGRESS**

(\$ Millions)

		(4)	VIIIIO113)			
Actuarial Valuation Date <sup>1</sup>	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) <sup>2</sup> (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Annual Covered Payroll <sup>3</sup> (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
12/31/10	\$ 17,808.6	\$ 19,931.2	\$ 2,122.6	89.4%	\$ 5,213.9	40.7%
12/31/11	19,016.4	21,409.5	2,393.1	88.8	5,205.5	46.0
12/31/12	20,250.2	22,953.0	2,702.7	88.2	5,283.6	51.2
12/31/20134	21,912.7	24,514.8	2,602.1	89.4	5,483.8	47.5
12/31/14	23,751.8	26,252.8	2,501.0	90.5	5,779.0	43.3
12/31/15	25,398.8	28,632.5	3,233.7	88.7	6,122.3	52.8
12/31/16	26,951.9	30,473.9	3,522.0	88.4	6,378.4	55.2
12/31/20174	28,975.7	32,539.9	3,564.3	89.0	6,676.5	53.4
12/31/18	30,553.9	34,541.2	3,987.3	88.5	6,921.0	57.6
12/31/19	32,789.7	36,670.2	3,880.4	89.4	7,342.6	52.8

<sup>&</sup>lt;sup>1</sup> Each county and district participating in TCDRS is financially responsible for its own plan. Therefore, the aggregate numbers shown above reflect only the aggregate condition of TCDRS and are not indicative of the status of any one plan. The valuations above reflect changes in benefits elected by individual employers.

#### **TABLE 7: EMPLOYER CONTRIBUTIONS**

(\$ Millions)

Actuarial Minimum Required Contributions (ARC)

**Actual Contributions** 

Plan Year Ended Dec. 31	Average Rate*	Dollar Amount	Average Rate*	Dollar Amount	Percentage of ARC Contributed
2010	10.20%	\$531.8	10.55%	\$550.1	102%
2011	9.89	514.6	10.97	570.6	109
2012	10.32	545.2	11.05	583.9	106
2013	10.93	599.4	11.75	644.5	106
2014	11.36	656.7	11.84	684.2	103
2015	11.42	699.0	12.14	743.1	104
2016	11.20	714.2	12.10	771.7	108
2017	11.36	758.4	12.33	823.5	109
2018	11.68	808.1	12.56	869.6	108
2019	11.58	850.4	12.79	939.0	110

<sup>\*</sup> System average weighted by payroll

<sup>&</sup>lt;sup>2</sup>The entry-age actuarial cost method is used for all plans. Each valuation above reflects the actuarial cost method, assumptions and benefits in effect as of the valuation date.

<sup>&</sup>lt;sup>3</sup> The annual covered payroll is based on the employee deposits received by TCDRS for the year ending with the valuation date.

<sup>&</sup>lt;sup>4</sup> Revised economic and demographic assumptions due to an experience review were first used in this valuation.

#### RETIREMENT PLAN: SUMMARY ACTUARIAL DATA

					Percent
Year Ended	New Accounts Added	Accounts Removed	Net Change in Accounts	Total Number of Accounts	Change in Number of Accounts
12/31/10	3,654	797	2,857	40,836	7.5%
12/31/11	3,682	883	2,799	43,635	6.9
12/31/12	4,099	933	3,166	46,801	7.3
12/31/13	3,961	942	3,019	49,820	6.5
12/31/14	4,504	1,155	3,349	53,169	6.7
12/31/15	4,277	1,084	3,193	56,362	6.0
12/31/16	4,783	1,160	3,623	59,985	6.4
12/31/17	4,689	1,046	3,643	63,628	6.1
12/31/18	5,024	1,223	3,801	67,429	6.0
12/31/19	4,588	1,165	3,423	70,852	5.1

<sup>\*</sup> Accounts reflect the total number of members being paid by separate employers.

Year Ended	New Annual Benefits Added	Annual Benefits Removed	Net Change in Annual Benefits Amount	Annual Benefits	Percent Change in Annual Benefits	Average Annual Benefit*
12/31/10	\$ 86,661,972	\$ 11,490,572	\$ 75,171,400	\$ 672,251,562	12.59 %	\$ 16,464
12/31/10	83,906,489	8.997.023	74,909,466	747.161.028	11.14	17,124
12/31/12	94,155,638	10,559,930	83,595,708	830,756,736	11.19	17,724
12/31/13	91,413,679	10,968,524	80,445,155	911,201,891	9.68	18,288
12/31/14	114,372,968	13,737,044	100,635,924	1,011,837,815	11.04	19,032
12/31/15	108,470,125	12,908,359	95,561,766	1,107,399,581	9.44	19,644
12/31/16	129,666,055	13,856,779	115,809,276	1,223,208,857	10.46	20,388
12/31/17	125,169,416	15,890,364	109,279,052	1,332,487,909	8.93	20,940
12/31/18	162,174,909	18,552,675	143,622,234	1,476,110,143	10.78	21,888
12/31/19	138,210,299	17,155,446	121,054,853	1,597,164,996	8.20	22,548

 $<sup>^{\</sup>star}$  The average annual benefits are based on the regular benefits paid in January following the valuation date.

#### TABLE 10: SOLVENCY TEST

(\$ Millions)

Actuarial	Accrued	Liabilities	tor

Valuation	(1) Current Member	(2) Retirees and	(3) Current Members (Employer-	Actuarial Value of		Portion of Accrued Lised by Net Po	
Date	Deposits	Beneficiaries	Financed Portion)	Assets	(1)	(2)	(3)
12/31/10	\$ 4,810.3	\$ 6,459.3	\$ 8,661.6	\$ 17,808.6	100%	100%	75.5%
12/31/11	5,090.7	7,202.8	9,116.0	19,016.4	100	100	73.7
12/31/12	5,364.3	8,014.5	9,574.2	20,250.3	100	100	71.8
12/31/13	5,668.9	8,796.9	10,049.0	21,912.7	100	100	74.1
12/31/14	5,931.8	9,785.8	10,535.2	23,751.8	100	100	76.3
12/31/15	6,264.8	10,552.7	11,815.0	25,398.8	100	100	72.6
12/31/16	6,563.4	11,601.0	12,309.5	26,951.9	100	100	71.4
12/31/17	6,901.3	12,713.5	12,925.1	28,975.7	100	100	72.4
12/31/18	7,153.4	14,099.6	13,288.2	30,553.9	100	100	70.0
12/31/19	7,591.0	15,221.3	13,857.9	32,789.7	100	100	72.0

Presented above is one short-term means of checking a system's progress under its funding program. The present assets are compared with: (1) current member contributions on deposit; (2) the liabilities for future benefits to current retirees and beneficiaries; and (3) the employer-financed portion of the liabilities for service already rendered by current members. In a system that has been following the discipline of level percent of payroll financing, the liabilities for current member contributions on deposit (liability 1) and the liabilities for future benefits to current retirees and beneficiaries (liability 2) will be fully covered by present assets (except in rare circumstances). In addition, the employer-financed portion of liabilities for service already rendered by current members (liability 3) will be at least partially covered by the remainder of present assets. Generally, the funded portion of liability 3 will move toward 100% over time if there are no changes in the plan benefits.

Each employer participating in TCDRS is financially responsible for its own plan. Therefore, the aggregate numbers shown above reflect only the aggregate condition of TCDRS and are not indicative of the status of any one plan.

### **RETIREMENT PLAN: SUMMARY ACTUARIAL DATA**

#### TABLE 11: CONTRIBUTION RATE INFORMATION FOR PARTICIPATING EMPLOYERS

Distribution of TCDRS Plans by Year 2021 Employer Actuarially Determined Contribution Rate

Number of Depositing		Year 20		tuarially Determi an of Benefits in		n Rate	
Members as of 12/31/2019	Under 5.00%	5.00% – 6.99%	7.00% – 8.99%	9.00% – 10.99%	11.00% – 12.99%	Over 12.99%	Total
1 – 5	42	22	24	16	14	21	139
6 – 15	43	27	36	24	13	28	171
16 – 30	16	13	17	16	11	11	84
31 – 50	17	10	16	9	13	14	79
51 – 85	18	19	18	11	9	8	83
86 – 150	21	9	15	18	12	7	82
151 – 250	7	9	15	12	9	13	65
251 – 500	3	9	7	9	11	10	49
Over 500	2	1	5	8	12	18	46
Total	169	119	153	123	104	130	798

	TAI	BLE 12: PAR	FICIPATING EMPLOYE	ERS AND DEPOSI	TING MEMBERS		
	Number	Depos	siting Members		Percent Increase		Average
Valuation Date	of Participating Employers	Number	Annual Payroll	Average Annual Pay	in Average Annual Pay	Employer Contributions <sup>1</sup>	Employer Rate Paid
12/31/10	618	122,889	\$ 5,213,892,696	\$ 42,428	1.3%	\$ 550,102,572	10.55%
12/31/11	624	121,919	5,202,460,203	42,671	0.6	570,562,898	10.97
12/31/12	641	121,963	5,283,625,749	43,322	2.1	583,902,381	11.05
12/31/13	656	124,525	5,483,787,404	44,038	1.7	644,462,694	11.75
12/31/14	677	125,860	5,779,022,617	45,916	4.3	684,212,315	11.84
12/31/15	701	129,717	6,122,322,455	47,380	3.2	743,149,234	12.14
12/31/16	737	131,140	6,378,374,324	48,638	2.7	771,701,126	12.10
12/31/17	760	135,751	6,676,520,194	49,182	1.1	823,501,201	12.33
12/31/18	781	137,528	6,921,029,795	50,325	2.3	869,683,305	12.56
12/31/19	798	142,265	7,342,564,173	51,612	2.6	939,026,347	12.79

<sup>&</sup>lt;sup>1</sup> Employer contributions includes additional contributions.

#### TABLE 13: ANALYSIS OF FINANCIAL EXPERIENCE

Gains and Losses in Actuarial Accrued Liabilities During 2018–19
Resulting from Differences Between Assumed Experience and Actual Experience
(\$ Millions)

	\$ Gain (or Lo	oss) for Year
Source of Change	2019	2018
Age and Service Retirements	\$ 3.8	\$ 25.0
Death In-Service Benefits	7.2	11.5
Other Termination	27.2	32.3
Pay Increases	(2.6)	23.6
Contribution Income	4.1	25.5
Investment Income	6.4	(577.1)
Death After Retirement	(16.6)	20.4
Other	(7.3)	14.7
Gain (Loss) During Year from Financial Experience	22.2	(424.1)
Non-Recurring Items		
Plan Changes	(32.6)	(47.5)
Assumption and Method Changes	0.0	0.0
Gain (or Loss) from Non-Recurring Items	(32.6)	(47.5)
Composite Gain (or Loss) for Year	\$ (10.4)	\$ (471.6)
Composite Gain (or Loss) as a % of Actuarial Accrued Liabilities	(0.0%)	(1.4%)

#### RETIREMENT PLAN: SUMMARY OF PLAN PROVISIONS

#### A: ORGANIZATION

TCDRS is a statewide, agent multiple-employer, public-employee retirement system that provides the employees of participating counties and districts with retirement, disability and survivor benefits. Each county and district that participates in TCDRS maintains its own customized plan of benefits which may be changed annually. The governing body of each employer has the option to adopt or change plan provisions based on their needs and budget.

Each employer has a savings-based defined benefit plan where member benefits are based on each member's account balance at retirement and employer matching. All plan assets are pooled for investment purposes, but each employer's plan assets may be used only for the payment of benefits to the members of that employer's plan. This summary describes the plan provisions in general terms. Any questions related to the actual administration, provisions or policies of the retirement plans should be directed to TCDRS.

#### **B: MEMBERSHIP**

All full- and part-time non-temporary employees become members in TCDRS, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.

#### **C: TERMINATION OF MEMBERSHIP**

TCDRS membership is terminated by a member's death, retirement, or withdrawal of member's account.

#### **D: MEMBER DEPOSITS**

TCDRS is a savings-based plan. Every paycheck, a portion of each employee's pay — from 4% to 7% as set by the employer — is deposited into his or her TCDRS account. By law, member accounts earn 7% interest annually.

#### **E: SERVICE**

Members receive a month of service for each month that they make a deposit into their account. Service may also be granted for periods of employment prior to the employer joining TCDRS, and for military and certain other service.

Within TCDRS, all periods of service with any TCDRS participating employers are combined. Also, service periods with other Texas public retirement plans participating with TCDRS in the Texas Proportionate

Retirement Program are combined to satisfy TCDRS retirement eligibility and vesting requirements.

#### F: ELICIBILITY REQUIREMENTS

#### **Service Retirement Benefits**

The amount of service a member needs to earn a future monthly benefit is called the vesting requirement. When a member is vested, he or she has the right to a monthly benefit at age 60 or older. Employers may choose 5-, 8- or 10-year vesting. In addition, members may retire before age 60 if they meet one of the following requirements, set by the employer:

- "Rule of" eligibility: Under these rules, vested members can retire if their age plus years of service time add up to at least 75 or 80.
- 20-year or 30-year retirement at any age: This lets members retire when they have at least 20 or 30 years of service time.

#### **Disability Retirement Benefits**

A member who is vested and who is totally and permanently disabled is eligible for an immediate disability retirement benefit. A member who is not vested is eligible for an immediate disability retirement benefit if the total and permanent disability was a result of an on-the-job injury.

#### **Survivor Benefits**

Benefits are payable to the beneficiaries or estate of a deceased member. The eligibility requirement for an employer-provided survivor benefit is four years of TCDRS service. Otherwise the survivor benefit is the deceased member's account balance.

# G: DETERMINATION OF RETIREMENT BENEFITS

The service or disability retirement benefit is calculated based on the member's account balance and employer matching as selected by the employer, and may include other employer provided funds. The employer matching can range from a "dollar for dollar," up to \$2.50 per \$1.00 in the member's account. The member's account and employer provided funds are combined and converted to a lifetime annuity. The retiree receives a payment every month for the rest of his or her life. Conversions to a lifetime annuity are based on a 7% discount rate and the following mortality assumptions:

#### RETIREMENT PLAN: SUMMARY OF PLAN PROVISIONS

- The portion of the benefit that accrues before 2019, including member deposits made before 2019 and interest and employer matching on those deposits, shall be calculated based on the UP-1984 table with an age setback of five years for retirees and an age setback of 10 years for beneficiaries, with a 30% reserve refund assumption for the single life option.
- The portion of the benefit that accrues after 2018, including member deposits made after 2018 and interest and employer matching on those deposits, shall be calculated on a generational mortality basis using the RP-2000 Combined Mortality Table, with a one-year set-forward for males and no set-forward for females, projected to 2014 using Scale AA and for projections after 2014 using 110% of MP-2014 Ultimate Projection Scale, with a 32.79% reserve refund assumption for the single life option. Mortality assumptions for these calculations are blended 50% male and 50% female for retires, and blended 30% male and 70% female for beneficiaries.

Retirees elect to receive their monthly lifetime benefit by choosing from one of the following seven actuarially equivalent payment options:

- Single Life option Monthly payments cease upon death of the retiree. This option provides the highest monthly benefit.
- Guaranteed Term Benefit options The two guaranteed term benefit options are 10-year guaranteed term and 15-year guaranteed term.
   These options provide a lifetime monthly benefit to the retiree. In addition, if the retiree passes away within 10 or 15 years of the retirement date, the beneficiary will receive the monthly benefit until the end of the guaranteed term.
- Dual Life options The four dual life options are 100% to beneficiary, 75% to beneficiary, 50% to beneficiary and 100% to beneficiary with popup. Under each of these options, after the death of the retiree, the beneficiary receives a monthly lifetime benefit equal to the selected percentage of the retiree's benefit payment. Under the 100% to beneficiary with pop-up option, if the beneficiary dies before the retiree, the monthly benefit amount will "pop up" to a higher monthly amount, as if the retiree had retired under the single life option.

All options pay a death benefit equal to the excess of the person's account at retirement over the total monthly benefits that have been paid.

Each employer may allow partial lump-sum payments. This allows the retiring member to receive an

immediate lump-sum payment, not to exceed his or her account balance, and choose a reduced monthly lifetime benefit from any of the payment options.

#### **H: FUNDING PROVISIONS**

Contributions are made monthly by both the employees and the employers based on covered payroll.

Each year the actuary determines the required contribution rate for the following year to adequately fund each employer's benefit plan using the actuarial methods described beginning on page 66. Employers may also elect to fund at a rate higher than the required rate, and may also make additional lumpsum contributions.

#### I: CHANGES IN PROVISIONS

There were no system-wide changes in plan provisions reflected in the Dec. 31, 2019 actuarial valuation.

Effective each Jan. 1 and within the parameters described previously in the summary of plan provisions, each TCDRS plan may make certain changes to their benefit levels, vesting, retirement eligibility and other plan provisions. The Dec. 31, 2019 actuarial valuation reflects plan provisions in effect for each plan as of Jan. 1, 2020.

### **RETIREMENT PLAN: SUMMARY ACTUARIAL VALUATION RESULTS**

# TABLE 14: SUMMARY ACTUARIAL VALUATION RESULTS Dec. 31, 2019 Dec. 31, 2018

		Dec. 3	1, 2019	Dec. 3	1, 2018
Val	uation Results for Employer Plans				
1	Actuarial present value of future benefits				
	Annuitants	\$ 15,208,616,364		\$ 14,086,985,996	
	Members	29,512,979,352		27,935,212,175	
	Total	44,721,595,716		42,022,198,171	
2	Actuarial present value of future normal cost contributions	8,064,132,162		7,493,636,727	
3	Actuarial accrued liability [1 - 2]		36,657,463,554		34,528,561,444
4	Actuarial value of assets				
	Employees Saving Fund	7,590,997,879		7,153,449,393	
	Subdivision Accumulation Fund	25,186,022,118		23,387,803,040	
	Total		32,777,019,998		30,541,252,433
5	Total unfunded actuarial accrued liability (UAAL)	3,934,424,372		4,030,911,407	
6	Total overfunded actuarial accrued liability (OAAL)	(53,980,816)		(43,602,396)	
7	Unfunded actuarial accrued liability (UAAL), net of overfunded actuarial accrued liability (OAAL) [5 + 6]. Also equals [3 - 4].		3,880,443,556		3,987,309,011
Val	uation Results for Pooled Benefits				
8	Actuarial present value of future benefits from the Closed Subdivision Annuity Reserve Fund for annuities in effect	12,717,154		12,610,021	
9	Actuarial value of assets of the Closed Subdivision Annuity Reserve Fund	12,724,845		12,594,274	
10	Underfunded actuarial accrued liability (UAAL) [8 - 9]		(7,691)		15,747
11	System-wide AAL [3 + 8]		\$ 36,670,180,708		\$ 34,541,171,465
12	System-wide actuarial value of assets [4 + 9]		32,789,744,843		30,553,846,707
13	System-wide UAAL [11 - 12]		\$ 3,880,435,865		\$ 3,987,324,758
14	System-wide Funded Ratio [12/11]		89.4%		88.5%



1301 Fifth Avenue Suite 3800 Seattle, WA 98101-2605

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June 1, 2020

Board of Trustees Texas County & District Retirement System Austin, Texas

#### Dear Trustees:

The Group Term Life Fund (GTLF) is an optional cost-sharing multiple-employer defined benefit plan that is administered by the Texas County & District Retirement System. It provides death benefits to active and, if elected, retired employees of participating employers. The financing objective of the GTLF is to operate as a group term insured benefit, charging each employer its premium based on current actuarial assumptions and its own demographic membership (number of active and retired members covered by GTLF). The funding of the GTLF is in accordance with Section 845.406 of the TCDRS statute. Contribution rates are established as a percentage of pay.

Milliman annually determines contribution rates for those employers that elect to participate in the GTLF for the Group Term Life Fund (GTLF). Additionally, Milliman performs GASB 75 financial reporting valuations of employers participating in the GTL who have elected both active and retiree coverage. It is our understanding that GASB 74 reporting is not required for the GTLF as it is not an Other Post-Employment Benefit (OPEB) trust, because it covers both actives and retirees.

The GTLF provides death benefits to both active and retired members. Each participating employer can elect to cover just active members, or active and retired members. The required contribution rates for funding purposes are equal to a premium rate that is individually determined for each participating employer annually, and is based on the mortality and service experience of all employees and retirees covered by the fund and the demographics specific to the workforce of the participating employer. The rate is expressed as a percentage of the compensation of members employed by the participating employer. The required contributions are determined using a one-year term cost funding method.

Milliman provided the summarized information about the GTLF that TCDRS has used in preparing the following tables:

Actuarial Section – Table 15: GTLF – Retirees Covered

Actuarial Section – Table 16: GTLF – Retirees Coverage Amounts

Actuarial Section – Table 17: GTLF Participating Employers and Covered Members

The assumptions and methods used in the funding calculations are also summarized in the actuarial section.

Sincerely,

Mark C. Olleman, FSA, EA, MAAA

Consulting Actuary

Nick J. Collier, ASA, EA, MAAA

Vin Cellin

Consulting Actuary

#### CTLF: SUMMARY OF ACTUARIAL ASSUMPTIONS, METHODS AND DATA

# A: ACTUARIAL ASSUMPTIONS AND METHODS

The actuarial assumptions for funding valuation purposes described below were developed from an actuarial experience investigation of TCDRS over the years 2013-2016. They were recommended by Milliman, Inc., adopted by the TCDRS Board of Trustees in 2017 and first used in the Dec. 31, 2017 actuarial valuation.

#### **Mortality Rates**

Same as for retirement plan.

#### **Actuarial Value of Assets**

All assets are valued at fund value. The fund's assets are pooled with those of the Pension Trust Fund under provisions of the TCDRS Act.

#### **Actuarial Cost Method**

For funding purposes, the unit credit cost method is used for determining the cost of one-year term life insurance for both active employees and retirees. The only demographic assumptions used for determining funding requirements are active employee mortality rates and retiree mortality rates.

#### **Changes in Actuarial Assumptions and Methods**

The were no changes in assumptions or methods reflected in the Dec. 31, 2019 actuarial valuation.

#### **B: PLAN PROVISIONS**

#### **Participation in the Group Term Life Plan**

Employers who participate in the TCDRS retirement plan may elect to participate in the Group Term Life plan. Employers may elect to cover members who are active employees only or both members who are active employees and retirees, and may elect to change or discontinue coverage annually.

#### **Benefit Eligibility**

The county or district must have elected the applicable Group Term Life coverage for the calendar year in which a member who is an active employee or retiree dies.

#### Amount of Insurance Benefit

If death occurs while the member is actively employed, the benefit is an amount equal to the employee's most recent regular annualized salary. The insurance benefit payable to retirees is \$5,000.

### CTLF: SUMMARY OF ACTUARIAL ASSUMPTIONS, METHODS AND DATA

	T.	ABLE 15: GTLF —	RETIREES COVERED			
Year Ended	New Retirees Added	Retirees Removed	Net Change in Retirees	Total Number of Retirees¹	Percent Change in Number Covered	
12/31/11	555	4,806	(4,251)	5,814	(42.2%)	
12/31/12	623	136	487	6,301	8.4	
12/31/13	618	196	422	6,723	6.7	
12/31/14	676	183	493	7,216	7.3	
12/31/15	639	203	436	7,652	6.0	
12/31/16	797	254	543	8,195	7.1	
12/31/172	652	542	110	8,305	1.3	
12/31/18	799	232	567	8,872	6.8	
12/31/19	756	943	(187)	8,685	(2.1)	

 $<sup>^{\</sup>mbox{\tiny 1}}$  A single individual may have coverage with more than one participating employer.

<sup>&</sup>lt;sup>2</sup> An adjustment is included to combine retirees with multiple benefits paid by a single employer.

		TABLE 16: GTL	F — RETIREES COVE	RAGE AMOUNTS		
Year Ended	New Annual Coverage Added	Annual Coverage Removed	Net Change in Annual Coverage Amount	Annual Coverage Amount <sup>1</sup>	Percent Change in Annual Coverage	Average Annual Coverage Per Retiree
12/31/11	\$2,775,000	\$24,030,000	\$(21,255,000)	\$29,070,000	(42.2%)	\$5,000
12/31/12	3,115,000	680,000	2,435,000	31,505,000	8.4	5,000
12/31/13	3,090,000	980,000	2,110,000	33,615,000	6.7	5,000
12/31/14	3,380,000	915,000	2,465,000	36,080,000	7.3	5,000
12/31/15	3,195,000	1,015,000	2,180,000	38,260,000	6.0	5,000
12/31/16	3,985,000	1,270,000	2,715,000	40,975,000	7.1	5,000
12/31/172	3,260,000	2,710,000	550,000	41,525,000	1.3	5,000
12/31/18	3,995,000	1,160,000	2,835,000	44,360,000	6.8	5,000
12/31/19	3,780,000	4,715,000	(935,000)	43,425,000	(2.1)	5,000

<sup>&</sup>lt;sup>1</sup> A single individual may have coverage with more than one participating employer.

<sup>&</sup>lt;sup>2</sup> An adjustment is included to combine retirees with multiple benefits paid by a single employer.

	T/	ABLE 17: GTLI	F PARTICIPATING EMPL	OYERS AND COV	ERED MEMBERS	;1	
Valuation Date	Number of Participating Employers	Covere	ed Members Annual Payroll	Average Annual Pay	Percent Increase in Average Annual Pay	Employer Contributions	Average Employer Rate
12/31/11	269	32,499	\$2,064,853,871	\$39,190	(10.5%)	\$5,927,549	0.29%
12/31/12	276	32,579	1,293,840,378	39,714	1.3	3,949,356	0.31
12/31/13	279	33,118	1,343,369,311	40,563	2.1	4,203,456	0.31
12/31/14	289	33,394	1,419,012,335	42,493	4.8	4,510,866	0.32
12/31/15	298	34,548	1,502,084,556	43,478	2.3	4,766,129	0.32
12/31/16	312	34,800	1,561,487,281	44,870	3.2	4,962,423	0.32
12/31/17	318	35,934	1,605,566,274	44,681	(0.4)	4,467,382	0.28
12/31/18	329	36,693	1,693,759,626	46,160	3.3	4,518,735	0.27
12/31/19	336	35,975	1,702,168,008	47,315	2.5	4,357,410	0.26

 $<sup>^{\</sup>mbox{\tiny 1}}$  Includes only employers that participate in the Group Term Life program.

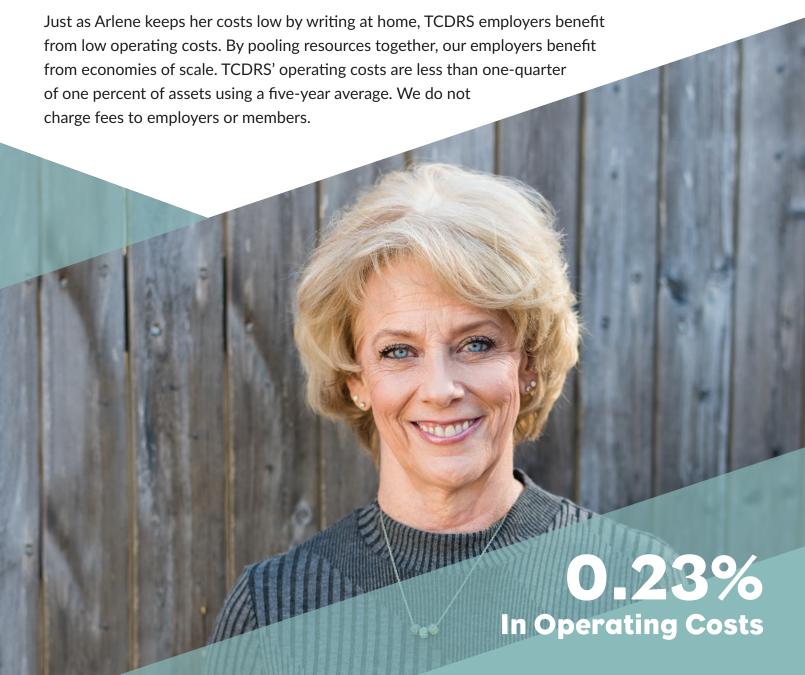


# **Arlene Holland**

TCDRS member since 1993

Retiree Arlene Holland spent the last few years of her career with Erath County serving as the Jail Administrator. There, she oversaw every aspect of the operation, including inmate programs and care, finances, staff hiring and training, and even served as a liaison with the prison board.

Now, Arlene is a published author who is using her experience in the criminal justice system as inspiration for crime novels, which she writes largely from her living room. "I've always wanted to be an author, but I didn't seriously start writing until I retired," she says.



### INTRODUCTION

The Statistical Section provides additional detail to assist you in interpreting the information in the Financial Statements, Notes to Financial Statements and Required Supplementary Information. The information is presented in two main categories: Financial Trends Data and Demographic and Operating Information.

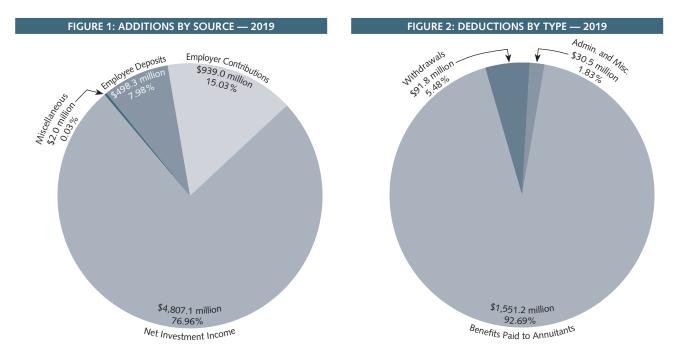
The Financial Trends Data illustrates how TCDRS' financial position has changed over time. The changes in net position for the last 10 fiscal years show additions by source, deductions by type and the total change in Pension Trust Fund and Group Term Life Fund (GTLF) net position for each year. The pension benefit expenses by type gives data on benefits paid and withdrawal deductions for the last 10 fiscal years.

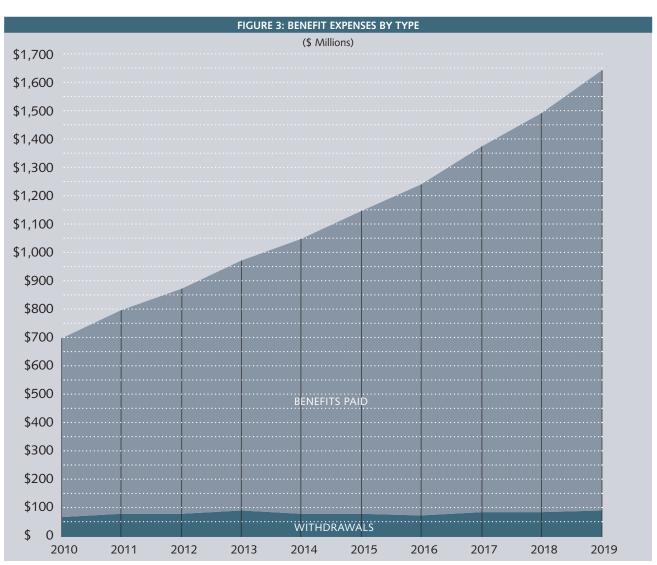
The Demographic and Operating Information provides details about TCDRS' operations and membership. The schedule of New Retiree Average Benefits gives the average monthly benefit and number of retired members, organized by five-year increments of credited service, for the last 10 fiscal years. Data is given for both pension benefits and for GTLF benefit payments. This section also includes information on the number of annuitants grouped by age and by type of benefits, along with a description of the retirement payment options. The schedule of largest participating employers compares the number of current members for those employers for the most recent year-end and as of nine years ago.

### **FINANCIAL TRENDS DATA**

		TABLE	1: CHANGES	TABLE 1: CHANGES IN NET POSITION, LAST TEN FISCAL YEARS	N, LAST TEN FIS	CAL YEARS				
Pension Trust Fund	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Additions										
Employee Deposits	\$ 357,797,427	\$ 347,995,322	\$ 353,349,948	\$ 367,313,130	\$ 383,186,524	\$ 414,806,917	\$ 432,765,143	\$ 453,435,928	\$ 469,786,710	\$ 498,343,448
Employer Contributions	550,102,572	570,562,898	583,902,381	644,462,694	684,212,315	743,149,234	771,701,126	823,501,201	869,683,305	939,026,347
Total Net Investment Income (Loss)	1,980,909,842	(208,287,663)	2,212,163,773	3,239,794,960	1,568,660,707	(172,638,528)	1,816,576,383	3,837,061,315	(558,892,357)	4,807,071,981
Other Additions	1,410,153	1,402,399	1,465,105	1,524,722	1,588,730	2,475,483	1,858,748	1,957,900	1,871,879	1,976,896
Total Additions	2,890,219,994	711,672,956	3,150,881,207	4,253,095,506	2,637,648,276	987,793,106	3,022,901,400	5,115,956,344	782,449,537	6,246,418,672
Deductions										
Benefits Paid:										
Service Retirements	619,134,926	701,095,589	774,927,826	864,546,467	948,890,194	1,053,112,636	1,149,053,001	1,276,444,848	1,392,219,836	1,534,633,593
Disability Retirements	14,176,535	14,702,551	15,112,328	15,400,094	15,566,244	15,996,931	16,069,755	16,363,172	16,499,057	16,523,966
Total Benefits Allowances	633,311,461	715,798,140	790,040,154	879,946,561	964,456,438	1,069,109,567	1,165,122,756	1,292,808,020	1,408,718,893	1,551,157,559
Withdrawals:										
Separation	63,952,250	790,979,067	80,628,521	89,227,565	81,243,255	80,373,804	74,737,725	84,208,957	84,596,757	90,484,037
Death / Ineligible	1,221,183	1,203,984	1,321,511	1,791,138	959,497	1,685,020	1,845,188	1,446,916	1,056,035	1,300,467
Total Withdrawals	65,173,433	81,183,051	81,950,032	91,018,703	82,202,752	82,058,823	76,582,913	85,655,873	85,652,792	91,784,504
Administrative and Building Operations Expenses	16,362,612	17,009,339	18,116,762	19,816,891	20,048,081	20,215,681	21,592,272	21,909,103	25,374,075	27,759,303
Interest Allocation to Group Term Life Fund	1,152,389	1,376,030	1,524,820	1,625,589	1,738,911	1,889,834	2,132,226	2,359,682	2,527,808	2,715,200
Payments to Terminating Employers	I	I	I	46,835	I	I	I	2,186	92	37,835
Total Deductions	715,999,895	815,366,560	891,631,768	992,454,579	1,068,446,182	1,173,273,905	1,265,430,167	1,402,734,864	1,522,273,660	1,673,454,401
Change in Net Position	\$ 2,174,220,099	\$ (103,693,604)	\$2,259,249,439	\$ 3,260,640,927	\$1,569,202,094	(185,480,799)	\$ 1,757,471,233	\$ 3,713,221,480	\$ (739,824,123)	\$4,572,964,271
Group Term Life Fund										
Additions										
Employer Premiums	\$ 7,340,463	\$ 5,927,549	\$ 3,949,356	\$ 4,203,456	\$ 4,510,866	\$ 4,766,129	\$ 4,962,423	\$ 4,467,382	\$ 4,518,735	\$ 4,357,410
Income Allocation from Pension Trust Fund	1,152,389	1,376,030	1,524,820	1,625,589	1,738,911	1,889,834	2,132,226	2,359,682	2,527,808	2,715,200
Total Additions	8,492,852	7,303,579	5,474,176	5,829,045	6,249,777	6,655,963	7,094,649	6,827,064	7,046,543	7,072,610
Deductions										
Insurance Benefits	4,537,617	4,852,898	3,878,859	4,318,663	4,637,239	3,404,592	3,123,197	4,345,197	4,398,477	4,453,463
Total Deductions	4,537,617	4,852,898	3,878,859	4,318,663	4,637,239	3,404,592	3,123,197	4,345,197	4,398,477	4,453,463
Change in Net Position	\$ 3,955,235	\$ 2,450,681	\$ 1,595,317	\$ 1,510,382	\$ 1,612,538	\$ 3,251,371	\$ 3,971,452	\$ 2,481,867	\$ 2,648,066	\$ 2,619,147

#### **FINANCIAL TRENDS DATA**





#### **DEMOGRAPHIC AND OPERATING INFORMATION**

#### TABLE 2: BENEFIT AT RETIREMENT FOR RECENT RETIREES

This schedule reports the number and average monthly benefit at retirement for recent retirees grouped by years of credited service and year of retirement.

	Years of Credited Service						
	0–5	5–10	10–15	15–20	20–25	25–30	30+
2010 Average Monthly Benefit Number of Annuitants	\$237 400	\$731 538	\$1,026 639	\$1,604 557	\$2,190 616	\$3,192 573	\$4,463 342
2011 Average Monthly Benefit Number of Annuitants	\$256 412	\$683 569	\$1,064 651	\$1,558 546	\$2,376 652	\$3,206 477	\$4,712 356
2012 Average Monthly Benefit Number of Annuitants	\$253 484	\$649 687	\$1,125 717	\$1,626 590	\$2,250 700	\$3,220 508	\$4,841 411
2013 Average Monthly Benefit Number of Annuitants	\$235 449	\$668 671	\$1,210 684	\$1,648 575	\$2,247 642	\$3,396 462	\$4,735 415
2014 Average Monthly Benefit Number of Annuitants	\$253 459	\$708 782	\$1,228 761	\$1,707 677	\$2,423 745	\$3,691 599	\$5,002 512
2015 Average Monthly Benefit Number of Annuitants	\$289 450	\$756 733	\$1,239 741	\$1,841 626	\$2,518 674	\$3,462 495	\$5,390 492
2016 Average Monthly Benefit Number of Annuitants	\$254 483	\$765 786	\$1,301 891	\$1,875 722	\$2,590 735	\$3,792 608	\$5,420 593
2017 Average Monthly Benefit Number of Annuitants	\$321 480	\$854 744	\$1,322 833	\$1,971 658	\$2,756 700	\$4,043 583	\$5,805 503
2018 Average Monthly Benefit	\$300	\$963	\$1,381	\$2,174	\$2,973	\$4,208	\$6,507

Note: TCDRS is an account-based plan similar to a cash balance plan, and final average salary data is not used to determine benefits, therefore final average salary data is not presented.

959

\$1,432

871

817

704

\$2,168

743

\$908

738

#### **TABLE 3: AVERAGE BENEFITS**

582

\$324

504

Number of Annuitants

Average Monthly Benefit

Number of Annuitants

This schedule reports the average benefit for retirees and for all retirees and beneficiaries.<sup>1</sup>

	Retirees Only		All P	ayees
As of Dec. 31,	Monthly	Annually	Monthly	Annually
2010	\$1,465	\$17,580	\$1,372	\$16,464
2011	1,526	18,312	1,427	17,124
2012	1,581	18,972	1,479	17,748
2013	1,629	19,548	1,524	18,288
2014	1,693	20,316	1,586	19,032
2015	1,752	21,024	1,637	19,644
2016	1,817	21,804	1,699	20,388
2017	1,897	22,764	1,745	20,940
2018	1,981	23,772	1,824	21,888
2019	2,039	24,468	1,879	22,548

<sup>&</sup>lt;sup>1</sup> In cases of retirees with multiple accounts from a single employer, the accounts are considered as a single benefit. Benefits from multiple employers to a single retiree are calculated as multiple benefits.

### TABLE 4: AVERAGE BENEFIT PROFILE BY EMPLOYER TYPE

As of Dec. 31, 2019

710

\$2,913

671

688

609

\$4,219

663

505

\$6,130

	Retire	es Only	All Payees		
	Monthly	Annually	Monthly	Annually	
Counties	\$ 2,074	\$ 24,888	\$ 1,906	\$ 22,872	
Districts	1,764	21,168	1,655	19,860	

#### DEMOCRAPHIC AND OPERATING INFORMATION

TABLE 5: ANNUITANTS BY TYPE OF BENEFIT											
	Annuitants										
Amount of Monthly Benefit Reticted Strate Repetition Strate Research Strate Repetition Reptition Repetition Repetition Repetition Repetition Repetition Re											
\$ 0 – 499	9,601	4,413	5,495	2,863	1,657	344	1,190	161	1,534	666	104
500 – 999	11,791	3,042	5,939	2,930	2,014	455	1,382	59	1,195	741	118
1,000 – 1,499	9,154	1,597	4,085	2,010	1,649	417	1,156	59	785	503	87
1,500 – 1,999	6,754	875	2,947	1,330	1,126	422	888	38	450	368	60
2,000 – 2,499	5,318	548	2,256	1,028	893	269	805	14	315	257	29
2,500 – 2,999	3,851	339	1,602	727	676	193	569	7	236	159	21
3,000 – 3,499	2,944	241	1,198	540	466	179	479	10	164	131	18
3,500 – 3,999	2,260	145	965	393	348	114	337	3	129	105	11
4,000 – 4,499	1,771	98	717	337	285	109	252	2	76	87	4
4,500 – 4,999	1,271	57	516	203	194	82	219	2	54	54	4
5,000 – 5,499	1,099	54	434	198	147	88	175	2	46	61	2
5,500 – 5,999	792	21	311	147	110	70	121	0	26	28	0
6,000 – 6,499	625	16	248	109	90	43	107	2	16	26	0
6,500 – 6,999	432	16	175	80	52	35	58	0	27	20	1
7,000 & Over	1,671	56	602	325	198	143	324	2	71	62	0
Subtotals	59,334	11,518	27,490	13,220	9,905	2,963	8,062	361	5,124	3,268	459
Totals	70,	852	70,852								

<sup>&</sup>lt;sup>1</sup> Includes Alternate Payees of Retirees.

# RETIREMENT BENEFIT PAYMENT OPTIONS

All options pay the retiree a monthly benefit for life and, when a retiree passes away, guarantee that the total benefit paid will equal, at a minimum, the total accumulated contributions of the retiree.

#### **Single Life**

Payments cease upon the death of the retiree.

#### 15-year Guaranteed Term

If the retiree dies within 15 years of retirement, the beneficiary will receive the same monthly payment as the retiree for the balance of the 15-year period, at which time payments cease.

#### 10-year Guaranteed Term

If the retiree dies within 10 years of retirement, the beneficiary will receive the same monthly payment as the retiree for the balance of the 10-year period, at which time payments cease.

#### 50% to Beneficiary

At the death of the retiree, the beneficiary will receive 50% of the retiree's monthly payment throughout the beneficiary's life.

#### 75% to Beneficiary

At the death of the retiree, the beneficiary will receive 75% of the retiree's monthly payment throughout the beneficiary's life.

#### 100% to Beneficiary

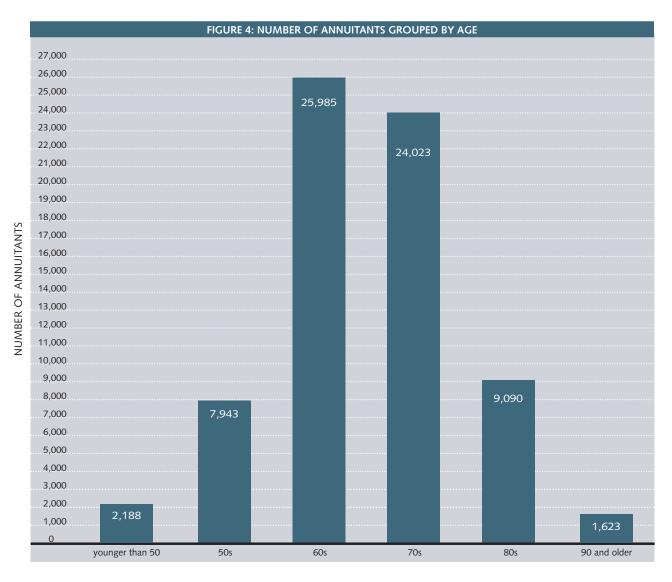
At the death of the retiree, the beneficiary will receive 100% of the monthly amount paid to the retiree throughout the beneficiary's life.

#### 100% to Beneficiary with Pop-up

If the beneficiary survives the retiree, monthly payments equal to 100% of the monthly amount paid to the retiree continue to the beneficiary for life. If the retiree outlives the beneficiary, the monthly payment amount will increase (pop up) after the beneficiary's death to the higher amount of the Single Life option.

<sup>&</sup>lt;sup>2</sup> Retirement payment option is no longer available to new retirees.

### **DEMOCRAPHIC AND OPERATING INFORMATION**



IABLE 6: LA	RGEST PARTICIPATIN		EKS — CORRENT YE	AR AND NINE YEARS			
		2019		2010			
Employer	Number of Current Employee Accounts	Rank	% of Total System	Number of Current Employee Accounts	Rank	% of Tota System	
Harris County	18,617	1	13.1%	15,528	1	12.6%	
Dallas County	6,658	2	4.7%	7,013	2	5.7%	
Bexar County	5,836	3	4.2%	5,103	3	4.2%	
Travis County	5,467	4	3.8%	4,962	4	4.0%	
Tarrant County	4,486	5	3.2%	4,420	5	3.6%	
Hidalgo County	3,152	6	2.2%	2,969	6	2.4%	
Fort Bend County	3,050	7	2.1%	2,388	8	1.9%	
El Paso County	3,009	8	2.1%	2,824	7	2.3%	
El Paso Co. Hospital District	2,904	9	2.0%	2,239	9	1.8%	
Montgomery County	2,502	10	1.8%	2,071	10	1.7%	
All others	86,584		60.8%	73,372		59.8%	
Totals	142,265		100.0%	122,889		100.0%	

### **DEMOGRAPHIC AND OPERATING INFORMATION**

### TABLE 7: GROUP TERM LIFE FUND — AVERAGE BENEFITS PAID

This schedule reports the number of GTLF insurance payments and the average benefits paid.

	Active	Retirees
<b>2007</b> Average Benefit Payment Number of Payments	\$36,459 89	\$5,000 267
<b>2008</b> Average Benefit Payment Number of Payments	\$37,068 111	\$5,000 231
<b>2009</b> Average Benefit Payment Number of Payments	\$39,161 93	\$5,000 261
<b>2010</b> Average Benefit Payment Number of Payments	\$36,918 90	\$5,000 243
<b>2011</b> Average Benefit Payment Number of Payments	\$30,026 113	\$5,000 292
<b>2012</b> Average Benefit Payment Number of Payments	\$35,890 83	\$5,000 180
<b>2013</b> Average Benefit Payment Number of Payments	\$38,659 83	\$5,000 222
<b>2014</b> Average Benefit Payment Number of Payments	\$41,205 89	\$5,000 194
<b>2015</b> Average Benefit Payment Number of Payments	\$36,819 63	\$5,000 217
<b>2016</b> Average Benefit Payment Number of Payments	\$38,763 54	\$5,000 206
<b>2017</b> Average Benefit Payment Number of Payments	\$41,175 81	\$5,000 202
<b>2018</b> Average Benefit Payment Number of Payments	\$43,446 75	\$5,000 228
<b>2019</b> Average Benefit Payment Number of Payments	\$47,719 69	\$5,000 233

#### **ACTUARIAL ACCRUED LIABILITY**

The portion, as determined by the actuarial cost method, of the Actuarial Present Value of pension plan benefits and expenses that is not provided for by future Normal Costs.

#### **ACTUARIAL ASSUMPTIONS**

In order to estimate the cost of funding benefits, the actuaries use long-term assumptions. Examples include mortality, termination, disablement and retirement; changes in salary; payroll growth; investment returns and other relevant items. Actuarial assumptions are adopted by the board of trustees upon recommendation of the consulting actuaries. The assumptions are reviewed every four years.

#### **ACTUARIAL GAIN (LOSS)**

The difference between actual results and what was projected to happen based on Actuarial Assumptions during the period between annual Actuarial Valuations.

#### **ACTUARIAL PRESENT VALUE**

The calculated value of a series of projected cash flows expressed in present day dollars as of the valuation date using actuarial assumptions.

#### **ACTUARIAL VALUATION**

The process to calculate the employer contribution rate. This process determines the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets and Actuarial Present Values.

#### **ACTUARIAL VALUE OF ASSETS**

The value of cash, investments and other property belonging to a pension plan, as used by the actuary for the purpose of an Actuarial Valuation.

#### **ACTUARIALLY EQUIVALENT PAYMENT OPTIONS**

Different benefit payment options that pay different amounts per month, but are of equal value at the time the option is selected.

#### **ALERIAN MLP INDEX**

This index is a benchmark for energy infrastructure Master Limited Partnerships that includes MLPs which earn the majority of their cash flow from midstream activities. The index is calculated using a capped, float-adjusted, capitalization-weighted methodology.

#### **BENCHMARK PORTFOLIOS**

Portfolios represented by specific indices that are created for the purpose of measuring the relative performance of investment managers, asset classes and, in the case of the Policy Benchmark Portfolio, the entire TCDRS portfolio. Data regarding performance of these benchmark portfolios during any period indicate the returns that were available during the period for comparable investments that were passively managed. Comparisons indicate the value added by each manager, if any, in excess of the performance that was experienced by the specific benchmark index.

# BLOOMBERG BARCLAYS U.S. AGGREGATE BOND INDEX

This index incorporates all domestic debt issues with maturities greater than one year and in amounts greater than \$1 million. Included are publicly issued, nonconvertible, domestic debt issues of the U.S. government and its agencies and corporations in industrial, utility or financial segments.

### BLOOMBERG BARCLAYS U.S. 10-YEAR BREAKEVEN INFLATION INDEX

This index is designed to provide access to 10-year breakeven inflation by capturing the returns of a simultaneous long position in 10-year inflation linked securities and a short position in suitable nominal comparator U.S. Treasury bonds.

#### **BLOOMBERG COMMODITIES INDEX**

This index is composed of futures contracts on physical commodities. It provides broad-based exposure to commodities, with no single commodity or sector dominating the index. The liquidity and diversity of the benchmark make it suitable for institutional investment.

# CAMBRIDGE ASSOCIATES DISTRESSED SECURITIES INDEX

A custom benchmark index provided by Cambridge Associates based on data compiled from more than 290 distressed debt funds, including fully liquidated partnerships with first cash flows beginning in 2005. The benchmark return is net of fees, expenses and carried interest.

### CAMBRIDGE ASSOCIATES GLOBAL PRIVATE EQUITY & VENTURE CAPITAL INDEX

A custom benchmark index provided by Cambridge Associates based on data compiled from approximately 2,775 global private equity and venture

#### **GLOSSARY**

capital funds, including fully liquidated partnerships, with first cash flows beginning 2006. The benchmark return is net of fees, expenses and carried interest.

#### **CAMBRIDGE ASSOCIATES REAL ESTATE INDEX**

A custom benchmark index provided by Cambridge Associates based on data compiled from approximately 685 global private real estate funds, including fully liquidated partnerships with first cash flows beginning 2007. The benchmark return is net of fees, expenses and carried interest.

#### **COMMODITIES**

Investment in resources that can be perishable (grains, sugar, etc.) and non-perishable (metals, energy, etc.). Commodities provide protection against inflation and have low correlation to stocks and other asset classes.

#### **DIRECT LENDING**

Privately originated debt made to small to mediumsized companies or to real estate investors in order to take advantage of disruptions in the banking system.

#### **DISTRESSED DEBT**

Distressed debt investments are investments in partnerships that purchase the debt of companies experiencing financial distress ranging from deteriorating financial conditions to bankruptcy. Strategies employed include trading, participating in restructuring transactions and controlling bankruptcy proceedings.

#### **DOW JONES U.S. TOTAL STOCK MARKET INDEX**

This index is one of the broadest measures of domestic equity performance since it is computed based upon all equity trades of U.S. stocks during any day. Each company included within the index is not equally weighted within the index, but rather is weighted according to its market value among the market values of all U.S. companies.

#### **EMPLOYER REQUIRED CONTRIBUTION RATE**

The percentage of payroll the employer is required to contribute to fund future benefits for their current employees, former employees and retirees. It is the sum of the Normal Cost Contribution Rate and the Unfunded Actuarial Accrued Liability Contribution Rate.

#### **ENTRY-AGE ACTUARIAL COST METHOD**

An actuarial cost method under which the Actuarial Present Value of the Projected Benefits of each individual included in an Actuarial Valuation is

allocated on a level basis over the earnings or service of the individual between entry age and assumed exit ages. The portion of this Actuarial Present Value allocated to a valuation year is called the Normal Cost. The portion of this Actuarial Present Value not provided for at a Valuation Date by the Actuarial Present Value of future Normal Costs is called the Actuarial Accrued Liability.

#### FOREIGN CURRENCY FORWARD CONTRACTS

Forward contracts are over-the-counter agreements between two parties to buy and sell a currency at a set price on a future date. The contracts are marked-to-market on each valuation date with any resulting unrealized appreciation or depreciation recorded on such date. Realized gains or losses equal to the value of the contract when it was opened and the settlement amount at the time the contract is closed (or rolled) are recorded upon receipt of the currency.

#### FTSE HIGH-YIELD CASH-PAY CAPPED INDEX

This index includes cash-pay bonds with a below-investment-grade rating by both Moody's Investor Services and Standard & Poor's. The bonds must have a maturity of at least one year and a minimum amount outstanding of \$100 million. The par value of individual issuers is capped at \$5 billion par outstanding.

#### FTSE NAREIT ALL EQUITY REIT INDEX

This index gives a broad exposure to U.S. publicly traded equity REITs in every property sector.

#### FTSE NAREIT EQUITY REITS INDEX

This index contains all Equity REITs across the U.S. economy not designated as Timber REITs or Infrastructure REITs.

#### **GLOBAL EQUITY**

Investments in stocks included in all public markets, both domestic and international.

### HEDGE FUND RESEARCH INSTITUTE (HFRI) FUND OF FUNDS COMPOSITE INDEX

This index consists of funds that each manage a group of diverse hedge funds. Each fund of funds has at least \$50 million under management or has been actively trading for at least twelve months. The index includes both domestic and offshore funds that offer diverse strategies. All constituent funds report returns net of fees on a monthly basis.

#### **HEDGE FUNDS**

An investment strategy applied to a variety of different investments to help manage risk within the entire portfolio. Over a full market cycle, hedge funds produce risk-adjusted returns to help mitigate losses during market downturns.

#### **HIGH-YIELD BONDS**

Domestic fixed-income securities that have not been highly rated by national rating agencies, such as Moody's Investors Service (Moody's) or Standard & Poor's (S&P). A security is considered a high-yield bond if it is rated below Baa3 by Moody's or below BBB- by S&P. To pay for the risk, the interest rates earned are higher than investment-grade bonds.

#### **INVESTMENT-GRADE BONDS**

The investment-grade bonds portfolio consists of debt securities issued by the U.S. Treasury or an agency or government-sponsored entity (GSE) of the United States (U.S. governments); mortgage-related instruments, U.S. dollar-denominated fixed-income securities issued by U.S. and foreign corporations; and U.S. dollar-denominated debt issued by foreign governments and supranationals. Additionally, these portfolios may contain minimal investments in short-term instruments, non-rated securities, private placement securities, convertible bonds and preferred stock. The portfolio should exhibit an overall dollar-weighted average quality rating of AA.

#### **MASTER LIMITED PARTNERSHIPS (MLPS)**

Publicly traded partnership interests created by Congress to encourage investment in domestic energy infrastructure. At the entity level, these interests are tax free provided that 90% of their income comes from natural resources such as oil, natural gas, coal, timber and other depletable resources.

# MSCI EAFE INDEX (EUROPE, AUSTRALASIA, FAR EAST)

This index, prepared by Morgan Stanley Capital International (MSCI), is designed to measure developed market large and mid-cap equity performance excluding the United States and Canada.

#### **MSCI EMERGING MARKETS (EM) INDEX**

This index, prepared by Morgan Stanley Capital International (MSCI), captures large and mid-cap equity performance across 26 emerging market countries with more than 1,400 constituents.

#### MSCI WORLD EX U.S.

This index, prepared by Morgan Stanley Capital International (MSCI), is designed to measure developed market equity performance excluding the United States.

#### **MSCI WORLD INDEX (NET)**

This index, prepared by Morgan Stanley Capital International (MSCI), is a broad global equity index that represents large and mid-cap equity performance across developed markets countries.

#### **NORMAL COST**

The portion of the Actuarial Present Value of pension plan benefits and expenses that is allocated to a valuation year by the actuarial cost method.

#### NORMAL COST CONTRIBUTION RATE

This is the rate required to fund current employees' benefits over their projected careers. It is equal to the Actuarial Present Value at hire of Projected Benefits divided by the Actuarial Present Value at hire of anticipated future compensation. It is calculated for each contributing member and the average is weighted by compensation.

#### **OPPORTUNISTIC CREDIT**

Comprises investments primarily in debt instruments that provide return opportunities resulting from dislocations in capital markets.

# OVERFUNDED ACTUARIAL ACCRUED LIABILITY (OAAL)

The excess, if any, of the Actuarial Value of Assets over the Actuarial Accrued Liability.

#### **PLAN YEAR**

The period from Jan. 1 to Dec. 31 inclusive.

#### **PRIOR SERVICE**

Benefits attributable to an amount provided by the employer for service rendered by an employee prior to employer participation in TCDRS.

#### **PRIVATE EQUITY**

Private partnerships that (a) take public companies private in order to improve their operations and resell them in the future; (b) invest in start-up companies with new ideas or technologies; and (c) invest in both traditional and renewable energy discovery and production.

#### **GLOSSARY**

#### **PRIVATE REAL ESTATE**

Non-publicly traded vehicles that invest in a broad array of real estate properties and ventures. Private real estate investments are expected to be very illiquid and long term in nature. The vehicles for private real estate investments are typically partnerships, but may also include other entities such as limited liability companies or offshore corporations.

#### **PROJECTED BENEFITS**

Retirement benefit amounts that are estimated to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such factors as the effect of advancement in age, and past and anticipated future compensation and service time.

#### **REITS**

Real estate investment trusts are companies that own and operate income-producing real estate, such as commercial office buildings, apartments, malls, warehouses and storage facilities. Under provisions of the U.S. tax law, if REITs pay out most of their income, they do not pay income taxes. This means higher income earnings along with any increase in the value of the real estate.

#### **S&P GLOBAL REIT INDEX (NET)**

This index serves as a comprehensive benchmark of publicly traded equity REITs listed in both developed and emerging markets.

### S&P/LSTA LEVERAGED LOAN TOTAL RETURN INDEX

This index is a market value-weighted index designed to measure the performance of the U.S. leveraged loan market based upon market weights, spreads and interest payments.

#### STRATEGIC CREDIT

Portfolio comprised of high-yield bond and opportunistic credit portfolios.

#### **TIPS**

Treasury Inflation-Protected Securities are bonds issued by the U.S. Treasury just like other U.S. government bonds. However, the principal amount of TIPS increases with the rate of inflation so that inflation does not decrease the value of the bond. They provide a way to protect against inflation.

# UNFUNDED ACTUARIAL ACCRUED LIABILITY (UAAL)

The excess, if any, of the Actuarial Accrued Liability over the Actuarial Value of Assets.

# UNFUNDED ACTUARIAL ACCRUED LIABILITY CONTRIBUTION RATE

The amount needed to amortize the Unfunded Actuarial Accrued Liability over a closed period of 20 years, expressed as a percent of payroll. If the plan has an Overfunded Actuarial Accrued Liability, it is amortized over an open period of 30 years, and the resulting negative Unfunded Actuarial Accrued Liability Contribution Rate is offset against the Normal Cost Contribution Rate.





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